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Democratic Services



LICENSING (HEARING) SUB-COMMITTEE

Wednesday 7 January 2026 at 2.00 pm

Place: Council Chamber, Epsom Town Hall

Online access to this meeting is available on YouTube: [Link to online broadcast](#)

The members listed below are summoned to attend the Licensing (Hearing) Sub-Committee meeting, on the day and at the time and place stated, to consider the business set out in this agenda.

Councillor Steve Bridger

Councillor Humphrey Reynolds

Councillor Clive Woodbridge

Yours sincerely

A handwritten signature in black ink, appearing to read 'Steve Bridger'.

Chief Executive

For further information, please contact democraticservices@epsom-ewell.gov.uk or tel: 01372 732000

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No emergency drill is planned to take place during the meeting. If the fire alarm sounds continuously, or if you are instructed to do so, you must leave the building by the nearest available exit. You will be directed to the nearest exit by council staff. It is vital that you follow their instructions.

- You should proceed calmly; do not run and do not use the lifts;
- Do not stop to collect personal belongings;
- Once you are outside, please do not wait immediately next to the building, but move to the assembly point at Dullshot Green and await further instructions; and
- Do not re-enter the building until told that it is safe to do so.

Public information

Please note that this meeting will be held at the Town Hall, Epsom and will be available to observe live using free YouTube software.

A link to the online address for this meeting is provided on the first page of this agenda. A limited number of seats will be available on a first-come first-served basis in the public gallery at the Town Hall. If you wish to observe the meeting from the public gallery, please arrive at the Town Hall reception before the start of the meeting. A member of staff will show you to the seating area. For further information please contact Democratic Services, email: democraticservices@epsom-ewell.gov.uk, telephone: 01372 732000.

Information about the terms of reference and membership of this Committee are available on the [Council's website](#). The website also provides copies of agendas, reports and minutes.

Agendas, reports and minutes for this Committee are also available on the free Modern.Gov app for iPad, Android and Windows devices. For further information on how to access information regarding this Committee, please email us at Democraticservices@epsom-ewell.gov.uk.

Exclusion of the Press and the Public

There are no matters scheduled to be discussed at this meeting that would appear to disclose confidential or exempt information under the provisions Schedule 12A of the Local Government Act 1972 (as amended). Should any such matters arise during the course of discussion of the below items or should the Chair agree to discuss any other such matters on the grounds of urgency, the Committee may wish to resolve to exclude the press and public by virtue of the private nature of the business to be transacted.

Questions and statements from the Public

Questions and statements from the public are not permitted at meetings of this Committee. [Annex 4.2](#) of the Epsom & Ewell Borough Council Operating Framework sets out which Committees are able to receive public questions and statements, and the procedure for doing so.

Filming and recording of meetings

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Filming or recording must be overt and persons filming should not move around the room whilst filming nor should they obstruct proceedings or the public from viewing the meeting. The use of flash photography, additional lighting or any non-handheld devices, including tripods, will not be allowed.

AGENDA

1. APPOINTMENT OF THE CHAIR

To appoint a Chair for the Licensing (Hearings) Sub-Committee meeting.

2. DECLARATIONS OF INTEREST

To receive declarations of any Disclosable Pecuniary Interests or other registrable or non-registrable interests from Members in respect of any item to be considered at the meeting.

3. VARIATION OF LATE NIGHT REFRESHMENT LICENCE (Pages 5 - 42)

Members are requested to determine an application to vary a premises licence where the authority has received relevant representation.

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VARIATION OF LATE NIGHT REFRESHMENT LICENCE

Head of Service:	Rod Brown, Head of Housing & Community
Report Author	Paul Holliday
Wards affected:	Town Ward;
Appendices (attached):	Appendix 1 Current premises licence Appendix 2 Plan of premises Appendix 3 Location plan Appendix 4 Application to vary licence Appendix 5 Police representation Appendix 6 Further information from police

Summary

The Licensing (Hearing) Sub-Committee (“the Sub-Committee”) is being asked to determine an application to vary a premises licence made under the Licensing Act 2003.

Recommendation (s):

Members of the Licensing Sub-Committee are asked to make a decision at the end of the hearing after all relevant parties have been given the opportunity to speak. Members must give full reasons for their decision.

Members of the Licensing Sub-Committee are asked to have regard to the relevant representations made during the consultation period, and to take such steps (if any) as it considers appropriate for the promotion of the licensing objectives. The steps are:

- (1) To grant the variation of licence,**
- (2) To impose additional conditions on the licence which are appropriate for the promotion of the licensing objectives, proportionate and which deal with the concerns of those making representations; or**
- (3) To reject the application.**

1 Reasons for Recommendation

- 1.1 In carrying out its licensing functions, the Licensing Authority must have regard to its statement of licensing policy and any statutory guidance issued under s 182 of the Licensing Act 2003.
- 1.2 The Council may dispense with holding a hearing if the applicant and all persons who made valid representations agree that such a hearing is unnecessary and give notice to the authority to that effect.

