



## STRATEGY AND RESOURCES COMMITTEE

Monday 12 July 2021 at 7.30 pm

Place: Council Chamber, EpsomTown Hall

Link for public online access to this meeting:

<https://attendee.gotowebinar.com/register/2456029016589038347>

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Telephone (listen-only): 0330 221 9922, Telephone Access code:242-907-151

The members listed below are summoned to attend the Strategy and Resources Committee meeting, on the day and at the time and place stated, to consider the business set out in this agenda.

Councillor Colin Keane (Chair)  
Councillor Hannah Dalton (Vice-Chair)  
Councillor Kate Chinn  
Councillor Robert Foote  
Councillor Bernice Froud

Councillor David Gulland  
Councillor Eber Kington  
Councillor Lucie McIntyre  
Councillor Clive Smitheram  
Councillor Clive Woodbridge

Yours sincerely

A handwritten signature in black ink, appearing to read "J.C. Beldan". The signature is fluid and cursive, with a long, sweeping underline.

Chief Executive

For further information, please contact Democratic Services, email: [democraticservices@epsom-ewell.gov.uk](mailto:democraticservices@epsom-ewell.gov.uk) or tel: 01372 732000

## Public information

**Please note that this meeting will be held at the Town Hall, Epsom and will be available to observe live on the internet**

This meeting will be open to the press and public to attend as an observer using free GoToWebinar software, or by telephone.

A link to the online address for this meeting is provided on the first page of this agenda and on the Council's website. A telephone connection number is also provided on the front page of this agenda as a way to observe the meeting, and will relay the full audio from the meeting as an alternative to online connection. A limited number of seats will also be available in the public gallery at the Town Hall. For further information please contact Democratic Services, email: [democraticservices@epsom-ewell.gov.uk](mailto:democraticservices@epsom-ewell.gov.uk), telephone: 01372 732000.

Information about the terms of reference and membership of this Committee are available on the [Council's website](#). The website also provides copies of agendas, reports and minutes.

Agendas, reports and minutes for the Committee are also available on the free Modern.Gov app for iPad, Android and Windows devices. For further information on how to access information regarding this Committee, please email us at [Democraticservices@epsom-ewell.gov.uk](mailto:Democraticservices@epsom-ewell.gov.uk).

### Exclusion of the Press and the Public

There are no matters scheduled to be discussed at this meeting that would appear to disclose confidential or exempt information under the provisions Schedule 12A of the Local Government (Access to Information) Act 1985. Should any such matters arise during the course of discussion of the below items or should the Chairman agree to discuss any other such matters on the grounds of urgency, the Committee will wish to resolve to exclude the press and public by virtue of the private nature of the business to be transacted.

### Questions from the Public

Questions from the public are permitted at meetings of the Committee. Any person wishing to ask a question at a meeting of the Committee must register to do so, as set out below.

Up to 30 minutes will be set aside for written or oral questions from any member of the public who lives, works, attends an educational establishment or owns or leases land in the Borough on matters within the Terms of Reference of the Strategy and Resources Committee which may not include matters listed on a Committee Agenda.

All questions whether written or oral must consist of one question only, they cannot consist of multi parts or of a statement.

The question or topic may not relate to a specific planning application or decision under the Planning Acts, a specific application for a licence or permit of any kind, the personal affairs of an individual, or a matter which is exempt from disclosure or confidential under the Local Government Act 1972. Questions which in the view of the Chairman are vexatious or frivolous will not be accepted.

To register to ask a question at a meeting of the Committee, please contact Democratic Services, email: [democraticservices@epsom-ewell.gov.uk](mailto:democraticservices@epsom-ewell.gov.uk), telephone: 01372 732000.

Written questions must be received by Democratic Services by noon on the tenth working day before the day of the meeting. For this meeting this is **Noon, 28 June**

Registration for oral questions is open until noon on the second working day before the day of the meeting. For this meeting this is **Noon, 8 July**.

## **AGENDA**

### **1. QUESTION TIME**

To take any questions from members of the Public.

### **2. DECLARATIONS OF INTEREST**

Members are asked to declare the existence and nature of any Disclosable Pecuniary Interests in respect of any item of business to be considered at the meeting.

### **3. MINUTES OF PREVIOUS MEETINGS (Pages 5 - 10)**

The Committee is asked to confirm as a true record the Minutes of the Special meeting of the Strategy and Resources Committee held on 29 April and 13 May 2021 and to authorise the Chair to sign them.

### **4. SUBMISSION PROPOSALS FOR BOROUGH WARDING ARRANGEMENTS (Pages 11 - 84)**

To agree a draft submission for Council's approval, in response to the Local Government Boundary Commission for England consultation, on Warding Arrangements in the Borough.

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**Minutes of the Meeting of the STRATEGY AND RESOURCES COMMITTEE held on  
29 April 2021**

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**PRESENT -**

Councillor Eber Kington (Chairman); Councillors Arthur Abdulin, Steve Bridger, Kate Chinn, Nigel Collin, Hannah Dalton, David Gulland, Colin Keane and Barry Nash

Officers present: Kathryn Beldon (Chief Executive), Judith Doney (Head of Digital and Service Transformation), Amardip Healy (Chief Legal Officer), Brendan Bradley (Chief Accountant), Siobhan Gavigan (Revenues Manager), Alex Awoyomi (Trainee Solicitor) and Tim Richardson (Committee Administrator)

**88 QUESTION TIME**

No questions were submitted or asked by members of the public.

**89 DECLARATIONS OF INTEREST**

No declarations of interest were made in relation to items of business to be discussed at the meeting.

**90 NNDR EXPANDED RETAIL DISCOUNT AND NURSERY DISCOUNT 2021-22**

The Committee received a report seeking adoption of a local scheme for the administration of the Expanded Retail Discount and Nursery Discount to Business Rates payers.

The following matters were raised by the Committee:

- a) Interest on Government funding:** Following a question from a Member, the Officer confirmed that of the discounts made by Epsom and Ewell Borough Council would be claimed back from the Government at the end of the year, the Council is unable to claim interest due to the way in which the Government's NNDR funding works.
- b) Properties from last Government scheme:** Following a question from a Member, the Officer confirmed that there were no changes from the properties the Council had in the previous Government scheme.
- c) Thanks to Revenues and Benefits Team:** The Committee wished to place on record its thanks to all members of the Revenues and Benefits Team in their on-going work for local businesses and the Council, with a request that this be Minuted.

Following consideration, it was resolved unanimously that the Committee:

- (1) Agreed that the scheme set out in Annex 1 to the report be adopted as the method of awarding the Expanded Retail and Nursery Discount to Business Rates payers in Epsom & Ewell, with effect from 1 April 2021 to 31 March 2022.**

#### **91 MINUTES OF PREVIOUS MEETING**

The Minutes and Restricted Minutes of the Meeting of the Strategy and Resources Committee held on 30 March 2021 were agreed as a true record and the Committee authorised the Chairman to sign them.

*The meeting began at 7.00 pm and ended at 7.14 pm*

COUNCILLOR EBER KINGTON (CHAIRMAN)

**Minutes of the Meeting of the STRATEGY AND RESOURCES COMMITTEE held on  
13 May 2021**

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**PRESENT -**

Councillor Eber Kington (Chairman); Councillor Clive Smitheram (Vice-Chairman);  
Councillors Steve Bridger, Kate Chinn, Nigel Collin, Hannah Dalton, David Gulland,  
Colin Keane and Barry Nash

Absent: Councillor Arthur Abdulin

Officers present: Kathryn Beldon (Chief Executive), Lee Duffy (Chief Finance Officer),  
Amardip Healy (Chief Legal Officer), Brendan Bradley (Chief Accountant) and Tim  
Richardson (Committee Administrator)

**92 QUESTION TIME**

No questions were submitted or asked by members of the public.

**93 DECLARATIONS OF INTEREST**

No declarations of interest were made in relation to items of business to be  
discussed at the meeting.

**94 PROVISION OF A GYPSY TRAVELLER TRANSIT SITE IN SURREY**

The Committee received a report seeking approval for the capital funding  
necessary for the construction of a gypsy and traveller transit site together with  
an ongoing revenue contribution towards the maintenance of the site. Each of  
the Surrey district and borough councils had been asked to make a financial  
contribution towards the site, with the exception of the host borough.

The following matters were raised by the Committee:

- a) **Contribution:** Following a question from a Member, the Officer confirmed  
that contributions had been agreed from the 10 other Surrey districts and  
boroughs, and that Epsom and Ewell are the last to consider.
- b) **Costs incurred over the years:** Members highlighted the costs incurred  
from travellers over the years, including both monetary costs from  
injunctions and physical costs such as disruption to residents, Officer  
resourcing, clear-ups and time going to court. The Officer noted that a  
calculation of such monetary costs could be calculated after the meeting  
and circulated to Members.

- c) **Deposits for Transit Site:** Members noted that it would be expected for visitors of the Transit Site to pay a deposit in advance of their stay, which would be returned providing that they depart the site leaving it in good fashion.

Following consideration, the Committee resolved with 8 Members voting for, 1 Member against and the Chairman not voting, to:

- (1) **Agree a capital contribution of £127,000 towards the construction of a gypsy traveller transit site.**
- (2) **Agree an annual revenue contribution of £7,500 towards the maintenance of the site.**

## 95 LGA FINANCE PEER REVIEW

This Committee received a report presenting the findings of the Local Government Association's (LGA) Finance Peer Review, and the Council's arising Action Plan.

Following consideration, the Committee resolved unanimously to:

- (1) **Receive the LGA peers' feedback report (Appendix 1)**
- (2) **Approve the Council's Action Plan (Appendix 2).**

## 96 COVID 19 RECOVERY PLAN: PROPOSED NEW OPERATING MODEL

The Committee received a report setting out proposed changes to the staffing structure of the Council that would realign the organisational structure to position its workforce to deliver the corporate priorities. The proposed changes sought to capitalise on the new ways of engaging and working with residents, partners, stakeholders and businesses established during the pandemic, address current areas of duplication and overlap of roles, bring together related functions, and more importantly provide additional capacity and resilience where it is needed most.

To facilitate the realignment of staffing resources towards delivery of corporate priorities the report sought agreement to the one off costs associated with moving to the new structure.

The following matters were raised by the Committee:

- a) **Timescale:** Members noted the proposed timescale for the new organisational structure to come into place. The Officer confirmed that the new structure should be operational by 1 September, although some post-holders may be receiving training past this time.
- b) **Proposed revisions:** Following a question from a Member, the Officer confirmed that staff would be notified of proposed revisions on Monday 17 May. The Consultation has been extended to 1 June to allow staff

feedback on these proposals, at the request of the Union and the Staff Consultative Group.

Following consideration, the Committee resolved with 8 Members voting in favour, 1 member abstaining and the Chairman not voting, to:

- (1) Note the proposed changes to the officer structure aligned to the delivery of Council priorities as outlined in Appendix 1 to the report.**
- (2) Approve funding the one-off costs associated with moving to the new structure as detailed in the confidential supplementary Appendix 2 to the report.**

**97 VOTE OF THANKS**

The Committee noted that this was its final meeting prior to the Full Council meeting in May 2021.

The Chairman thanked all the Officers who had supported the Committee over the past two years during his Chairmanship, highlighting a number of the achievements made and challenges managed with their support and hard work, particularly throughout the Coronavirus pandemic. He also thanked the Vice-Chairman and all members of the Committee for their assistance throughout the same period.

The Committee thanked the Chairman and Vice-Chairman for their hard work on its behalf.

*The meeting began at 7.00 pm and ended at 7.43 pm*

COUNCILLOR EBER KINGTON (CHAIRMAN)

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## **SUBMISSION PROPOSALS FOR BOROUGH WARDING ARRANGEMENTS**

<b>Head of Service:</b>	Amardip Healy, Chief Legal Officer
<b>Wards affected:</b>	(All Wards);
<b>Urgent Decision?(yes/no)</b>	Yes
<b>If yes, reason urgent decision required:</b>	Decision by Council on 19 July 2021 to meet deadline for consultation response.
<b>Appendices (attached):</b>	<ul style="list-style-type: none"><li>1: Letter from Commission on Council Size</li><li>2: Forecasted electorate for 2027 based on 38 Members on current Wards</li><li>3: Forecasted electorate for 2027 based on 35 Members on current Wards</li><li>4: Map of the existing Wards</li><li>5: Option 14 Wards Boundary Maps</li><li>6: Overlay of current with 14 Ward Option</li><li>7: Option 13 Wards Boundary Maps</li><li>8: Overlay of current with 13 Ward Option</li><li>9: Ward summaries for proposed changes</li><li>10. Summary of Street Changes</li></ul>

### **Summary**

To agree a draft submission for Council's approval, in response to the Local Government Boundary Commission for England consultation, on Warding Arrangements in the Borough.