2 Background

- 2.1 Late night refreshment for the purposes of the Licensing Act 2003 is the provision of hot food or hot drink to members of the public between the hours of 11.00 p.m. and 5.00 a.m.
- 2.2 The provision of late night refreshment is a licensable activity under the Licensing Act 2003. Authorisation from the Council, in its role as licensing authority, is required to carry on the activity at a premises within the borough.
- 2.3 Under the Terms of Reference adopted by the Council the Sub-Committee is responsible for the exercise of many of the functions of the Council as a licensing authority, including determination of applications where representations have been received.
- 2.4 Epsom Grill, 3 Waterloo Road, Epsom KT19 8AY was first issued a premises licence in 2007. The current licence authorises late night refreshment Monday to Sunday from 23.00 Hours until 02.00 Hours, with the premises closing to the public at 02.30 hours. A copy of the current premises licence, is attached at Appendix 1. A copy of the plan showing the current licensed area is attached at Appendix 2.
- 2.5 A map showing the location of the premises in relation to neighbouring business and residential properties is attached to Appendix 3.
- 2.6 On 30 October 2025 an application was received to vary the Epsom Grill premises licence. A copy of this application is attached to Appendix 4. The application is to extend the provision of late night refreshment to 04.00 Hours on Friday and Saturday nights, with the premises closing to the public at the same time. The application reduces the time the premises will be open to the public Sunday to Thursday from 02.30 hours to 02.00 hours.
- 2.7 The application refers to the operator's having previously served 'several Temporary Event Notices (TENs) over the past few years without any issues or complaints'. Our records show the following TENs served on the licensing authority by the current licence holder authorising Late Night Refreshment;
 - 23.00 31 May 2024 – 04.00 2 June 2024

- 23.00 24 December 2024 – 04.00 26.12.2024
- 23.00 30 December 2024 – 04.00 1 January 2025
- 23.00 20 April 25 – 03.00 21 April 2025
- 23.00 4 May – 03.00 5 May 2025
- 23.00 6 June – 04.00 8 June 2025

Epsom & Ewell Licensing has record of receiving complaints with respect to the above events. It should be noted that we also have no record of whether the authorised activity took place as no licensing inspection took place during the period authorised under the TENs.

2.8 All applications for new Premises Licences must be advertised by the display of a notice at the premises and by a public notice in the local newspaper. The licensing department has determined that this application complies with the public notice requirements of the Licensing Act 2003.

3 Representations

3.1 Representation has been received from Surrey Police, and a copy of their representation is attached as Appendix 5. No other representation has been received.

3.2 On 11 December 2026 Surrey Police provided an addendum to their representation, a copy of this e-mail is attached as Appendix 6.

4 General Principles to be followed

4.1 When determining applications, the Sub-Committee is required to carry out its functions with a view to promoting the licensing objectives, which are:

- The prevention of crime and disorder;
- Public safety;
- The prevention of public nuisance; and
- The protection of children from harm

4.2 In considering the licensing objections the Council must have regard to its statement of licensing policy, and to the statutory guidance (Revised Guidance November 2025) issued under section 182 Licensing Act 2003.

5 Policy Considerations

Zoning Policy

- 5.1 The Council has a Statement of Licensing Policy that was last reviewed in December 2018.
- 5.2 This policy refers to parts of Epsom Town Centre as having areas described as either 'Licensing Red Zone' (including Waterloo Road) or 'Amber Zone'. The policy states that there is already a concentration of licensed premises within these zones, and as a result of the possible detrimental impact, all applications within these zones would be determined in accordance with a process set out in the policy. Epsom Grill is located within this 'Red Zone'.
- 5.3 The Red and Amber Zoning was introduced into the Epsom & Ewell statement of policy in 2011. However, The Policing and Crime Act 2017 ('2017 Act'), with effect from 6 April 2018, created a legal framework for applying 'cumulative impact policies' ('CIPs'). Cumulative impact is the potential impact on the promotion of the licensing objectives of several licensed premises concentrated in one area. Whilst the red and amber zoning policy included in the Epsom & Ewell Statement of Policy predates the 2017 Act, it is submitted that they are a type of CIP, and accordingly should be subject to the provisions of the 2017 Act, and the revised Section 182 guidance issued by the Secretary of State.
- 5.4 The Licensing Act 2003 as amended sets out the steps that must be taken by a licensing authority before it can publish a cumulative impact assessment. The licensing authority may then explain within their policy statement how the authority has had regard to cumulative impact assessment, including describing the types of applications for which it would likely be inconsistent with the licensing authority's duty to promote the licensing objectives to grant. Cumulative impact assessments must then be reviewed by the licensing authority every 3 years.
- 5.5 As the red and amber zoning policy has not been reviewed within the last three years, it should be considered unreliable and open to legal challenge, and reference to it within the Statement of Policy should be disregarded when determining the current application.
- 5.6 The Council is currently consulting on an updated Statement of Policy which should be adopted in the new year.
- 5.7 The absence of a CIP means there can be no policy presumptions against the grant of the licence, or restricting the licence to predetermined hours. The application must be considered on its individual merits in light of the representation. However, it remains open for Members to take into account issues relating to crime and disorder away from the proposed premises and beyond the direct control of the licensee (as ruled in Luminar Leisure Ltd vs Wakefield Magistrates' Court & ORS), where they are relevant to the application.

5.8 In the High Court case of *Luminar Leisure Ltd v Wakefield Magistrates' Court* [2008] EWHC 1002 (Admin) it was determined that it was open to a court (and thus a Sub-Committee) to take into account evidence of crime and disorder in areas beyond the operator's control and that it could be reasonable to conclude that a premises would give rise to such problems and thereby undermine the licensing objectives and that it could be a proportionate response to refuse the licence rather than impose conditions on it.

Planning Policy

5.9 The Statutory Guidance issued by the Secretary of State states that;

'...Planning permission, building control approval and licensing regimes will be properly separated to avoid duplication and inefficiency. The planning and licensing regimes involve consideration of different (albeit related) matters. Licensing committees are not bound by decisions made by a planning committee, and vice versa...'

5.10 Where planning hours are different to the licensing hours, the applicant must observe the earlier closing time. Premises operating in breach of their planning permission would be liable to prosecution under planning law.

5.11 The current licence notes that planning permission restrictions at the premises and contains a condition that the operation of the premises shall comply with all existing planning permission restrictions. The guidance issued under section 182 of the Act and the Council's own Statement of Policy state that conditions on a licence should not duplicate other statutory requirements or other duties or responsibilities placed on the employer by other legislation. Accordingly, it is proposed that when the premises licence is reissued reference to planning requirement be removed. If minded to grant the application in any form the Sub-Committee may wish to remind the applicant the granting of the variation is without prejudice to any requirement to obtain planning permission.

General

5.12 The Council's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.

6 Legal Implications

- 6.1 Decisions on licensing matters engage issues of human rights, in particular, Article 1 of the First Protocol, the peaceful enjoyment of possessions, Article 6, the right to a fair hearing, and Article 8, respect for private and family life. However, interference with Convention rights is permitted where lawful and necessary in the interests of public safety, the prevention of disorder or crime, the protection of health and morals or for the protection of the rights and freedoms of others.
- 6.2 Due regard must also be had to the public sector equality duty enshrined in Section 149 of the Equality Act 2010, which aims to eliminate unlawful discrimination, having regard to the nine protected characteristics. The nine protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 6.3 All applications for new or varied Premises Licences or Club Premises Certificates must be advertised by the display of a notice at the premises and by a public notice in the local newspaper. Pursuant to the Council's constitution the Council's licensing department has determined that there is a valid application that complies with the requirements of the Licensing Act 2003.

6.4 Legal Officer's comments:

When considering licence applications, the Sub-Committee shall carry out its functions with a view to promoting the licensing objectives. The licensing objectives are: prevention of crime and disorder, public safety, prevention of public nuisance, protection of children from harm.

The sub-committee must ensure that all licensing decisions have taken account of relevant representations, a direct relationship to one or more of the four licensing objectives; regard to the Council's statement of licensing policy, regard to the Secretary of State's guidance. Applications must be considered with regard to the principles of fair process and the Human Rights Act 1998.

When considering an application for a variation of an existing licence, only the variation is subject to determination. No change can be made to a licence or conditions attached unless they are subject to the variation application.

The licence holder has the right of appeal against the decision made to the Magistrates' Court within a period of 21 days from the day that the licence holder is notified in writing of the decision.

7 Background papers

- 7.1 The documents referred to in compiling this report are as follows:

Previous reports: None

Other papers:

- [Statement of Licensing Policy, dated 11 December 2018](#)
- [Guidance Issued under Section 182 of the Licensing Act 2003](#)

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SCHEDULE 12 PART A (Regulation 33,34)
PREMISES LICENCE

Premises licence number **EEBC/11/00232/LAPRE**

Part 1 - Premises details

Postal address of premise, or if none, ordnance survey map reference or description EPSOM GRILL, 3 WATERLOO ROAD,	
Post town EPSOM	Post code KT19 8AY.
Telephone number 01372 749561.	
Where the licence is time limited the dates NONE Licensable activities authorised by the licence PROVISION OF LATE NIGHT REFRESHMENT	

The times the licence authorises the carrying out of licensable activities PROVISION OF LATE NIGHT REFRESHMENT MONDAY TO SUNDAY 23.00 HOURS UNTIL 02.00 HOURS <u>NOTE: PLANNING PERMISSION RESTRICTS THE OPENING HOURS, "THE PREMISES MAY ONLY BE USED FOR THE PURPOSES HEREBY PERMITTED BETWEEN THE HOURS OF 07.00 HOURS AND 01.00 HOURS AT ANY TIME FOLLOWING MONDAY - THURSDAY. 07.00 HOURS AND 02.00 HOURS AT ANY TIME FOLLOWING FRIDAY AND SATURDAY, AND BETWEEN THE HOURS OF 07.00 HOURS AND MIDNIGHT ON ANY SUNDAY INCLUDING BANK HOLIDAYS OR PUBLIC HOLIDAYS"</u>	
The opening hours of the premises MONDAY - SUNDAY, 07.00HRS UNTIL 02.30HRS <u>NOTE: PLANNING PERMISSION RESTRICTS THE OPENING HOURS, "THE PREMISES MAY ONLY BE USED FOR THE PURPOSES HEREBY PERMITTED BETWEEN THE HOURS OF 07.00 HOURS AND 01.00 HOURS AT ANY TIME FOLLOWING MONDAY - THURSDAY. 07.00 HOURS AND 02.00 HOURS AT ANY TIME FOLLOWING FRIDAY AND SATURDAY, AND BETWEEN THE HOURS OF 07.00 HOURS AND MIDNIGHT ON ANY SUNDAY INCLUDING BANK HOLIDAYS OR PUBLIC HOLIDAYS"</u>	

Where the licence authorises supplies of alcohol whether these are on and/or off supplies N/A	
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Part 2

Name, (registered) address, telephone number an e mail (where relevant) of holder of premises licence

**GULBABA LTD
500 WHITE HART LANE
LONDON
ENGLAND
N17 7NA**

Registered number of holder, for example company number, charity number (where applicable)

16003032

Name, address and telephone number of designated premises supervisor where the premises licence authorises for the supply of alcohol

N/A

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol.