### **Recommendation (s)**

**The Committee is asked to:**

- (1) Confirm whether they wish the Council to respond to the Local Government Boundary Commission for England's ('the Commission') consultation on Warding Arrangements in the Borough;**
- (2) If they wish to make a submission, then to select an option from either 14 Wards or 13 Wards as set out in this report to take forward as the Council's Warding Arrangements Submission;**

- (3) Delegate to the Chief Legal Officer in consultation with the Chair and Vice Chair of Strategy and Resources and the Chair of the Electoral Review Task & Finish Group, any changes to the draft Warding Arrangements submission as may be necessary;**
- (4) To refer to Council, the draft submission on Warding Arrangements for approval and final submission to the Commission.**

## **1 Reason for Recommendation**

- 1.1 In 2020, the Local Government Boundary Commission for England ('the Commission') agreed with the Council to start an electoral review. The next stage of the process, requires the Council, should it wish to do so, to submit its proposal on Warding Arrangements for the Borough. The Committee are asked to select the option they wish Council to approve, for submission to the Commission.

## **2 Background**

- 2.1 The Local Government Boundary Commission for England is an independent statutory body, whose objectives include the provision of electoral arrangements that are fair and that deliver electoral equality for voters.
- 2.2 The purpose of an electoral review is to examine the electoral arrangements of an area, so as to ensure they:
  - 2.2.1 are fair and deliver electoral equality for voters;
  - 2.1.2 help them deliver effective and convenient local government to citizens.
- 2.3 An electoral review process is an examination of a Council's electoral arrangements. This includes consideration of:
  - 2.2.1 the total numbers of councillors to be elected;
  - 2.3.3 the number of wards or divisions;
  - 2.2.3 the number of councillors for each Ward and also the name of such Ward.
- 2.4 The aim of a review is to recommend ward boundaries that mean each councillor represents approximately the same number of voters. Ward boundaries are drawn up to reflect the interests and identities of local communities and promoting good local government.



**Member Task & Finish Group**

- 2.5 To support and inform the process, Strategy & Resources Committee set up a cross party Member Task & Finish Group last year. The Group have supported the stages of the electoral review process, with reports being brought to Strategy & Resources Committee to meet the milestone dates of the review processes.

**Preliminary Stage: Council Size**

- 2.6 The preliminary stage of the Electoral Review looked to the Council to make a submission on Council size. Following the work of the Member Task & Finish Group on Council Size, a report on a proposal for a submission was considered by the Strategy & Resources Committee on the 16 March 2021. This was approved and at its meeting on the 25 March 2021, Council approved the Submission of reducing the number of Members from 38 to 35.
- 2.7 The Commission have confirmed they are minded to recommend that Epsom & Ewell Borough Council should have 35 councillors in the future (3 fewer than the current number of councillors), see Appendix 1.

**Next Stage: Warding Arrangements**

- 2.8 Following completion of the Preliminary Stage, the next Stage is to consider Warding Arrangements in the Borough.
- 2.9 The Commission started a public consultation process in May 2021 to help it to produce new ward boundaries to accommodate the minded to decision of 35 councillors. They have issued a press release and have also held a community groups stakeholder session on the 17 May 2021 to raise awareness and explain the process. The Council has also promoted this stage of the Electoral Review process through its communications channels.
- 2.10 The aim of this stage of the Review, is to recommend Ward boundaries which results in each councillor representing approximately the same number of voters. The Commission will be looking to ensure that the Ward boundaries reflect the interests and identities of local communities, as well as promoting effective local government. This process can result in existing Ward boundaries being re-drawn.
- 2.11 The approach the Commission adopt, is to:
- 2.11.1 start with a blank map of the Authority's Area; and
  - 2.11.2 ask the Council, the Councillors, local groups/ people to provide evidence about community interactions, geographical features and local circumstances which help to draw up new ward boundaries,

This builds up the Warding map for the Borough.

**Stage after close of Warding Arrangements Consultation**

- 2.12 At the close of the consultation period, the Commission will consider all the evidence. They will then draw up draft recommendations for new electoral arrangements, which will go out to another public consultation exercise. This is set to start on the 5 October and run until the 13 December 2020.

**3.0 Developing the Council's submission on Warding arrangements**

**Commission's Forecasting Data Spreadsheets**

- 3.1 The Commission have confirmed the forecasted electorate figures for 2027. The forecasted electorate in the Borough is shown to be 64,889 (Appendix 2). On the basis of these figures, based on 35 Members the ratio for electorate to Member in 2027 is estimated to be 1: 1853.9 (Appendix 3). For the purposes of calculation for equality of Ward representation, the Council has worked to the 2027 figures at a ratio of 1:1854. It is important to note that the Electoral Review changes will take effect from 2023, which is before the next local Borough elections.
- 3.2 The forecasting of electorate, a formula which emanates from the Commission, takes into account anticipated changes in population which includes the deliverable planning permissions. A copy of the spreadsheet which estimates this is attached at Appendix 2. It is important to note that this is based on the Ward boundaries as they currently exist.
- 3.3 The Member Task and Finish Group have considered a range of options for Warding arrangements to equalise representation figures, in line with the Commission's guidance. As explained, the ratio of Members to electors is based on a membership of 35 on the estimated electorate forecast for 2027 (see Appendix 3), albeit this is based on current Ward boundaries. Please note that the 'Number of councillors' in the 'Check your data' box in the top right shows 35 councillors for 2021 as well as for 2027. The reason for this is that the spreadsheet is designed to allow for calculations for electoral variances and therefore the Commission have advised it is easier to keep both the number of councillors the same in both columns, when using the spreadsheet for forecasting purposes.

**Approach to Warding Arrangements**

- 3.4 The growth in population since the last Review in areas which have been developed, also add to the Borough's features. For example the development of the Hospital Cluster since the last Review, has led to a number of electoral imbalances. The Member Task & Finish Group identified very early on that a new Ward for the hospital development would need to come forward. They agreed to move forward with the creation of a new Ward, which would be known as Horton to help address the variances. The effect of this would be to adjust the boundaries of neighbouring Wards, so as to address the need for electoral equality across the Borough.

- 3.5 With the need for new Ward established, along with the necessary refinements to the adjoining Wards, the Task & Finish Group then looked at building the remainder of the Borough's Wards. The Borough has a number of features which have helped define the its Wards. The roads, railway lines, open spaces and rivers, criss cross the Borough. These features have helped to shape the Wards which currently exist. For this reason, there are key challenges to building a Warding Map which is distinctly different from what currently exists, because to the nature of the natural and built constraints.

### **Options for Warding Arrangements Submission**

- 3.6 The Member Task & Finish Group has considered a range of possible options taking into account: Council Size; reflecting, as far as possible, the identities of the Borough's communities; identifiable boundaries; electoral equality for voters and the delivery of effective and convenient local government to citizens.
- 3.7 The Member Task & Finish Group have considered the arrangements in terms of Ward representation along with the concerns around resilience which Members have raised. It was accepted that single member Ward arrangements do not offer resilience in circumstances of indisposition (be this through illness or official duties, such as being the Mayor), or when there is conflict on any local issue. It is also the practice, that all Members within a Ward will offer support with any matter which may they may be asked to deal with. Some will develop a specialism as a result of sitting on a particular Committee, however, this will invariably mean they will not be able to involve themselves in local issues which may come before them as a decision maker. Avoiding having a single member ward, helps to ensure those residents and businesses who seek their Members' support with issues, are able to receive it promptly.
- 3.8 There is also concern around two Member Wards and the effect this could have on Member workloads. Issues around resilience and being able to support communities while still being able to attract a diverse make up of councillors, is a matter which many Members have raised.
- 3.9 Taking into account all of the requirements for an Electoral Review and the concerns which have been raised, the Member Task & Finish Group have concluded as follows:
- a. they consider the creation of a new Ward of Horton as a necessity,
  - b. they have considered the advantages and disadvantages of different forms of Ward representation. This has ranged from 2 to 7 Members per Ward, along with a range of options for those Wards.

- c. They have narrowed down the options to two options, which they have agreed addresses as many of the concerns raised, as possible, namely:

Option 1 - of 14 Wards

Option 2 - of 13 Wards

The only difference between the two options, is the number of two Member Wards in the Borough.

### **Option 1 - 14 Wards**

- 3.10 This option takes forward the current arrangements of 13 Wards and adds one, by introducing a new Ward of Horton, to rebalance electoral numbers. There is then an adjustment to refine Ward boundaries across the Borough, to secure fair and electoral equality.
- 3.11 Table 1 below sets out the Ward Arrangements if a 14 Ward structure was created. The table sets out the current elector for the existing Ward, it then sets out the number of electors if the boundaries were changed, ie for the new Ward arrangements, and how that would translate in terms of the new number of Councillors per Ward. In addition, the ratios of Councillor to elector is also provided for both current and proposed.

**Table 1:** Proposed 14 Wards Option for 35 Councillors

Wards	Current Councillors per Ward	Electors in Current Ward Boundary & Ratio on 38		Electors in Proposed Ward Boundary & Ratio on 35		Proposed Councillors per Ward
Auriol	2	3126	1:1563	3045	1:1522	2
College	3	4330	1:1443	5018	1:1672	3
Court	3	5113	1:1704	5124	1:1708	3
Cuddington	3	4558	1:1519	5376	1:1792	3
Ewell Court	3	4379	1:1459	3642	1:1821	2
Ewell	3	4409	1:1469	3324	1:1662	2
Horton	3	0	0	2980	1:1490	2
Nonsuch	3	4796	1:1589	5089	1:1696	3
Ruxley	3	4706	1:1568	3736	1:1868	2
Stamford	3	5563	1:1854	3729	1:1864	2
Stoneleigh	2	3693	1:1231	3693	1:1846	2
Town	3	5593	1:1864	5008	1:1669	3
West Ewell	3	4762	1:1587	4853	1:1617	3
Woodcote	3	4572	1:1524	4983	1:1661	3

3.12 The individual maps for each for the new and adjusted Ward boundaries for the 14 Ward option can be found at Appendix 5. The overlay with current existing Wards and the option of 14 Wards can be found at Appendix 6.

3.13 At Appendix 9 there is a summary of the proposed changes and Appendix 10 contains summary of the street changes in relation to the proposed Ward changes.

**Option 2 - 13 Wards**

3.14 Table 2 below sets out the Ward Arrangements if a 13 Ward structure was created. The only difference between the 13 Ward option and the 14 Ward option, is that for the 13 Ward option, the current Wards of Stoneleigh and Auriol are merged together, to reduce, where possible, the number of two Member Wards.

3.15 The table below, sets out the current electors for the existing Wards, it then sets out the number of electors if the boundaries were changed as per the 13 ward option and how that would translate in terms of the new number of Councillors per Ward. The ratios for the Councillor to electorate are not repeated as they remain the same as for the 14 Ward Option, but a breakdown is set out in Table 7 below. The individual maps for each for the new and adjusted Ward boundaries for the 13 Ward option can be found at Appendix 7. The overlay with current existing Wards and the option of 14 Wards can be found at Appendix 8.

**Table 2: Proposed 13 Ward Option for 35 Councillors**

<b>Ward</b>	<b>Councillors per Ward</b>	<b>Electors in Existing Boundary</b>	<b>Electors in Proposed Ward Boundary</b>
Stoneleigh & Auriol	4	6819	6738
College	3	4330	5018
Court	3	5113	5124
Cuddington	3	4558	5376
Ewell Court	2	4379	3642
Ewell	2	4409	3324
Horton	2	0	2980
Nonsuch	3	4796	5089
Ruxley	2	4706	3736
Stamford	2	5563	3729
Town	3	5593	5008
West Ewell	3	4762	4853
Woodcote	3	4572	4983

**Options considered & discounted**

**- Five Wards**

- 3.16 The Task & Finish Group have considered the current County Council boundaries of 5 Wards, as a way of rearranging the Borough's Warding arrangements. With a Council size of 35 Members, this would require the 5 Wards to be made up of 7 Members each.
- 3.17 On average the numbers of those standing in Wards across the Borough fluctuates. Table 3 below sets out the number of candidates who stood for election in the Local Borough Elections in 2019 and 2015. In summary in 2019, 148 candidates stood and in 2015, 128 stood. On an average this would mean 29 candidates standing in each of the 5 Wards. Electors do find it hard to complete ballots papers when there are lots of options, or where the ballot paper carries a lot of information.

**Table 3 : Number of Candidates in Local Elections 2019 and 2015**

<b>Election Area</b>	<b>Candidates in 2019</b>	<b>Candidates in 2015</b>
Auriol	7	7
College	11	10
Court	12	9
Cuddington	11	10
Ewell	12	10
Ewell Court	10	9
Nonsuch	11	9
Ruxley	12	10
Stamford	13	12
Stoneleigh	12	10
Town	13	11
West Ewell	12	10
Woodcote	12	11
<b>Total</b>	<b>148</b>	<b>128</b>

- 3.18 Creating five 'super Wards' would make it challenging in terms of elections. The recent example of the London Mayoral elections, where there were 20 candidates standing for the role of Mayor, helps to evidence how challenging it would be to produce a ballot paper, under current elections guidance, where 7 Councillors were due to be elected in each area.
- 3.19 Although it is practically possible and would address the concerns around resilience, it was felt 'super Wards' would not support the delivery of effective and convenient local government to citizens. The areas within the current 5

Country boundaries are diverse in terms of population make up, features of their areas and the nature of their communities. It may also undermine the diversity of political representation, which the Borough currently has. The essences of these areas would be lost if the Borough divided into 5, with each Ward having 7 Councillors to represent it.

3.20 As such the Task & Finish Group felt it could not support a 5 Ward Option for the Borough.

**- Twelve Wards**

3.21 The Task & Finish Group also considered a Warding Arrangement of 12 Wards. This option takes forward the current model of 13 Wards, adds the new Ward Horton, it merges the Wards of Stoneleigh and Auriol together, and merges the Wards of West Ewell and Ruxley together. It refines the Ward boundaries across the Borough in line with the 14 and 13 Wards options.

3.22 The summary of the data is set out in Table 4 below:

**Table 4:** 12 Ward Option for 35 Councillors

Ward	Councillors per Ward	Electors in Existing Boundary	Electors in Proposed Ward Boundary
Stoneleigh & Auriol	4	6819	6738
College	3	4330	5018
Court	3	5113	5124
Cuddington	3	4558	5376
Ewell Court	2	4379	3642
Ewell	2	4409	3324
Horton	2	0	2980
Nonsuch	3	4796	5089
West Ewell & Ruxley	5	9468	8589
Stamford	2	5563	3729
Town	3	5593	5008
Woodcote	3	4572	4983



- 3.23 The Task & Finish Group felt the 12 Ward option created too many 2 Members Member Wards. It also created 4 and 5 Member Wards. It was felt a 5 Member Ward option may be too large. As a result, it was felt the range of Warding representation was unnecessarily complex and would lead to confusion during elections. It was therefore discounted by the Task & Finish Group as an option.

### **Conclusions**

- 3.24 The 14 Ward and 13 Ward options both have their own benefits and challenges. One issue, which has been raised is around resilience, namely the effect on Members' workloads of too many smaller Wards with lower ratios of Councillors to electorate, particularly in areas which have higher needs of support. The key difference between the two options of 14 and 13, is that 13 would reduce the number of two Member Wards in the Borough, by two.
- 3.25 If the Council size number goes down further than the current proposed 35, then this would result in a higher electorate per Councillor ratio. In turn this would need the amalgamation of Wards to create larger Ward areas.
- 3.26 The Council's submission on Council Size sought to achieve an important balance. The balance between not just trends in terms of increased electorate ratios, but also by supporting and encouraging diversity amongst those who wish to stand as councillors and ensuring residents maintain the access to their Members they current have.
- 3.27 Diversity of community leadership brings its own benefits. It was and remains an important feature of the Council's submission on Council Size, because it is critically important to the Authority to ensure it continues to attract candidates from elements of its communities. The support which the Borough's Councillors provide in terms of casework and community leadership has always been high at Epsom & Ewell. The nature of the economic challenges which most face, will mean residents will continue to seek the advice and support of their Councillors. The Council believes very strongly that this expectation needs to be met.

### **Ratios**

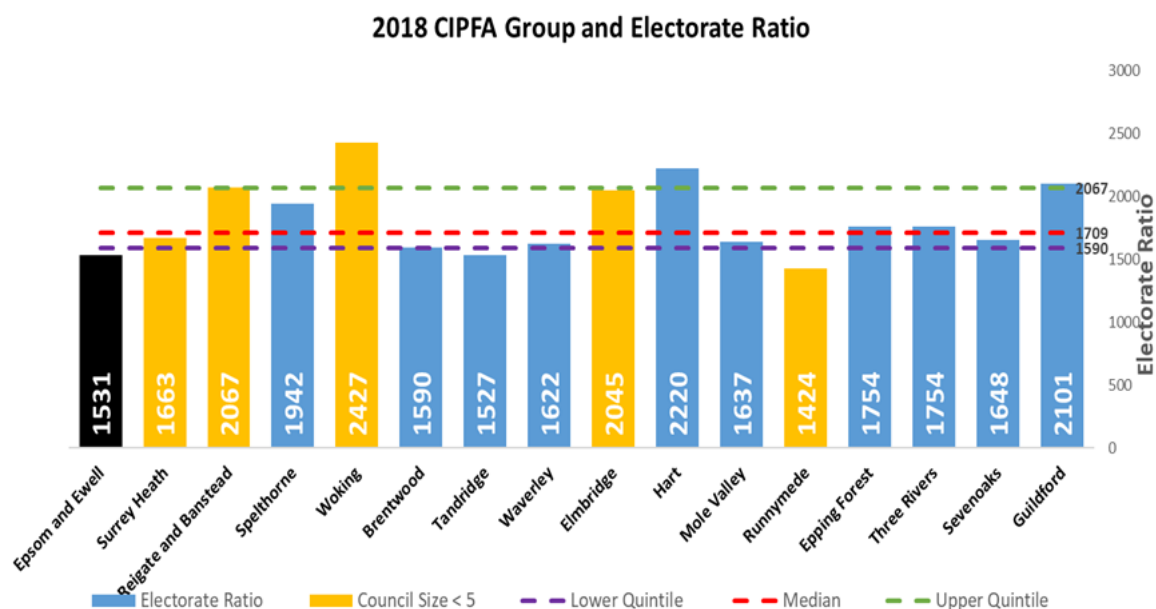
- 3.28 By way of example, Table 5 below sets out, the electorate per councillor ratios across Surrey (collated by Elmbridge Council in 2015, as a part of their review process):

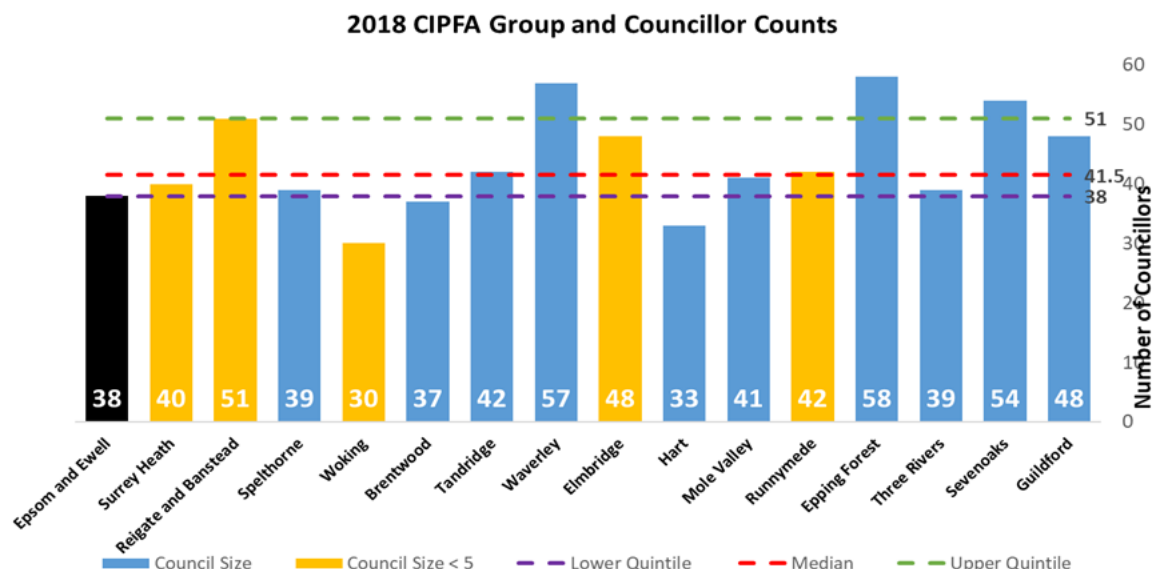
**Table 5:** Surrey Councillor to Elector figures:

<u>Council</u>	<u>Electorate</u>	<u>Electorate Per Councillor</u>	<u>Number of Councillors</u>	<u>Type of Borough Election</u>
Guildford	106,406	2,217	48	Every 4 Years
Reigate & Banstead	103,449	2,028	51	By Thirds
<b>Elmbridge</b>	<b>98,048</b>	<b>1,634</b>	<b>60</b>	<b>By Thirds</b>
Waverley	94,840	1,664	57	Every 4 Years
Spelthorne	75,580	1,938	39	Every 4 Years
Woking	73,901	2,053	36	By Thirds
Mole Valley	68,000	1,659	41	By Thirds
Surrey Heath	66,139	1,653	40	Every 4 Years
Runnymede	63,654	1,516	42	By Thirds
Tandridge	60,186	1,433	42	By Thirds
Epsom & Ewell	58,000	1,526	38	Every 4 Years

3.29 Noting that some of those listed have not had an electoral review, it is clear that the ratio of this Council's electorate to councillor, based on the proposed Council size, of 1:1854, is within a comparable range. Although the context of the London Borough of Sutton is not directly comparable to Epsom & Ewell, the Commission did recently finalise their recommendations on average is a ratio of 1:3000 with a population forecast from 2019 of 153,329 to 167,000 in 2025.

3.30 The Commission looks across CIPFA benchmarking data when it looks at Council size and electorate ratio. The 2018 benchmarking data to the nearest Council comparators demonstrates the current below average ratios of Epsom & Ewell:





3.31 The option of reducing the number of Wards does mean a higher number of Councillors per Ward. However, even with a reduced number of 35 proposed councillors, this potentially leads to more Wards with 3 or more Councillors. Recent elections experiences have helped to demonstrate that there is an optimum number of names which can go on a ballot paper. Table 6 sets the comparison between all the options the Task & Finish Group considered in terms of the number of Councillors per Ward.

**Table 6:** Comparison of all Options considered

Options	2x Councillors per Ward	3 x Councillors per Ward	4 x Councillors per Ward	5 x Councillors per Ward	7x Councillors per Ward
<b>5 Wards</b>	-	--	-		5 Wards
<b>14 Wards*</b>	7 Wards	7 Wards	-	-	-
<b>13 Wards*</b>	5 Wards	7 Wards	1 Ward	-	-
<b>12 Wards</b>	4 Wards	6 Wards	1 Ward	1 Ward	-

\* Options taken forward

3.32 The comparison of the 14 and 13 Ward options in terms of representation and ratios both current alongside the proposed options are set out in Table 7 below:

**Table 7:** Comparison of Current, Proposed 14 & 13 Wards Option in terms of number of Councillors

Ward	Current		14 Wards		13 Wards		Change to Cllr numbers
	Cllrs per Ward & Ratio		Cllr per Ward & Ratio		Cllr per Ward & Ratio		
Auriol	2	1:1563	2	1:1522	-	-	No change
Stoneleigh & Auriol <sup>1</sup>	-		-	-	4	1:1684	-
College	3	1:1443	3	1:1672	3	1:1672	No change
Court	3	1:1704	3	1:1708	3	1:1708	No change
Cuddington	3	1:1519	3	1:1792	3	1:1792	No change
Ewell Court	3	1:1459	2	1:1821	2	1:1821	Change
Ewell	3	1:1469	2	1:1662	2	1:1662	Change
Horton <sup>2</sup>	-	-	2	1:1490	2	1:1490	-
Nonsuch	3	1:1589	3	1:1696	3	1:1696	No change
Ruxley	3	1:1568	2	1:1868	2	1:1868	Change
Stamford	3	1:1854	2	1:1864	2	1:1864	Change
Stoneleigh	3	1:1231	2	1:1846	-	1:1846	Change
Town	3	1:1864	3	1:1669	3	1:1669	No change
West Ewell	3	1:1587	3	1:1617	3	1:1617	No change
Woodcote	3	1:1524	3	1:1661	3	1:1661	No change

<sup>1</sup> For 13 Ward Option only

<sup>2</sup> For both 14 and 13 Ward Options

- 3.33 As Table 7 demonstrates, proposed Ward boundaries and nature of representation is changing to meet the Commissions tests. When looking at ratios, all the individual circumstances of a Ward, need to be considered.
- 3.34 Tables 6 and 7 help to highlight why the 14 and 13 Ward Options have come forward as the preferred options within the context of all the drivers of supporting electoral equality, the delivery of effective and convenient local government to the Borough's citizens while drawing on and reflecting the interests and identities of the Borough's communities.
- 3.35 The Task & Finish Group felt that since the two options were so finely balanced, that it would present both to Strategy & Resources Committee for consideration on which option should be taken forward to Council for approval.

#### **4. Risk Assessment**

Legal or other duties

##### **4.1 Impact Assessment**

none arising from the contents of this report.

##### **4.2 Crime & Disorder**

none arising from the contents of this report.

##### **4.3 Safeguarding**

none arising from the contents of this report.

##### **4.4 Dependencies**

none arising from the contents of this report.

##### **4.5 Other**

none arising from the contents of this report.

#### **5 Financial Implications**

5.0 None arising from the contents of this report

5.1 **Section 151 Officer's comments:** none arising from the contents of this report.

#### **6 Legal Implications**

6.1 None arising from the contents of this report

- 6.2 **Monitoring Officer's comments:** none arising from the contents of this report.

## 7 Policies, Plans & Partnerships

- 7.1 **Council's Key Priorities:** The following Key Priorities are engaged: Effective Council.
- 7.2 **Service Plans:** The matter is included within the current Service Delivery Plan.
- 7.3 **Climate & Environmental Impact of recommendations:** none arising from the contents of this report.
- 7.4 **Sustainability Policy & Community Safety Implications:** none arising from the contents of this report.
- 7.5 **Partnerships:** none arising from the contents of this report.