N/A

Dated 18 December 2024

RB

For The Licensing Authority

Annex 1 – Mandatory conditions

NONE APPLICABLE

Annex 2 – Conditions consistent with the operating schedule

1. The operation of the premises shall comply with all existing planning permission restrictions.
2. Waste bins shall be provided at the premises for customer food packaging.
3. All mandatory conditions set out in the Licensing Act 2003 will be obeyed.
4. An incident log shall be kept at the premises, and made available immediately upon request by an Authorised Officer of the Council or the Police, which will record the following:
 - a. All crimes reported to the venue.
 - b. All ejections of patrons.
 - c. Any incidents of disorder.
 - d. Any faults in the CCTV system.
 - e. Any visit by a relevant authority or emergency service.
5. Deliveries and collections will be kept within the operating hours of the business.
6. Deliveries will not be made to public places such as parks, road sides or landmarks. Deliveries can only be made to a home or business address given at the time of the order. Deliveries will be refused if the recipient appears to be under the influence of either drugs or alcohol.
7. In the event that serious crime or serious disorder is, or appears to have been, committed on the premises, the management will immediately ensure that;
 - a. The Police and where appropriate, Ambulance Service are called immediately.
 - b. As far as is safe and reasonable practicable, all measures will be taken to apprehend any identified suspects pending the arrival of the police.
 - c. As far as is safe and reasonable practicable, all measures will be taken to preserve any identified crime scene pending the arrival of the police.
 - d. Any and all appropriate measures are taken to fully protect the safety of all persons present on the premises at all times during operating hours.
8. The Premises Licence Holder shall endeavour to eliminate or minimise any nuisance or antisocial behaviour arising out of its licensable activities. In doing so the Premises Licence Holder will work with all Responsible

Authorities where any issues are identified. A complaints procedure will be maintained in order that local residents have a means of contact if necessary.

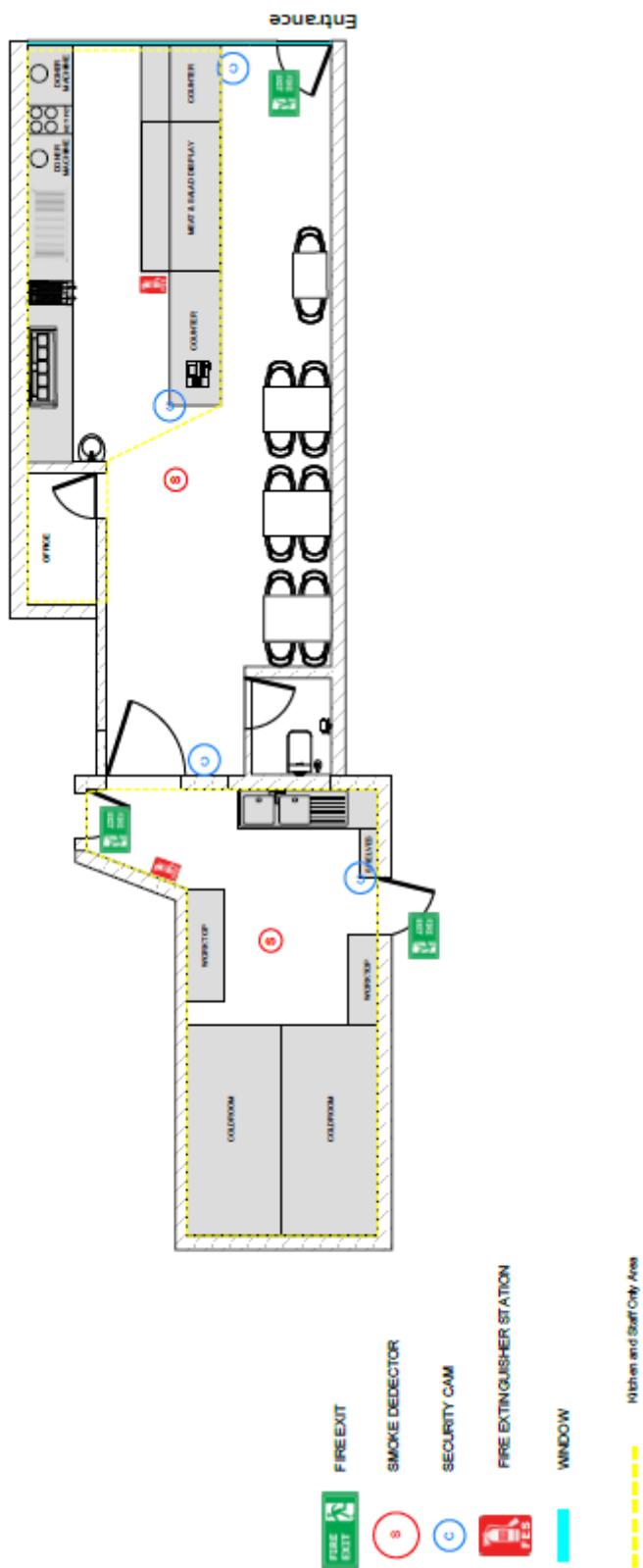
9. As the premise are located within a Cumulative Impact Zone (red zone in the Licensing Policy), staff will be trained to be alert to any potential danger to customers and react accordingly.
10. Appropriate digital CCTV equipment and a sufficient number of cameras shall be installed and maintained at the premises to record colour images that are clear enough to allow the Police to use them to investigate any crimes that are committed on the premises. The areas covered by the cameras will be all areas that the public have access and this will include the outside area. A camera will be positioned to obtain images of persons entering the building by the main entrances.
11. A digital CCTV system will be installed at the premises ensuring the following:
 - a. It is maintained in good working order and faults are repaired without delay.
 - b. All entry and exit points must be covered to enable frontal identification of every person entering the premises in any light condition.
 - c. The CCTV system shall continually record whilst the premises is open for licensable activities and during times when customers remain on the premises.
 - d. A minimum of 2 notices stating that CCTV is in operation shall be displayed throughout the premises where the public have access. The notices shall be at least A4 size.
 - e. The CCTV shall cover clearly any area where alcohol is on display.
 - f. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Recordings shall be made available immediately upon the request of Police or Authorised Officer throughout the preceding 28 day period.
 - g. The DPS and other key staff will be trained in the use of the CCTV system and shall be on the premises at all times when the premises are open to the public and the DPS and other key staff must be able to show or supply if requested by a Police or Authorised Officer.
 - h. No persons other than the Police, the Licensing Authority, the Premises Licence Holder or the Managers/DPS shall have access to the CCTV recording equipment or the recordings made from such equipment.
 - i. If an incident occurs at the premises then the footage on the CCTV system shall be made available to view by Police Officers on request. If a copy is requested then it must be available within 24 hours of the request.
12. The Premises Licence Holder will ensure that the appropriate fire safety and health and safety regulations are applied at the premises.