## 8 Background papers

- 8.1 The documents referred to in compiling this report are as follows:

### Previous reports:

- Strategy & Resources Committee, 2 July 2020  
<https://democracy.epsomewell.gov.uk/ieListDocuments.aspx?CId=132&MId=1019&Ver=4>
- Council, 14 July 2020  
<https://democracy.epsomewell.gov.uk/ieListDocuments.aspx?CId=146&MId=1021&Ver=4>
- Strategy & Resources Committee, 16 March 2021  
<https://democracy.epsomewell.gov.uk/documents/s19240/Submission%20to%20The%20Local%20Government%20Boundary%20Commission%20For%20England%20On%20Council%20Size.pdf>
- Submission to the Local Government Boundary Commission for England on Council Size, 25 March 2021  
<https://democracy.epsomewell.gov.uk/ieListDocuments.aspx?CId=146&MId=1080&Ver=4>

### Other papers:

- How Reviews work  
<https://www.lgbce.org.uk/how-reviews-work>

- EEBC Review Page on Commissions web page  
<https://www.lgbce.org.uk/all-reviews/south-east/surrey/epsom-and-ewell>

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Kathryn Beldon  
Chief Executive  
Epsom & Ewell Borough Council  
Town Hall  
Epsom  
Surrey  
KT18 5BY

By email to: [kbeldon@epsom-ewell.gov.uk](mailto:kbeldon@epsom-ewell.gov.uk)

11th May 2021

Dear Kathryn Beldon

## **ELECTORAL REVIEW OF EPSOM & EWELL: WARDING ARRANGEMENTS**

I am writing to let you know that the Local Government Boundary Commission for England has today launched a public consultation inviting proposals for a new pattern of electoral wards for Epsom & Ewell.

I would be grateful if you could bring the consultation to the attention of elected members and ensure that your officers also use your regular communications channels to bring the consultation to the attention of residents and community groups. Colleagues have provided your officers with publicity materials to help with this.

The Commission is minded to recommend that 35 councillors should be elected to the council in future. We are now inviting proposals from the council, interested parties and members of the public on a pattern of electoral wards based on that number of councillors.

A public consultation inviting proposals will run from 11 May 2021 to 19 July 2021.

In drawing up a pattern of electoral wards, we seek to:

- Make sure that, within an authority, each councillor represents a similar number of electors
- Create boundaries that are appropriate, and reflect community ties and identities
- Deliver reviews informed by local needs, views and circumstances

We will test proposals made to us against the criteria before drawing up our own proposals.

This means that proposals made to us demonstrate how they meet the criteria. We will take decisions based on the strength of the argument and not merely on

assertion. For example, giving details of community interests such as the location and use made of local facilities, services and local organisations to support a proposal will carry greater weight than a proposal that simply asserts that an area has a community identity.

We consider all proposals on their merits. A well-evidenced proposal from an individual which addresses the three statutory criteria will be more persuasive than one which does not, even if the latter is from an elected individual or body.

Our consultation site at <https://consultation.lgbce.org.uk/node/27356> contains links to useful guidance and maps of the current wards. Views can be submitted through the site or:

by email [reviews@lgbce.org.uk](mailto:reviews@lgbce.org.uk)

by post      Review Officer (Epsom & Ewell)  
LGBCE  
PO Box 133  
Blyth  
NE24 9FE

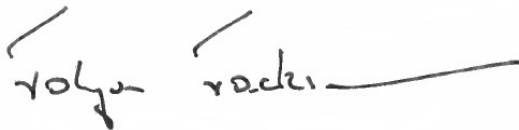
We will carefully consider all views received during this phase of consultation, and plan to publish proposals for new electoral arrangements in October 2021.

Public consultation on our proposals is scheduled to take place between October 2021 and December 2021.

We will again take time to carefully consider views made to us during that consultation and intend to publish final recommendations in March 2022.

New electoral arrangements for the borough are scheduled to come into effect at the borough council elections in 2023.

Yours sincerely



**Jolyon Jackson CBE**  
**Chief Executive**  
[jolyon.jackson@lgbce.org.uk](mailto:jolyon.jackson@lgbce.org.uk)  
0330 500 1290

**Electoral data**

Epsom & Ewell Borough Council Forecast Submission

**Using this sheet:**

Fill in the cells for each polling district. Please make sure that the names of each parish, parish ward and

Scroll right to see the second table

What is the polling district code?	Is there any other description you use for this area?	What ward is this polling district in?	What is the current electorate?	What is the predicted electorate?
------------------------------------	---	--	---------------------------------	-----------------------------------

Polling district	Description of area	Existing ward	Electorate 2021	Electorate 2027
------------------	---------------------	---------------	-----------------	-----------------

AA	Cuddington Part 1	Cuddington	2466	2669
AB	Cuddington Part 2	Cuddington	2061	2320
B	Auriol	Auriol	3102	3354
CA	Ewell Court Part 1	Ewell Court	2675	2867
CB	Ewell Court Part 2	Ewell Court	1721	1851
D	Ruxley	Ruxley	4664	5322
EA	West Ewell Part 1	West Ewell	1485	1613
EB	West Ewell Part 2	West Ewell	3271	3500
FA	Court Part 1	Court	1154	1236
FB	Court Part 2	Court	2398	2536
FC	Court Part 3	Court	1553	1713
GA	Stamford Part 1	Stamford	1546	1670
GB	Stamford Part 2	Stamford	2983	3189
GC	Stamford Part 3	Stamford	1029	1099
HA	Stoneleigh Part 1	Stoneleigh	1910	2061
HB	Stoneleigh Part 2	Stoneleigh	1779	1968
IA	Nonsuch Part 1	Nonsuch	3838	4065
IB	Nonsuch Part 2	Nonsuch	901	973
JA	Ewell Part 1	Ewell	2630	2846
JB	Ewell Part 2	Ewell	1170	1324
JC	Ewell Part 3	Ewell	542	583
KA	Town Part 1	Town	1410	1785
KB	Town Part 2	Town	2883	3066
KC	Town Part 3	Town	1222	1319
LA	College Part 1	College	2144	2144
LB	College Part 2	College	2166	2402
MA	Woodcote Part 1	Woodcote	1711	1990
MB	Woodcote Part 2	Woodcote	1564	1940
MC	Woodcote Part 1	Woodcote	1284	1484

Check your data	2021	2027
Number of councillors:	38	38
Overall electorate:	59,262	64,889
Average electorate per cllr:	1,560	1,708

Scroll left to see the first table

Fill in the name of each ward once	Fill in the number of councillors per ward	These cells will show you the electorate and variance. They change depending what you enter in the table to the left.
------------------------------------	--	---

Name of ward	Number of cllrs per ward	Electorate 2021	Variance 2021	Electorate 2027	Variance 2027
--------------	--------------------------	-----------------	---------------	-----------------	---------------

Cuddington	3	4,527	-3%	4,989	-3%
Auriol	2	3,102	-1%	3,354	-2%
Ewell Court	3	4,396	-6%	4,718	-8%
Ruxley	3	4,664	0%	5,322	4%
West Ewell	3	4,756	2%	5,113	0%
Court	3	5,105	9%	5,485	7%
Stamford	3	5,558	19%	5,958	16%
Stoneleigh	3	3,689	-21%	4,029	-21%
Nonsuch	3	4,739	1%	5,038	-2%
Ewell	3	4,342	-7%	4,753	-7%
Town	3	5,515	18%	6,170	20%
College	3	4,310	-8%	4,546	-11%
Woodcote	3	4,559	-3%	5,414	6%

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## Electoral data

Epsom & Ewell Borough Council : Forecast on 35 Councillors on Current Wards boundaries

### Using this sheet:

Fill in the cells for each polling district. Please make sure that the names of each parish, parish

Check your data	2021	2027
Number of councillors:	35	35
Overall electorate:	59,262	64,889
Average electorate per cllr:	1,693	1,854

Scroll right to see the second

Scroll left to see the first table

What is the polling district code?	Is there any other description you use for this area?	What ward is this polling district in?	What is the current electorate?	What is the predicted electorate?
------------------------------------	---	--	---------------------------------	-----------------------------------

Fill in the name of each ward once	Fill in the number of councillors per ward	These cells will show you the electorate and variance. They change depending what you enter in the table to the left.
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Polling district	Description of area	Existing ward	Electorate 2021	Electorate 2027
------------------	---------------------	---------------	-----------------	-----------------

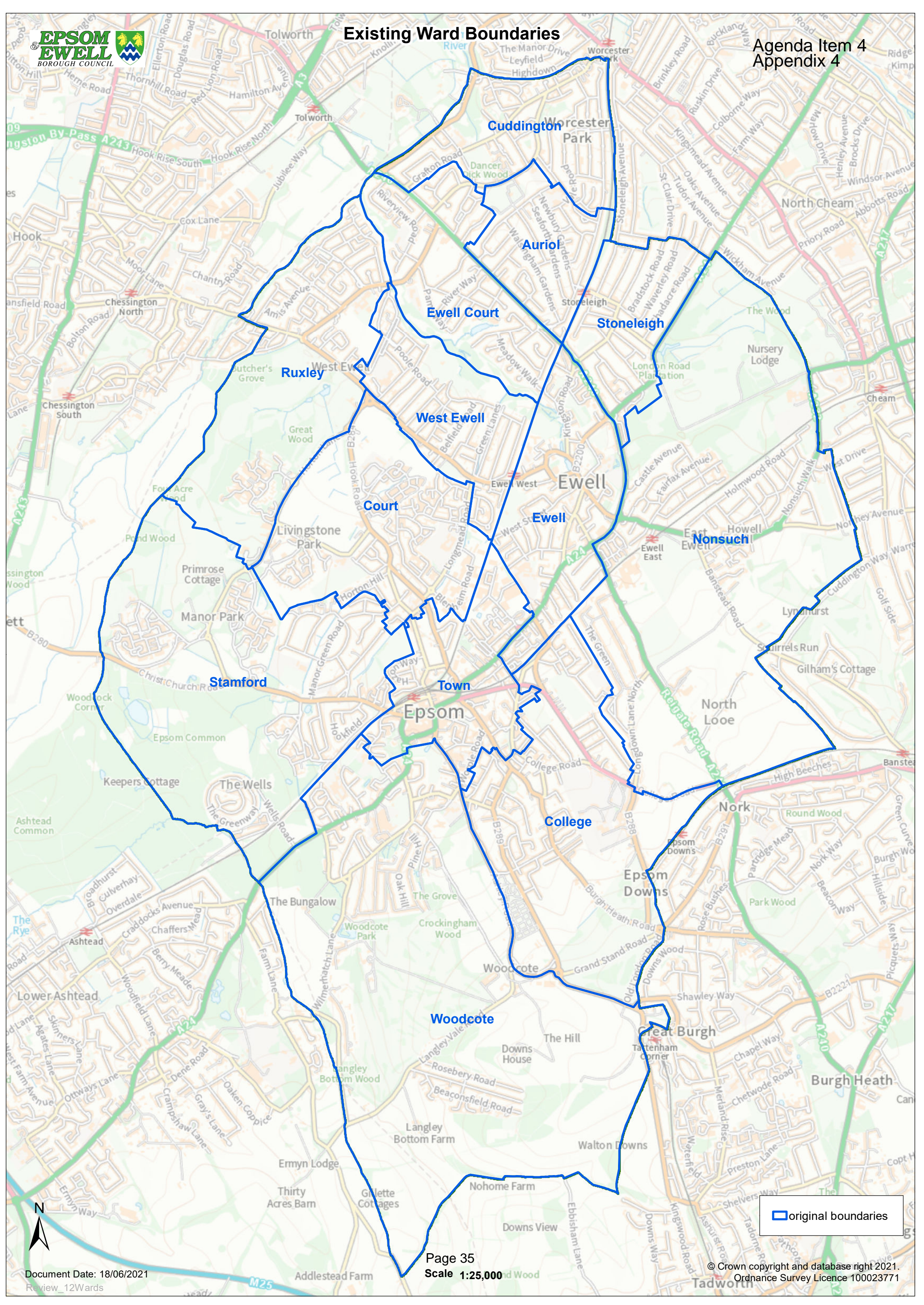
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Nonsuch	3	4,739	-7%	5,038	-9%
Ewell	3	4,342	-15%	4,753	-15%
Town	3	5,515	9%	6,170	11%
College	3	4,310	-15%	4,546	-18%
Woodcote	3	4,559	-10%	5,414	-3%

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original boundaries



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CONFIDENTIAL

Auriol

Potential Councillors: 2

Proposed Boundary No of Electors: 3045

Existing Boundary No of Electors: 3126

Proposed councillors calculated  
as Proposed Electors / 1854

 Proposed Ward Boundary



**CONFIDENTIAL**

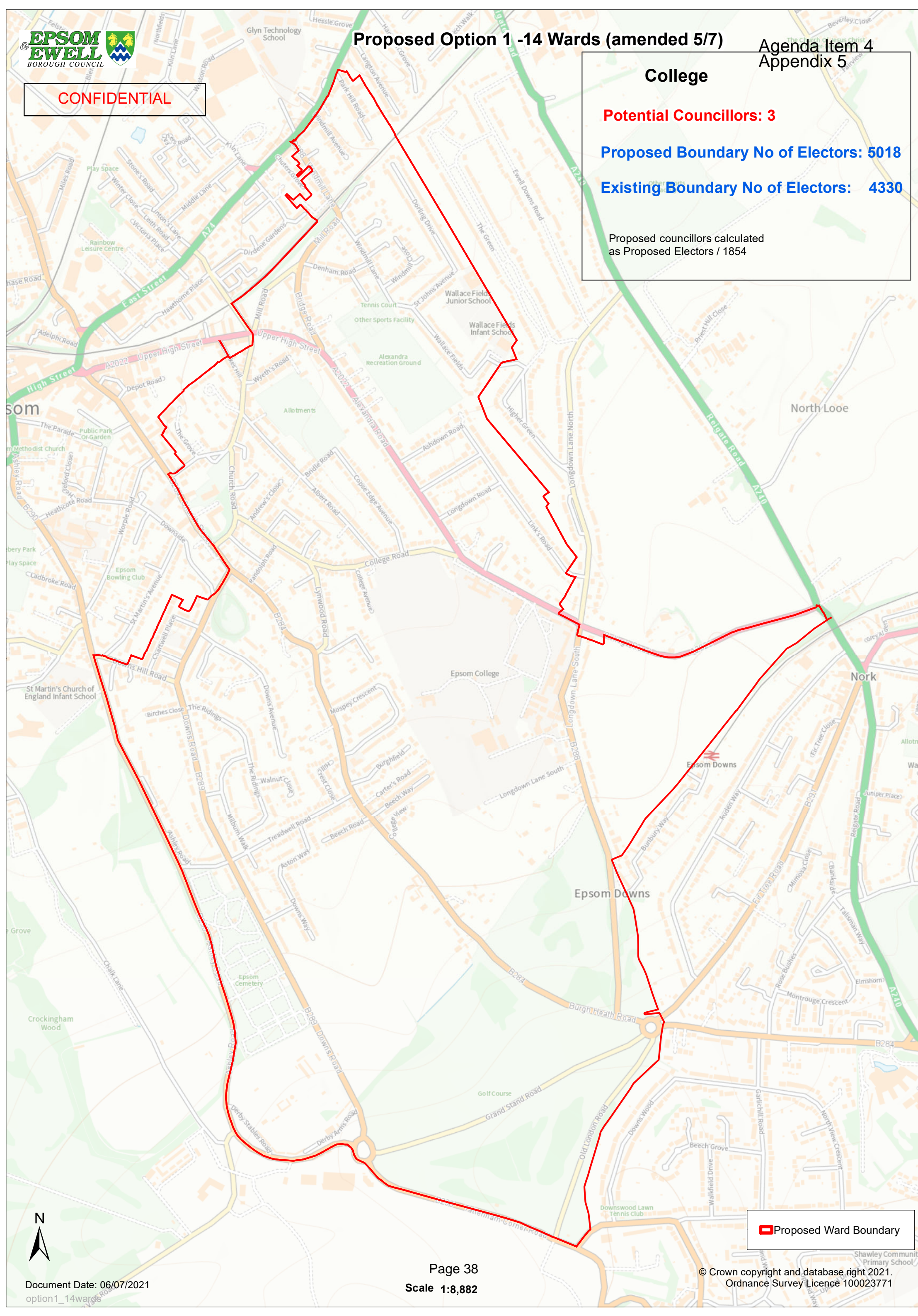
**College**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5018**

**Existing Boundary No of Electors: 4330**

Proposed councillors calculated  
as Proposed Electors / 1854





**CONFIDENTIAL**


**Court**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5124**

**Existing Boundary No of Electors: 5113**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

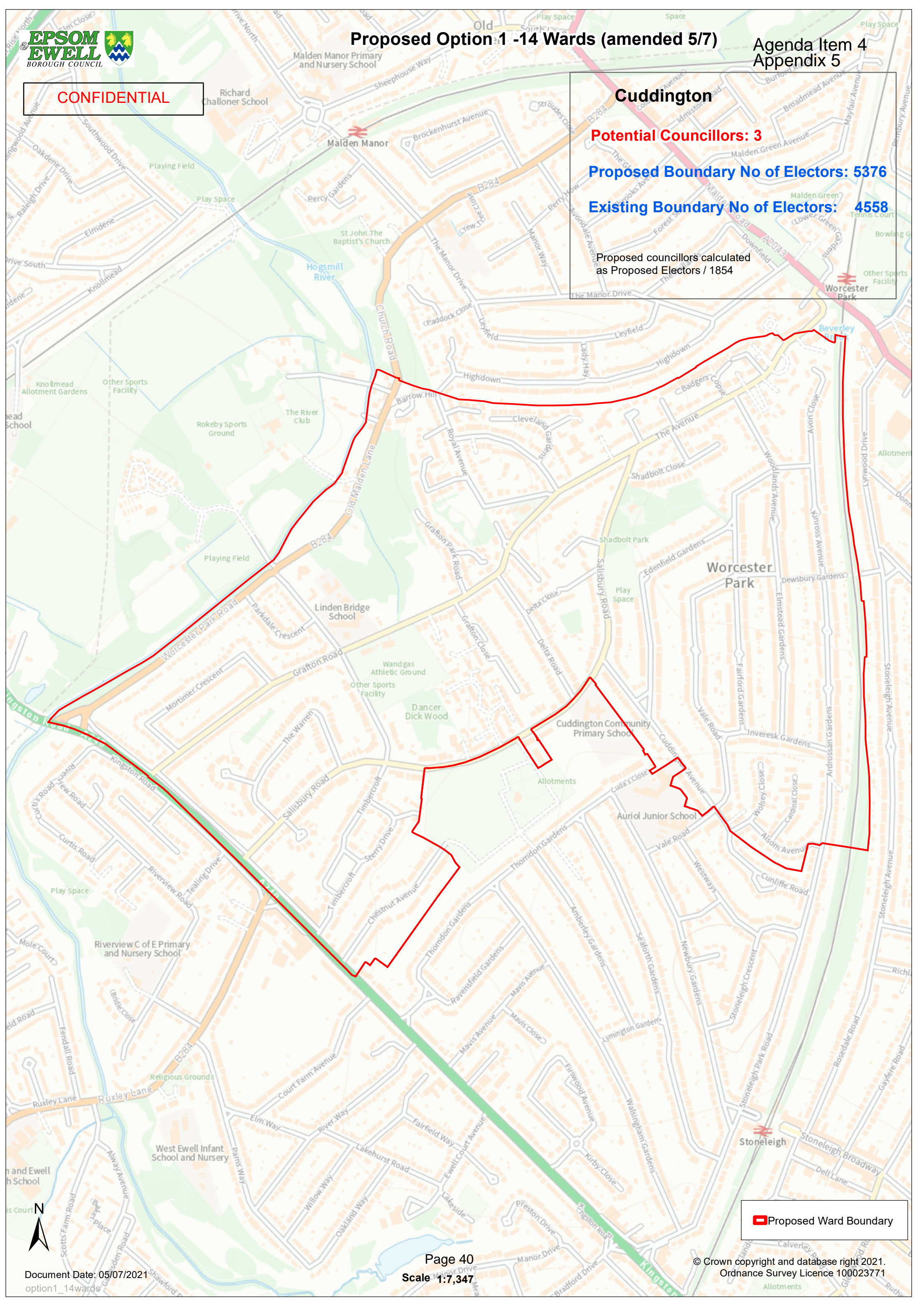
**Cuddington**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5376**

**Existing Boundary No of Electors: 4558**

Proposed councillors calculated  
as Proposed Electors / 1854



 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Ewell Court**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3642**

**Existing Boundary No of Electors: 4379**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**





**CONFIDENTIAL**

**Ewell**


**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3324**

**Existing Boundary No of Electors: 4409**

Proposed councillors calculated  
as Proposed Electors / 1854

**Ewell**

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Horton**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 2980**

**Existing Boundary No of Electors: 0**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Nonsuch**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5089**

**Existing Boundary No of Electors: 4796**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

**Ruxley**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3736**

**Existing Boundary No of Electors: 4706**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**





**CONFIDENTIAL**


**Stamford**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3729**

**Existing Boundary No of Electors: 5563**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Stoneleigh**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3693**

**Existing Boundary No of Electors: 3693**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Town**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5008**

**Existing Boundary No of Electors: 5593**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**West Ewell**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 4853**

**Existing Boundary No of Electors: 4762**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

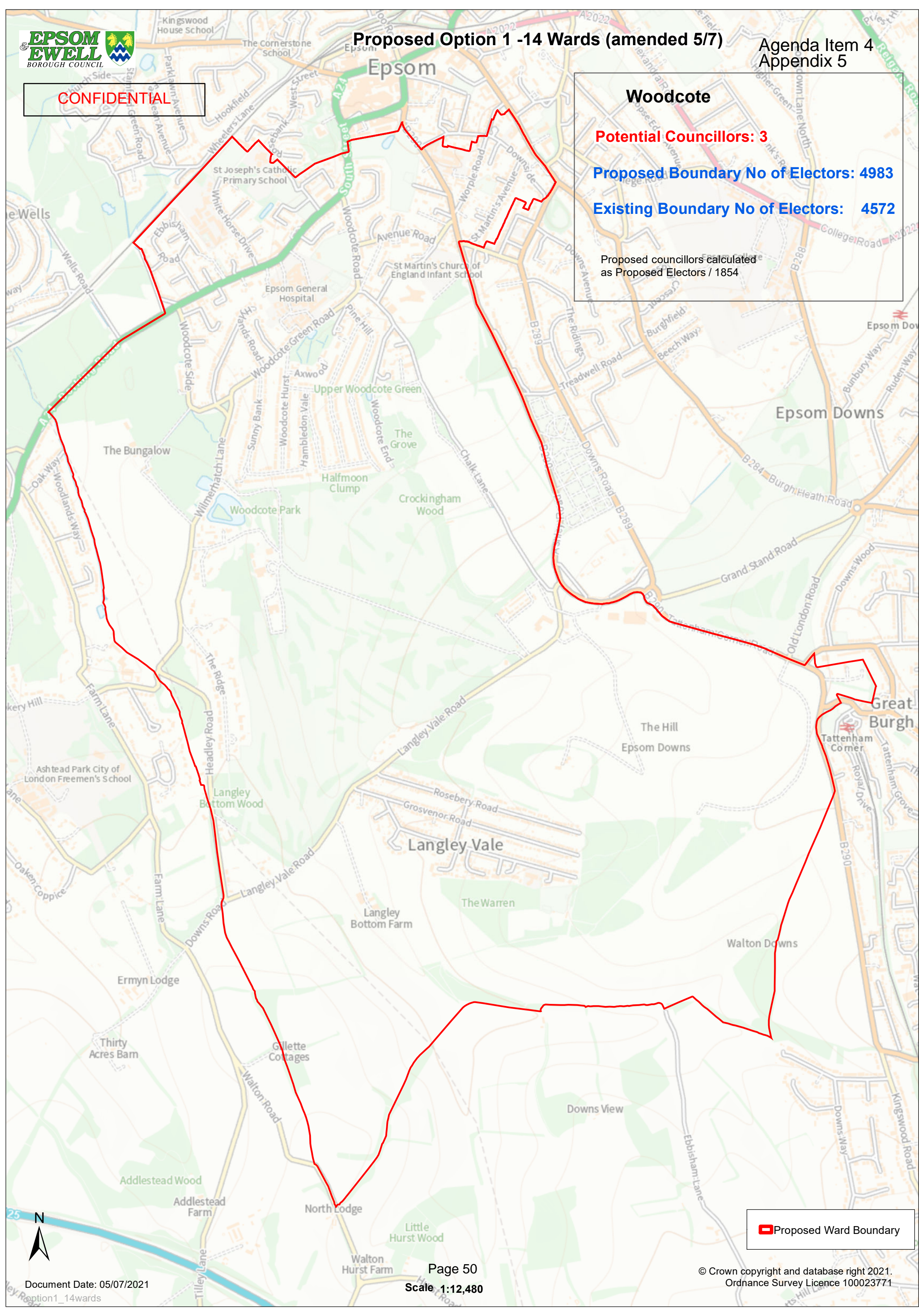
**Woodcote**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 4983**