13. A first aid kit will be kept and maintained at the premises.
14. Customers will be reminded by way of a notice at the entrance / exit door to please leave the premises quietly and have consideration for the neighbouring properties. This will include an instruction that no loitering is permitted outside the premises once a purchase is made.
15. All deliveries and waste collections to the premises will take place at a time as to not cause a disturbance to the nearby residents.
16. Waste will be kept securely in a designated area and the movement of bins and rubbish shall be kept to a minimum at all times to reduce the levels of noise produced by the premises.
17. The management fully understands that it is their duty to prevent their business causing any nuisance to any local residents or businesses. They will monitor the external area in relation to any anti-social behaviour or public nuisance.

Annex 3 – Conditions attached after a hearing by the licensing authority

NONE

Annex 4 – Plan





FIRE EXIT



SMOKE DETECTOR



SECURITY CAM



FIRE EXTINGUISHER STATION



WINDOW

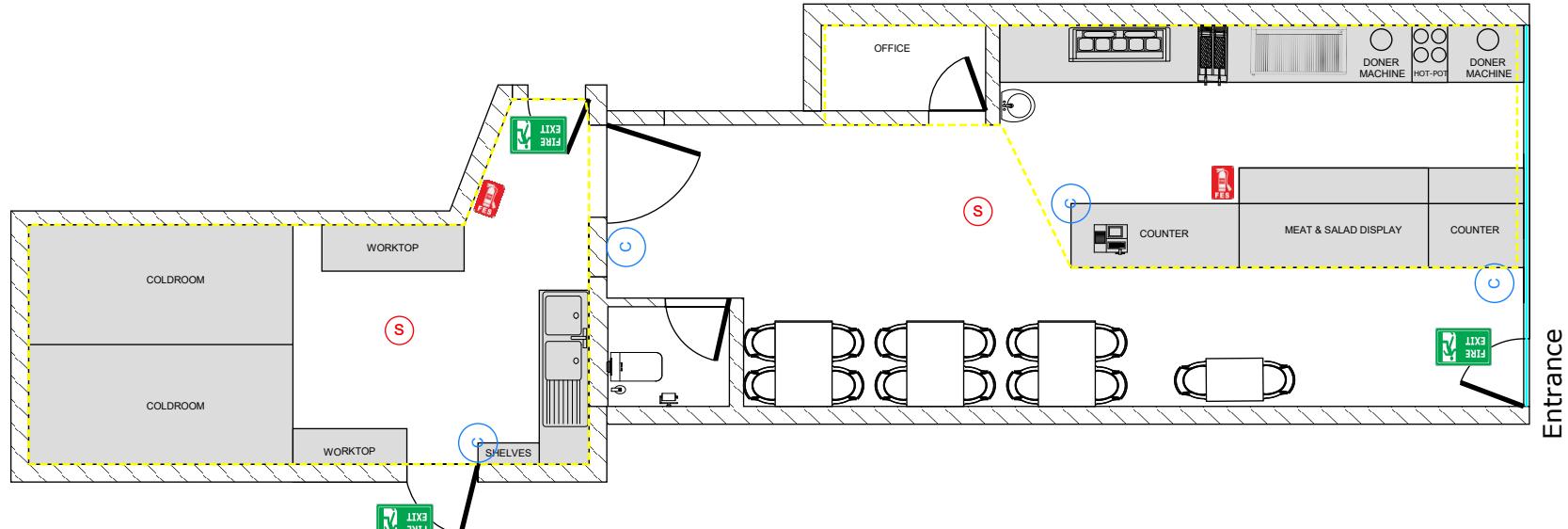
Kitchen and Staff Only Area

SCALE 1:100

1 2 3 4 5 10

NOT FOR CONSTRUCTION

Appendix A



5 Francis Road
Harrow HA1 2QZ
M: 0740 522 65 76

E-Mail : info@ucmechanicalengineering.com
<http://www.ucmechanicalengineering.com/>

CLIENT
BILAL BILGIN

PROJECT
EPSOM GRILL PROJECT

DATE
05.10.2022

DRAWN BY
UMUT CAN

DESCRIPTION
FLOOR PLAN

CLIENT ADDRESS
3 Waterloo Road,
Epsom
KT19 8AY

1/1 - A4

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160900

160800

Hudson House

Epsom Grill, 3
Waterloo Road,
Epsom, KT19 8AY

High Street

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12.5

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50 Meters

Bank

105 to 113

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133

135

137

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* required information

Section 1 of 18

You can save the form at any time and resume it later. You do not need to be logged in when you resume.