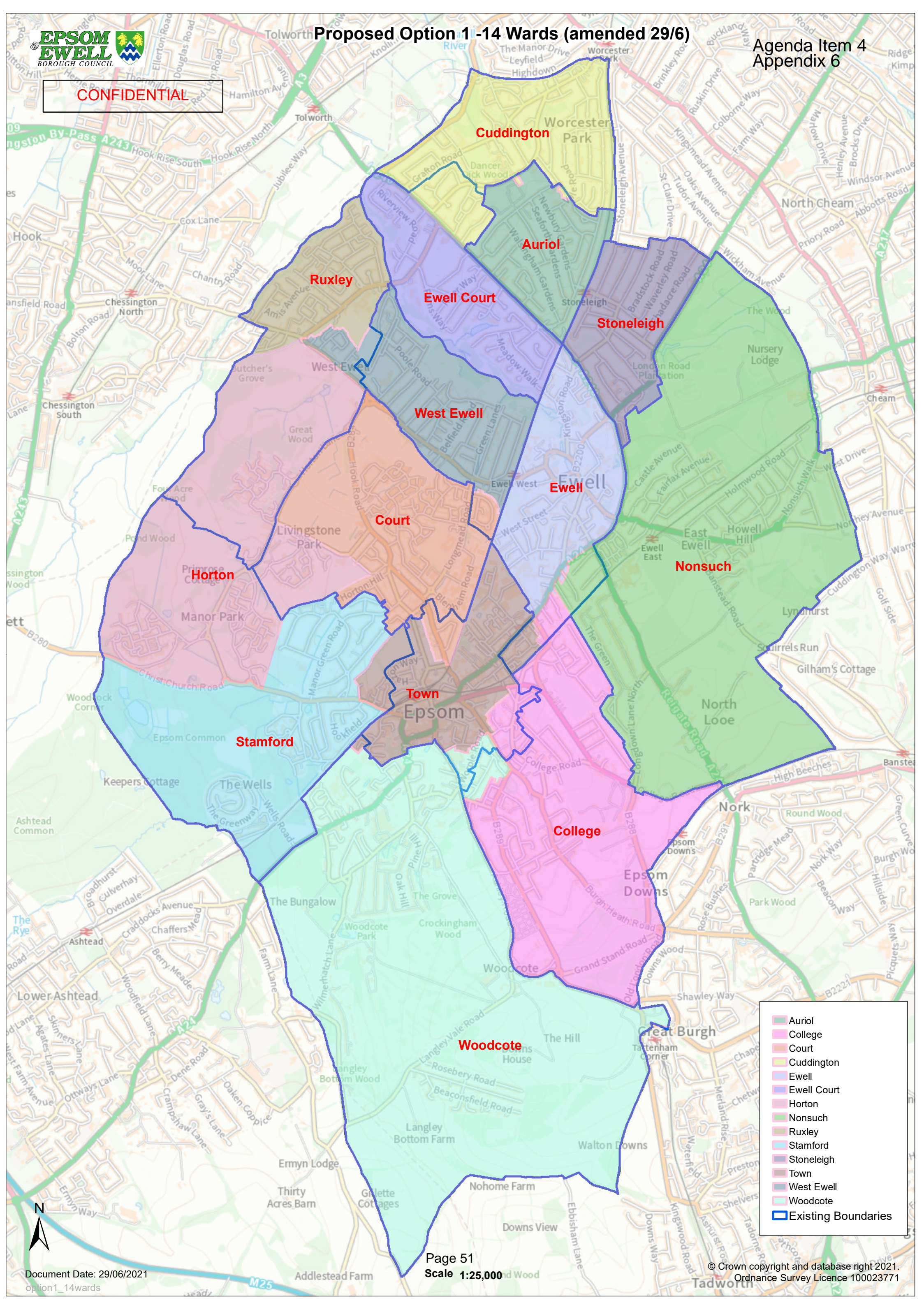
**Existing Boundary No of Electors: 4572**

Proposed councillors calculated  
as Proposed Electors / 1854





**CONFIDENTIAL**





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**CONFIDENTIAL**

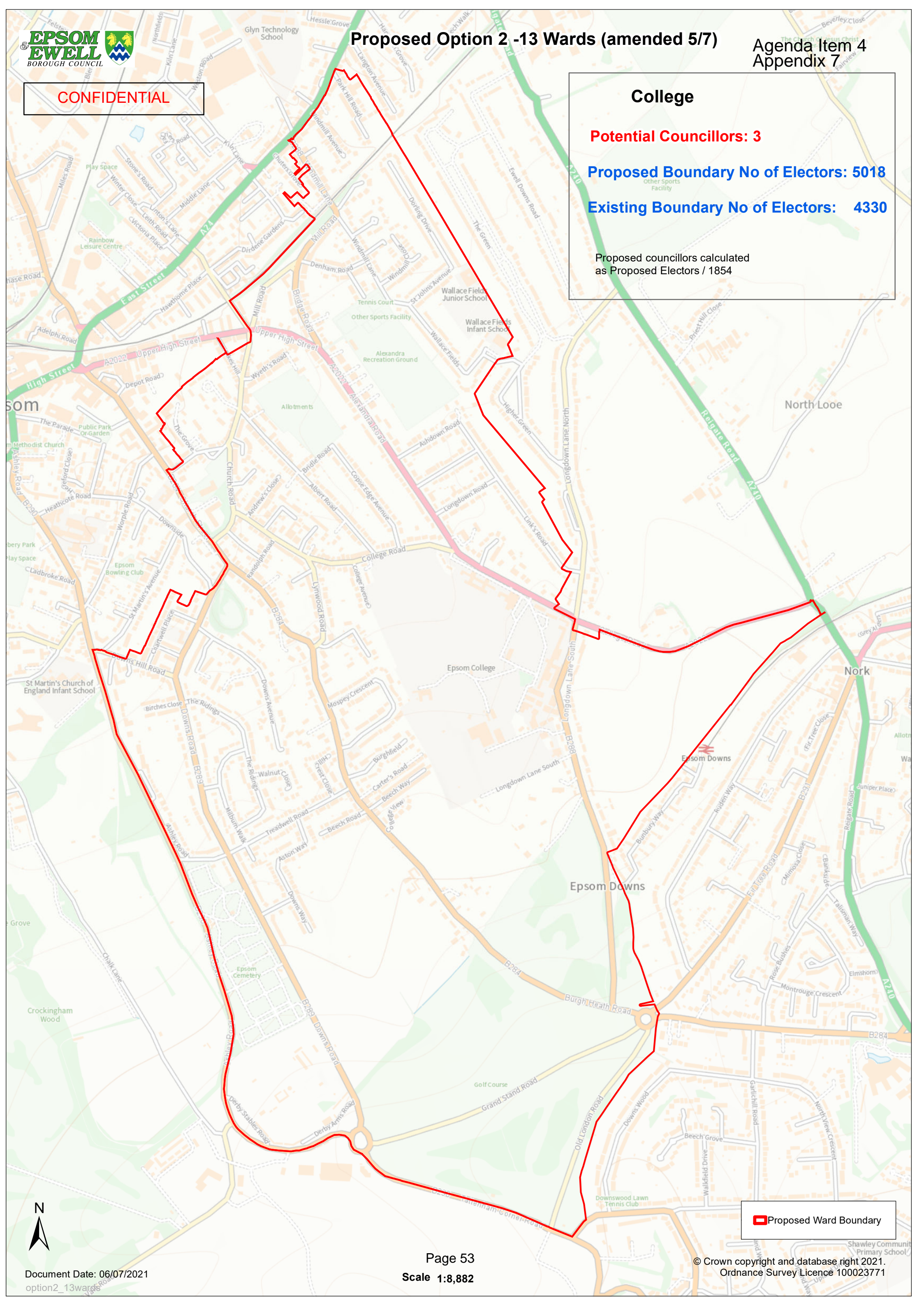
**College**


**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5018**

**Existing Boundary No of Electors: 4330**

Proposed councillors calculated  
as Proposed Electors / 1854



 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Court**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5124**

**Existing Boundary No of Electors: 5113**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Cuddington**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5376**

**Existing Boundary No of Electors: 4558**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**Ewell Court**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3642**

**Existing Boundary No of Electors: 4379**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**





**CONFIDENTIAL**


**Ewell**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3324**

**Existing Boundary No of Electors: 4409**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

**Horton**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 2980**

**Existing Boundary No of Electors: 0**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

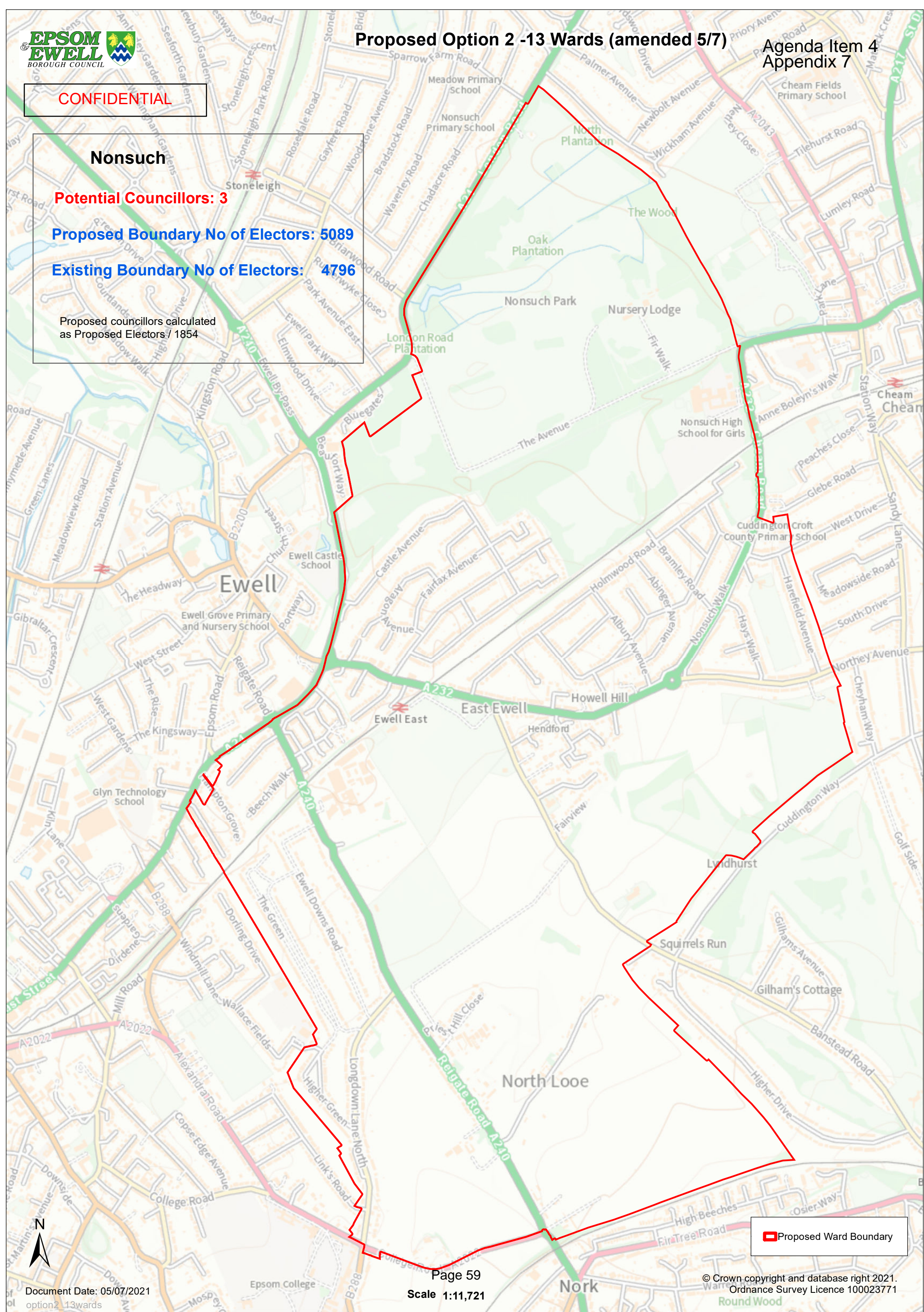
**Nonsuch**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5089**

**Existing Boundary No of Electors: 4796**

Proposed councillors calculated  
as Proposed Electors / 1854





**CONFIDENTIAL**


**Ruxley**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3736**

**Existing Boundary No of Electors: 4706**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**





**CONFIDENTIAL**

**Stamford**

**Potential Councillors: 2**

**Proposed Boundary No of Electors: 3729**

**Existing Boundary No of Electors: 5563**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

**Stoneleigh-Auriol**

**Potential Councillors: 4**

**Proposed Boundary No of Electors: 6738**

**Existing Boundary No of Electors: 6819**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

**Town**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 5008**

**Existing Boundary No of Electors: 5593**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**


**West Ewell**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 4853**

**Existing Boundary No of Electors: 4762**

Proposed councillors calculated  
as Proposed Electors / 1854

 **Proposed Ward Boundary**



**CONFIDENTIAL**

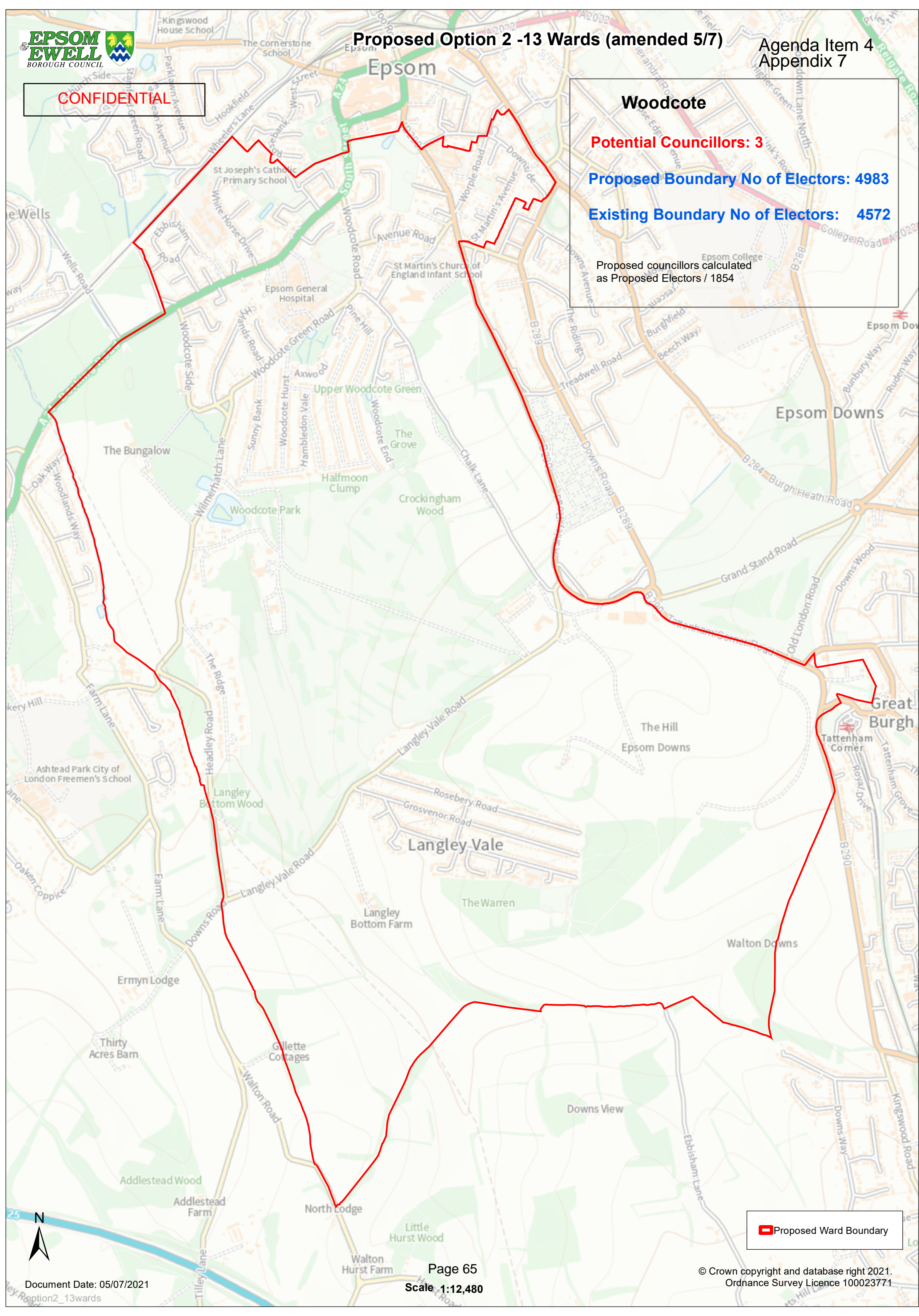
**Woodcote**

**Potential Councillors: 3**

**Proposed Boundary No of Electors: 4983**

**Existing Boundary No of Electors: 4572**

Proposed councillors calculated  
as Proposed Electors / 1854

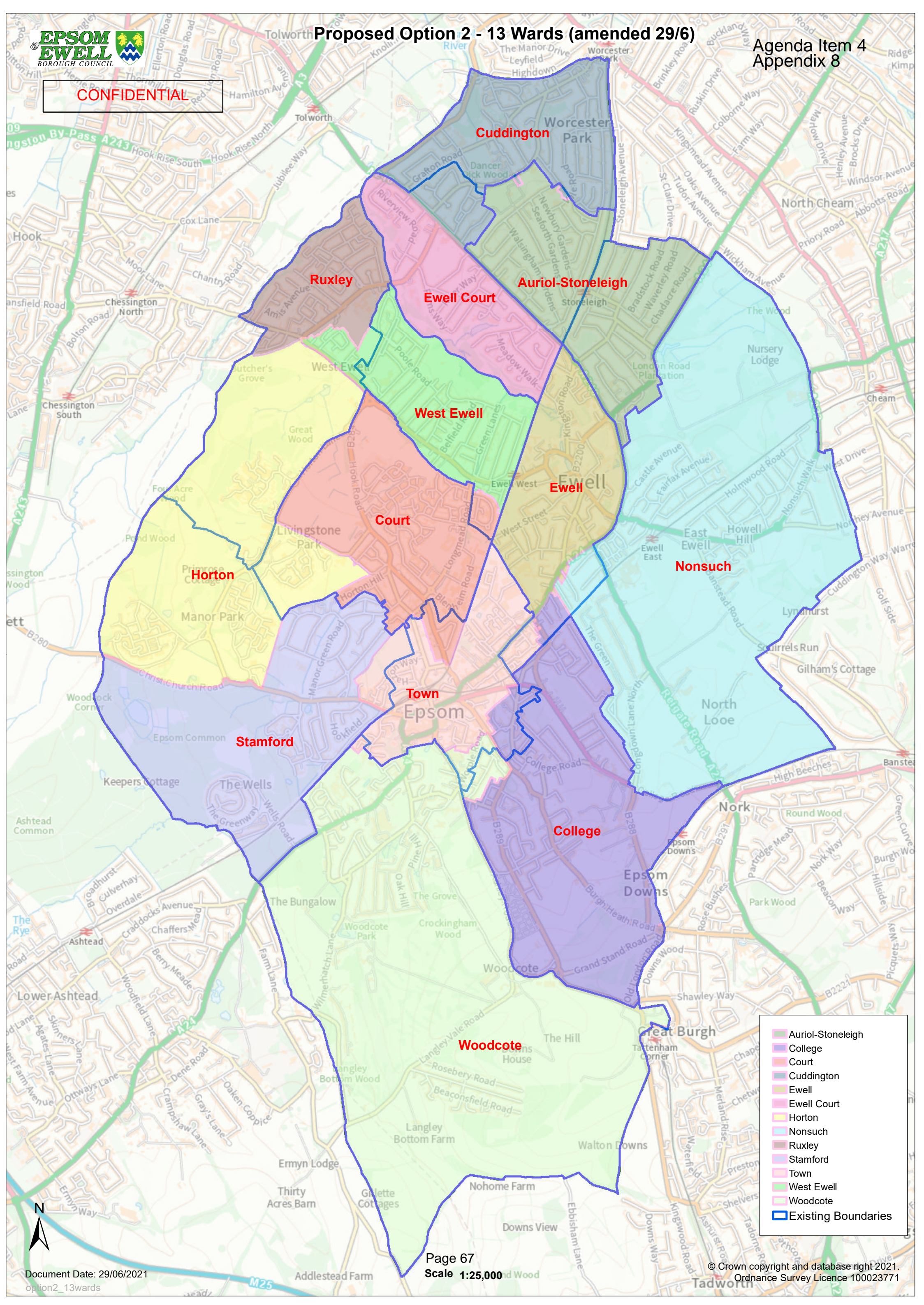




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## Ward summaries for proposed changes

Ward	Description for Review purposes	Recommendation	Submission
<b>Auriol</b>	The Ward has distinct geographic boundaries. Its pentagon shape is contained by the A240 Kingston Road to the south west, the London railway main line to the south east, connecting roads to the north west and north east and Auriol Park to the north. The current population is the lowest in the Borough, making it the only Ward with two members at present. The elector to member ratio is very close to the median.	The LGBCE growth forecast shows a population increase in line with the borough median, maintaining a similar ratio.	<p>Auriol is currently the only 2 member Ward.</p> <p>13 Ward Option supports a merger between Auriol and Stoneleigh. The merger would address the concerns around the number two x two Member Wards, to offer the support with resilience and also to support more efficient governance.</p> <p>The 13 Ward Option moves the merged Wards to a 4 Member Ward.</p> <p>The 14 Ward Option does not merge the Auriol and Stoneleigh, but instead creates two x 2 Member Wards.</p> <p>Both options have a refinement of the normal Auriol boundary with Cuddington.</p>
<b>College</b>	The Ward forms part of the borough boundary to the south east and the B290 Ashley Road to the	The LGBCE growth forecast shows a significant decrease in electors, resulting	



	<p>south west. Its north eastern boundary consists of residential side roads which centre around Alexandra Park. To the north west, the Ward borders Epsom Town Centre. Population changes impact all wards that border Town Ward, which has a strong need to rationalise its high variance in elector numbers.</p>	<p>in a double digit variance, well below the borough median. This makes College Ward well placed to absorb some of the quiet side streets south of the A24. The adjustment on its most easterly point to, demographically similar neighbour, Woodcote Ward, helps to balance the variances.</p>	<p>Both options require adjustments to the College Ward boundary with Town and Woodcote Wards.</p> <p>Ward representation would remain at 3 Members.</p>
<b>Court</b>	<p>The Ward is bordered by Horton Lane to the north west, Chessington Road to the north east and the London railway main line to the south east. To the south west it borders Epsom Town Centre.</p> <p>Court Ward has undergone significant changes since the last boundary review in the late 90s. The development of the Hospital Cluster sites added around 800 new homes to the ward. Most of the new occupants share similar socio-economic status, professions and lifestyles that are quite different to the rest of the Ward. There are several further sites promoted for development in this Ward, making its current representation unsustainable.</p> <p>Court has some of the highest deprivation in Surrey, yet this is polarised within the Ward.</p>	<p>It is proposed that the Livingstone Park estate forms part of a new ward created from the Hospital Cluster sites, while the Parkviews estate remains. This allows Court Ward to absorb demographically similar parts of Town Ward, which has a strong need to rationalise its high variance in elector numbers. It also enables the adoption of a discreet cul-de-sac of streets around Gibraltar Crescent which is isolated by Longmead Road from the rest of West Ewell Ward.</p>	<p>Both options require adjustments to Court Ward boundaries, to create the New Horton Ward, and also to move some of Town to Court, move some of West Ewell to Court.</p> <p>Ward representation would remain at 3 Members.</p>
<b>Cuddington</b>	<p>This Ward forms the northern section of the borough boundary along the north west, north and</p>	<p>The electoral variance is close to the median for the Borough. The LGBCE</p>	



	north east borders. The southern border centres around Auriol Park and surrounding streets except a section of the south east border which runs along the A240 Kingston Road.	forecast shows this falling slightly over the next few years. By adjusting the ward boundary from Ewell Court Ward, which is bisected by the A240 Kingston Road, Cuddington can address a geographical anomaly while balancing its representation.	Both options require a minor adjustments to Ward boundary, with the inclusion of properties in Auriol.  Ward representation would remain at 3 Members.
<b>Ewell Court</b>	This Ward is bordered along the whole of its south western flank by the Hogsmill river, while the south east borders the London railway main line. The north east border runs along the A240 Kingston Road with the exception of a small community sandwiched between Cuddington and Auriol wards on the other side of the dual carriageway. Ewell Court forms a very distinct community of mostly retired residents and young families. It is compact and densely populated with little to no opportunity for future development. The removal of the section north of the A240 Kingston Road provides an opportunity to rebalance representation.	Adjust boundaries with Cuddington to follow the A240 and balance out electorate numbers	Both options require adjustments to Ward boundary with Cuddington and result in a move to a 2 Member Ward.
<b>Ewell</b>	This Ward has distinct borders, following the London railway main line to the east, the A24 Ewell by-pass to the west and the Kiln Lane Retail Park to the south west. A section of the Ward is located south of the A24 Ewell by-pass on the other side of a large dual carriageway. That	With the resulting elector per member ratio and limited options for development the proposal for this Ward is to reduce by one Member becoming a two member ward.	Both options require adjustments to Ward boundaries, with land moving from Ewell to Nonsuch, College and Town at the southern end of the Ward. Under both options this Ward



	section forms a residential area isolated from Ewell village, but is better connected with neighbouring wards.		would move to being a 2 Member Ward.
<b>New Ward Horton</b>	<p>Three existing Wards form the borders of this proposed new Ward:</p> <ul style="list-style-type: none"> <li>• Ruxley to the North, along the B284 Chessington Road;</li> <li>• Court to the East, along Horton Lane, Chantilly Way and Long Grove Park; and</li> <li>• Stamford to the South, along Christ Church Road.</li> </ul> <p>The long fourth border, to the West, is the borough boundary with the London Borough of Kingston.</p> <p>The spine of the potential new ward is the southern section of Horton Lane, which serves as an arterial road connecting five newly developed housing estates that once formed the Hospital Cluster. The newly developed estates were all built, after the last Electoral Review and they form a distinct community of residents, most of whom share a similar socio-economic identity.</p> <p>The nearest shops to four of the five estates are at Horton Retail Centre. Transport links include a bus franchise (Metrobus) operating two routes (E9</p>	It is proposed the Clarendon Park, Livingstone Park, Manor Park and Noble Park estates form a two Member Ward named Horton. The Parkviews estate which is separated from the others by Horton Farm remains in Court ward.	Both options create this new Ward, both also require the necessary adjustments to Ward boundaries of Court, Stamford and Ruxley. New 2 Member Ward.