System reference

Not Currently In Use

This is the unique reference for this application generated by the system.

Your reference

You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.

Are you an agent acting on behalf of the applicant?

Yes No

Put "no" if you are applying on your own behalf or on behalf of a business you own or work for.

Applicant Details

* First name

Bilal Nadir

* Family name

Gilgil

* E-mail

info@perasolutions.co.uk

Main telephone number

Include country code.

Other telephone number

Indicate here if the applicant would prefer not to be contacted by telephone

Is the applicant:

Applying as a business or organisation, including as a sole trader
 Applying as an individual

A sole trader is a business owned by one person without any special legal structure. Applying as an individual means the applicant is applying so the applicant can be employed, or for some other personal reason, such as following a hobby.

Applicant Business

Is the applicant's business registered in the UK with Companies House?

Yes

No

Note: completing the Applicant Business section is optional in this form.

Registration number

16003032

Business name

GULBABA LTD

If the applicant's business is registered, use its registered name.

VAT number

-

Put "none" if the applicant is not registered for VAT.

Legal status

Private Limited Company

Continued from previous page...

Applicant's position in the business

DIRECTOR

Home country

United Kingdom

The country where the applicant's headquarters are.

Registered Address

Address registered with Companies House.

Building number or name

500 White Hart Lane, London,

Street

District

City or town

LONDON

County or administrative area

Postcode

N17 7NA

Country

United Kingdom

Agent Details

* First name

EMINE FEZAL

* Family name

YURDAKUL

* E-mail

info@perasolutions.co.uk

Main telephone number

Include country code.

Other telephone number

Indicate here if you would prefer not to be contacted by telephone

Are you:

- An agent that is a business or organisation, including a sole trader
- A private individual acting as an agent

A sole trader is a business owned by one person without any special legal structure.

Continued from previous page...

Your Address

* Building number or name	PERA SOLUTIONS LTD
* Street	AVONHOUSE AVONMORE ROAD
District	
* City or town	LONDON
County or administrative area	
* Postcode	W14 8TS
* Country	United Kingdom

Address official correspondence should be sent to.

Section 2 of 18

APPLICATION DETAILS

This application cannot be used to vary the licence so as to extend the period for which the licence has effect or to vary substantially the premises to which it relates. If you wish to make that type of change to the premises licence, you should make a new premises licence application under section 17 of the Licensing Act 2003.

I/we, as named in section 1, being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in section 2 below.

* Premises Licence Number	EEBC/11/00232/LAPRE
---------------------------	---------------------

Are you able to provide a postal address, OS map reference or description of the premises?

Address OS map reference Description

Postal Address Of Premises

Building number or name	EPSOM GRILL
Street	3 WATERLOO ROAD
District	
City or town	EPSOM
County or administrative area	
Postcode	KT19 8AY
Country	United Kingdom

Premises Contact Details

Telephone number	
Non-domestic rateable value of premises (£)	22,750

Section 3 of 18

Continued from previous page...

Do you want the proposed variation to have effect as soon as possible?

Yes No

Do you want the proposed variation to have effect in relation to the introduction of the late night levy?

Yes No

You do not have to pay a fee if the only purpose of the variation for which you are applying is to avoid becoming liable to the late night levy.

If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, state the number expected to attend

50

Describe Briefly The Nature Of The Proposed Variation

Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.

The premises operate as a takeaway. The operators have previously applied for several Temporary Event Notices (TENs) over the past few years without any issues or complaints. They are now seeking to extend their operating hours.

Section 4 of 18

PROVISION OF PLAYS

[See guidance on regulated entertainment](#)

Will the schedule to provide plays be subject to change if this application to vary is successful?

Yes No

Section 5 of 18

PROVISION OF FILMS

[See guidance on regulated entertainment](#)

Will the schedule to provide films be subject to change if this application to vary is successful?

Yes No

Section 6 of 18

PROVISION OF INDOOR SPORTING EVENTS

[See guidance on regulated entertainment](#)

Continued from previous page...

Will the schedule to provide indoor sporting events be subject to change if this application to vary is successful?

Yes No

Section 7 of 18

PROVISION OF BOXING OR WRESTLING ENTERTAINMENTS

[See guidance on regulated entertainment](#)

Will the schedule to provide boxing or wrestling entertainments be subject to change if this application to vary is successful?

Yes No

Section 8 of 18

PROVISION OF LIVE MUSIC

[See guidance on regulated entertainment](#)

Will the schedule to provide live music be subject to change if this application to vary is successful?

Yes No

Section 9 of 18

PROVISION OF RECORDED MUSIC

[See guidance on regulated entertainment](#)

Will the schedule to provide recorded music be subject to change if this application to vary is successful?

Yes No

Section 10 of 18

PROVISION OF PERFORMANCES OF DANCE

[See guidance on regulated entertainment](#)

Will the schedule to provide performances of dance be subject to change if this application to vary is successful?

Yes No

Section 11 of 18

PROVISION OF ANYTHING OF A SIMILAR DESCRIPTION TO LIVE MUSIC, RECORDED MUSIC OR PERFORMANCES OF DANCE

[See guidance on regulated entertainment](#)

Will the schedule to provide anything similar to live music, recorded music or performances of dance be subject to change if this application to vary is successful?