	<p>and E10) which are exclusive to the Hospital Cluster estates, and dedicated cycle paths and roads which connect the estates.</p> <p>There is considerable opportunity for further development as there are four promoted sites within the proposed area. The elector per member ratio is low compared to the Borough median, allowing for potential growth.</p>		
<b>Nonsuch</b>	<p>This Ward forms part of the borough boundary to the east and south and is bounded by the A24 London Road to the north west. To the south west is a distinct community of residents in an area known as Ewell Downs.</p> <p>Having already undergone major site development, Nonsuch Ward includes three further sites promoted for development.</p>	A modest change to the eastern border will bring a small number of streets into the Ward from south of the A24 without increasing elector numbers above the median.	<p>Both options require adjustments to Ward Boundaries with Ewell.</p> <p>Ward representation would remain at 3 Members.</p>
<b>Ruxley</b>	<p>This Ward forms part of the borough boundary to the west, to the north east is it bounded by the Hogsmill river. The southern border follows Ruxley Lane, taking in Epsom &amp; Ewell High School sports facilities and is bounded by a new housing development called Buckthorn Grange. Buckthorn Grange is now isolated from the rest of Ruxley ward by a new sports facility at Epsom &amp; Ewell High School.</p>	It is proposed to transfer Clarendon Park to the proposed new Ward of Horton and for Buckthorn Grange to be placed in West Ewell ward along with the aforementioned section of Chessington Road and its side roads.	Both options create a new Horton Ward, which require adjustments to Ward boundaries with Court and West Ewell. Both options move Ruxley to a 2 Member Ward.



	<p>The Clarendon Park estate was developed around 20 years ago as part of the Hospital Cluster. It is demographically different to the rest of the ward and separated geographically by a substantial section of Horton Country Park. A section of Chessington Road to the south of the junction with Ruxley Lane, including a network of cul-de-sacs, also has a distinct difference to the rest of the ward. Both are in the 10th decile (least deprived) of the Index of Multiple Deprivation. Whereas the remainder of the Ward is in the 4th decile and 6th decile.</p>		
<b>Stamford</b>	<p>This heart shaped Ward forms part of the borough boundary to the west, Dorking Road to the south, the London railway main line to the south east, and two tributary rivers, Long Grove Park and Horton Country Park to the north.</p> <p>Two new estates were developed in the last 22 years, they are separated from the rest of the ward by Epsom Common and an open space next to a primary school.</p> <p>The Noble Park estate was built in 2012 and is the most recently developed of the Hospital Cluster. The Manor Park estate was completed between 1999 and 2000. The combined electors of both estates (circa 1,550) is sufficient to</p>	<p>The LGBCE growth forecast shows some increase, but given that all the sites promoted for development would be transferred to a new ward this is expected to be much lower in this scenario.</p> <p>It is proposed to transfer Manor Park and Noble Park to a new ward and for a section of cul-de-sacs on the B280 West Hill, as far as Clayhill Green, to join Town ward to supplier electoral balance.</p>	<p>Both options create the new Ward of Horton, both also require the necessary adjustments to Stamford. There is also a refinement with Town. Both options move Stamford to a 2 Member Ward.</p>



	warrant a councillor in their own right. This expansion has given Stamford Ward the greatest under-representation in elector variance in the borough.		
<b>Stoneleigh</b>	<p>This Ward forms part of the borough boundary to the north, while the west adjoins the London railway main line, the south west borders the Ewell by-pass and the south east borders the A24 London Road and Nonsuch Park.</p> <p>Stoneleigh has the greatest over-representation of elector variance in the Borough. It is the most compact Ward alongside neighbouring Auriol which shares a very similar demographic and community. The Stoneleigh &amp; Auriol Residents Association is one of only two RAs to cover two Wards.</p>	The LGBCE forecast shows stable, incremental growth, which sustains the high elector variance. As such It is proposed that Stoneleigh reduces to be a two member ward like its neighbour Auriol. There is no change proposed to the boundaries of Stoneleigh itself.	<p>Both Options leave Stoneleigh in effect with 2 Members:</p> <ul style="list-style-type: none"> <li>• 14 Ward option leaves Stoneleigh as a standalone 2 Member Ward</li> <li>• 13 Ward option merges Stoneleigh and Auriol which makes it a 4 Member Ward.</li> </ul>
<b>Town</b>	<p>This Ward has the least distinct borders and adjoins the greatest number of other Wards (five). The town centre forms the substantive core, while the Kiln Lane Retail park is also a significant location for shopping and employment.</p> <p>Town has the second highest under-representation in the borough and the LGBCE forecast is for elector variance to increase beyond</p>	It is proposed for a section of cul-de-sacs on the B280 West Hill, as far as Clayhill Green, to join Town. The type of housing and population density has more in common with the neighbourhoods in Town ward. This also supports the rebalancing of elector numbers for both Stamford and Town Wards.	<p>Both options seek the same adjustments to Town Ward boundaries. By doing so, this manages the electoral variance for Town.</p> <p>Ward representation would remain at 3 Members.</p>



	<p>20%, making the Ward the most highly populated in the Borough.</p>	<p>A section of the B284 Hook Road and Miles Road is proposed to join Court ward. This puts the entire section of Hook Road from the railway line into one ward and helps to balance elector numbers in both wards.</p> <p>A section of side streets south of the A24, bounded by the London railway main line, is proposed to move from Ewell ward into Town ward. This connects those residents with Kiln Lane Retail park and East Street, which is the main thoroughfare into the town centre, served by several bus routes. This area was previously part of Town and the community living there still regards themselves as most connected to the town centre rather than Ewell village across the Ewell by-pass.</p> <p>A south east section of the Ward, around St Martin's Parish Church, is proposed to join Woodcote and College Wards as these better reflect the suburban residential characteristics of those neighbourhoods. The B284 Church Street forms the division between them. This change also helps to balance elector numbers in all the wards affected.</p>	
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		Dalmeny Way is a single road only accessible through Rosebank , it is proposed that this be moved into Town ward.	
<b>West Ewell</b>	<p>This Ward is bounded by the Hogsmill river the whole length of its north east flank, the south east borders adjoins the London railway main line. The south west border runs along the B284 Chessington Road. The north border follows the Hogsmill river behind Epsom &amp; Ewell High School plus a section of side streets off Chessington Road.</p> <p>West Ewell ward has a close relationship with its neighbour Ruxley, with both Wards covered by the West Ewell and Ruxley Residents Association. Making WERRA one of only two RAs in the borough to cover two wards.</p> <p>However the demographic is polarised with the government's Index of Multiple Deprivation showing West Ewell as having four LSOAs in the 7th, 9th, 10th and 10th decile compared to Ruxley ward's 3 LSOAs which are scored in the 4th, 6th and 10th decile.</p>	<p>A section of Chessington Road to the south of the junction with Ruxley Lane, including a network of cul-de-sacs, has a demographic more closely aligned with West Ewell than Ruxley Ward. It is proposed to move this section to West Ewell Ward. It is also proposed to move the new development Buckthorn Grange to West Ewell as its only access point is Scotts Farm Road.</p> <p>This helps balance elector numbers and gives a more natural boundary between the two wards.</p>	<p>Both options require adjustments to Ward Boundaries with Ruxley and Court.</p> <p>Ward representation would remain at 3 Members.</p>
<b>Woodcote</b>	This Ward is the largest geographically with its western, southern and south eastern borders	Woodcote is forecast for population growth with planning permission already	



	<p>forming the borough boundary. The eastern border runs along the B290 Ashley Road until it meets the edge of the town centre taking in a number of side streets around the A24 Dorking Road.</p>	<p>granted for a major new development at Woodcote Grove.</p> <p>Taking a modest number of streets from Town while transferring the isolated Dalmeny Way will help to keep Woodcote close to the median ratio of electors per Member.</p>	<p>Both options require adjustments to Ward Boundaries with College and Town.</p> <p>Ward representation would remain at 3 Members.</p>
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Ward	Moved in	Moved out	Summary of changes
Auriol	0	42	to Cuddington
College	607	197	197 to Woodcote 433 from Town 174 from Ewell
Court	412	526	523 to Horton 3 to Town 139 from West Ewell, 273 from Town
Cuddington	417	0	42 from Auriol 375 from Ewell Court
Ewell	0	659	172 to College 132 to Nonsuch 355 to Town
Ewell Court	0	375	to Cuddington
Horton	1717	0	299 from Ruxley 895 from Stamford
Nonsuch	132	0	from Ewell
Ruxley	0	544	299 to Ruxley 245 to West Ewell
Stamford	0	1071	895 to Horton 176 to Town
Town	604	884	3 from Court, 355 from Ewell 176 from Stamford 72 from Woodcote 433 to College 273 to Court 178 to Woodcote
West Ewell	245	139	245 from Ruxley 139 to Court
Woodcote	375	72	178 from Town 197 from College 72 to Town
Total	4509	4509	



SUMMARY:

<b>From</b>	<b>To</b>	<b>Streetname</b>	<b>Properties</b>	
Auriol	Cuddington	barm elms close	all	8
		cuddington avenue	52 to 90	23
		vale road	flats 156	6
		salisbury road	68 to 72	5
		Total		<b>42</b>
College	Woodcote	church street	downs lodge court	31
		downs road	bocketts	1
		downside	all	24
		milton gardens	all	4
		richmond close	all	7
		st martins avenue	all	130
				<b>197</b>
Court	Horton	Burnhams Grove	all	35
		buxton close	all	12
		calvert close	all	6
		cavendish walk	all	68
		davidson close	all	5
		eastman way	all	85
		haven drive	all	60
		hine close	all	5
		horton crescent	all	111
		norris close	all	7
		pelman way	all	70
		riley close	all	6
		saville close	all	12
		tobin close	all	7
		westcote road	all	34
				<b>523</b>
Court	Town	temple road	70, 72a, 74	3
Ewell	College	epsom road		33
		park hill road	all	54
		windmill avenue		26
		windmill lane		57
		old bridge lane		4
				<b>174</b>
Ewell	Nonsuch	Beech Walk		23
		Hampton Grove		27
		Langton avenue		41
		Reigate Road	28 to 52	13
		st James avenue		28
				<b>132</b>
Ewell	Town	Beaconsfield Place		46



## Agenda Item 4 Appendix 10

		Church Road		
		Chuters Grove		11
		Dirdene Close		13
		Dirdene Gardens		61
		Dirdene Grove		12
		East Street		114
		osborne close		6
		providence place		34
		yeomanry close		50
				353
Ewell Court	Cuddington	Bannow Close		4
		Chestnut Avenue		58
		Kingston road		81
		Plantagenet Close		9
		Salisbury road		52
		sterry drive		28
		the grange		13
		the warren		61
		timbercroft		69
				375
Ruxley	Horton	Albury Close		4
		grove close		19
		hendon grove		23
		horton lane	farmfield	3
		jackson way		4
		Jenner way		4
		john watkin close		12
		lady forsydyke way		18
		lady harewood way		20
		mckenzie way		21
		medina square		14
		monro place		24
		nelson walk		17
		oakwood avenue		20
		sandy mead		74
		south view		22
				299
Ruxley	West ewell	chessington close		22
		chessington road		66
		hemmings mead		7
		larch crescent		38
		nightingale drive		31
		oak tree close		8
		poplar crescent		63
		poplar farm close		10
				245



# Agenda Item 4 Appendix 10

Stamford	Horton	cavell way		16
		christchurch road	manor lodge	1
		churchill road		13
		cuddington glade		13
		de mel close		9
		dillon close		35
		ethel bailey close		36
		evelyn way		35
		farmside place		15
		galen close		20
		glanville way		120
		helm close		29
		horton lane		12
		kestrel close		20
		longland place		32
		lulworth place		8
		manor crescent		65
		millar place		17
		nell gwynne close		8
		nightingale close		14
		oak glade		15
		osborne way		27
		peacock close		10
		penrose drive		18
		phoenix close		7
		pine lodge way		10
		queen alexandras way		29
		richmond crescent		39
		ripley way		14
		rona maclean house		12
		sherwood way		138
		taylor close		8
		trotter way		28
		west park road		12
		william evans road		15
				895
Stamford	Town	burnett grove		38
		court lane		56
		hunters close		5
		langlands rise		9
		marshalls close		26
		pound lane	flat at court lodge	1
		sharon close		6
		sheraton drive		20
		west hill		15
				176
Town	College	andrews close		46



## Agenda Item 4 Appendix 10

		church road		77
		church street		53
		college road	1,3, 3a	3
		grove avenue		47
		grove road		17
		pikes hill		12
		st martins close		12
		the grove		79
		wimbourne close		31
		wyeths mews		10
		wyeths road		46
				433
Town	Court	Hook Road		162
		miles road		107
		windsor gardens		4
				273
Town	Woodcote	ash mews		9
		ashley road		13
		church street		8
		downside	1,3 giles mead	13
		heathcote road	wilberforce court	12
		worple road		106
				178
West Ewell	Court	Dee Way		16
		gibraltar crescent		93
		marsh avenue		30
				139
Woodcote	Town	dalmeny way		72



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