Yes No

Section 12 of 18

PROVISION OF LATE NIGHT REFRESHMENT

Continued from previous page...

Will the schedule to provide late night refreshment be subject to change if this application to vary is successful?

Yes No

Standard Days And Timings

MONDAY

Start

End

Provide timings in 24 hour clock (e.g., 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.

Start

End

TUESDAY

Start

End

Start

End

WEDNESDAY

Start

End

Start

End

THURSDAY

Start

End

Start

End

FRIDAY

Start

End

Start

End

SATURDAY

Start

End

Start

End

SUNDAY

Start

End

Start

End

Will the provision of late night refreshment take place indoors or outdoors or both?

Indoors

Outdoors

Both

Where taking place in a building or other structure select as appropriate. Indoors may include a tent.

State type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.

Continued from previous page...

State any seasonal variations.

For example (but not exclusively) where the activity will occur on additional days during the summer months.

Non standard timings. Where the premises will be used for the provision of late night refreshment at different times from those listed above, list below.

For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.

Section 13 of 18

SUPPLY OF ALCOHOL

Will the schedule to supply alcohol be subject to change if this application to vary is successful?

Yes No

Section 14 of 18

ADULT ENTERTAINMENT

Highlight any adult entertainment or services, activities, or other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children.

Provide information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups etc gambling machines etc.

na

Section 15 of 18

HOURS PREMISES ARE OPEN TO THE PUBLIC

Standard Days And Timings

MONDAY

Start

End

Provide timings in 24 hour clock
(e.g., 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.

Start

End

TUESDAY

Start

End

Start

Page 29
End

Continued from previous page...

WEDNESDAY

Start	11:00	End	02:00
Start		End	

THURSDAY

Start	11:00	End	02:00
Start		End	

FRIDAY

Start	11:00	End	04:00
Start		End	

SATURDAY

Start	11:00	End	04:00
Start		End	

SUNDAY

Start	11:00	End	02:00
Start		End	

State any seasonal variations.

For example (but not exclusively) where the activity will occur on additional days during the summer months.

[Large empty box for seasonal variations]

Non standard timings. Where you intend to use the premises to be open to the members and guests at different times from those listed above, list below.

For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.

[Large empty box for non-standard timings]

Identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.

[Large empty box for conditions to be removed]

Continued from previous page...

I have enclosed the relevant part of the premises licence

Reasons why I have failed to enclose the premises licence or relevant part of premises licence.

Section 16 of 18

LICENSING OBJECTIVES

Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e)

List here steps you will take to promote all four licensing objectives together.

An incident log shall be kept at the premises, and made available on request to an authorised officer of the City Council or the Police

b) The prevention of crime and disorder

The Premises Licence Holder shall undertake a written risk assessment to determine whether or not a SIA licensed door supervisor is required during the hours of 23:00-04:00 and this risk assessment should be available to the Police and Licensing Authority upon request.

c) Public safety

Notice displayed asking customers to leave quietly from premises also customers will be told in person to leave quietly and not to disturb the local neighbourhood.

d) The prevention of public nuisance

A telephone number shall be made available and displayed in a prominent place where it can conveniently be read from the exterior of the premises by the public for local residents to contact in the case of noise-nuisance or anti-social behaviour by persons or activities associated with the premises. The telephone number will be a direct number to the management who are in direct control during opening hours. A record will be kept by the management of all calls received, including time and date and information of the caller, including action taken following the call. Records will be made available for inspection and provided to any authorised officer of a responsible authority.

e) The protection of children from harm

Section 17 of 18

NOTES ON REGULATED ENTERTAINMENT

Continued from previous page...

In terms of specific **regulated entertainments** please note that:

- Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.
- Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
- Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
- Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports – defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts – are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.
- Live music: no licence permission is required for:
 - a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
 - a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
 - a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.
- Recorded Music: no licence permission is required for:
 - any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.

Continued from previous page...

- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
 - any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
 - any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
 - any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
 - any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.

Section 18 of 18

PAYMENT DETAILS

This fee must be paid to the authority. If you complete the application online, you must pay it by debit or credit card.

Variation Fees are determined by the non domestic rateable value of the premises.

To find out a premises non domestic rateable value go to the Valuation Office Agency site at http://www.voa.gov.uk/business_rates/index.htm

Band A - No RV to £4300 £100.00

Band B - £4301 to £33000 £190.00

Band C - £33001 to £8700 £315.00

Band D - £87001 to £12500 £450.00*

Band E - £125001 and over £635.00*

*If the premises rateable value is in Bands D or E and the premises is primarily used for the consumption of alcohol on the premises then your are required to pay a higher fee

Band D - £87001 to £12500 £900.00

Band E - £125001 and over £1,905.00

If you own a large premise you are subject to additional fees based upon the number in attendance at any one time

Capacity 5000-9999 £1,000.00

Capacity 10000 -14999 £2,000.00

Capacity 15000-19999 £4,000.00

Capacity 20000-29999 £8,000.00

Capacity 30000-39000 £16,000.00

Capacity 40000-49999 £24,000.00

Capacity 50000-59999 £32,000.00

Capacity 60000-69999 £40,000.00

Capacity 70000-79999 £48,000.00

Capacity 80000-89999 £56,000.00

Capacity 90000 and over £64,000.00

* Fee amount (£)

190.00

ATTACHMENTS

AUTHORITY POSTAL ADDRESS

Continued from previous page...

Address

Building number or name	<input type="text"/>
Street	<input type="text"/>
District	<input type="text"/>
City or town	<input type="text"/>
County or administrative area	<input type="text"/>
Postcode	<input type="text"/>
Country	<input type="text" value="United Kingdom"/>

DECLARATION

* I/we understand it is an offence, liable on conviction to a fine up to level 5 on the standard scale, under section 158 of the licensing act 2003, to make a false statement in or in connection with this application.

[Applicable to individual applicants only, including those in a partnership which is not a limited liability partnership] I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my

* licence will become invalid if I cease to be entitled to live and work in the UK (please read guidance note 15). The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, if appropriate (please see note 15)

Ticking this box indicates you have read and understood the above declaration

This section should be completed by the applicant, unless you answered "Yes" to the question "Are you an agent acting on behalf of the applicant?"

* Full name	<input type="text"/>
* Capacity	<input type="text"/>
Date (dd/mm/yyyy)	<input type="text"/>

[Add another signatory](#)

Once you're finished you need to do the following:

1. Save this form to your computer by clicking file/save as...
2. Go back to <https://www.gov.uk/apply-for-a-licence/premises-licence/epsom-and-ewell/change-1> to upload this file and continue with your application.

Don't forget to make sure you have all your supporting documentation to hand.

IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.



Surrey Police
Licensing - Eastern
PO Box 101
Guildford
Surrey
GU1 9PE

Application for the review of a premises licence or club premises certificate under the Licensing Act 2003. Representation in respect of a Premises Licence Application or Variation or a Club Premises Certificate Application or Variation, and Temporary Event Notice.

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form, please read the guidance note at the end of the form. If you are completing this form by hand, please print. Please ensure your answers are inside the boxes and written in black ink. You may use additional sheets if necessary. You may wish to keep a copy of the completed form for use by you at any hearing held by the Council or the Magistrates Court as a result of this representation.

I, the undersigned, hereby make representations against the following application.

Details of premises or club premises whose application you wish to make representations against.

Name of Premises or Club Epsom Grill	
Address of Premises or Club 3 Waterloo Road	
Post town Epsom	Post code (if known) KT19 8AY

Type of application

Please tick ✓

Premises Licence application	
Variation to a Premises Licence	✓
Club Premises Certificate application	
Variation of a Club Premises Certificate	
Temporary Event Notice	

Representor's Details

I am Please tick one only.

1) A person who is not a responsible authority (please complete section (A) below)	<input type="checkbox"/>
2) A responsible authority (please complete section (B) below)	<input checked="" type="checkbox"/>

If you do not fall into one of the above categories you may not be entitled to make representations.

Section A - DETAILS OF INDIVIDUAL REPRESENTOR (fill in as applicable)

Surname or Family Name N/A
Forenames N/A
Address of where you live (you can give an alternative address for correspondence later in this form) N/A
Daytime Telephone N/A
E-mail address (optional) N/A

Section B - DETAILS OF RESPONSIBLE AUTHORITY

Name of contact: Borough Commander Inspector Tommy Pearson
Name of Authority: Surrey Police
Address of Authority: PO Box 101 Guildford Surrey GU1 9PE
Telephone number of contact person 01483 638476 / 07967986441
E-mail address of contact person (optional) Jenny.billin@surrey.police.uk / licensingeastern@surrey.police.uk

Please state the ground(s) for the representation and how it relates to one of the licensing objectives. Please use additional blank sheets if necessary.

Surrey Police have received an application to extend the hours of the current premises licence of Epsom Grill, Waterloo Road, Epsom. The application requests that the licensable activity of Late Night Refreshment be extended till 04:00 on Friday and Saturday.

The licence (EEBC/11/00232/LAPRE) currently allows the premises to have late night refreshment till 02:00 Monday to Sunday. Although there is planning permission restrictions on the property.

The hours that the applicant is requesting, 04:00 for licensable activities and 04:00 for premises closure, is very likely to exacerbate current crime and disorder in the immediate vicinity. Epsom Town Centre continues to suffer from increased levels of violence associated with the night time economy. There have been serious assaults in the near vicinity resulting in severe injury being caused. Other crime and anti-social behaviour continue to give cause for concern, including sexual assaults, and drug dealing.

Waterloo Road is one of the most reported roads in Epsom town centre for crimes. In the past year (17 November 2024 – 17 November 2025) 91 crimes were recorded involving Waterloo Road, of the 91 recorded crimes 40 were made after 23:00. Although only 5 of these crimes are directly associated to the premises, it shows the volume of crime within the vicinity of the premises.

The concern that opening the premises for longer, then allows persons to congregate in the area for longer. With persons lingering in the area opens the opportunity for more violence and anti-social behaviour. Epsom Night Time Economy cannot sustain later opening of what already exists in the town centre. At the moment the latest LNR premises is 02:00 close with Fever & Boutique (soon to be called Labyrinth) being the latest Alcohol premises at 03:00.

We have experienced a Town Centre that struggles with the current infrastructure to cope with people in the early hours. No trains or buses at that time has meant people have to use Taxis to leave. Uber is cheaper after 04:00 so people will linger (normally intoxicated) around town waiting for the cheaper times. We would rather not give people the option to loiter and potentially cause issues by giving them a place to hang out. We are aware some premises will look after their customers and help facilitate taxis or rides home with family/friends but a premises that actively keeps people in town when they should be heading away does seriously concern Police.

Police currently have a Government initiative called Clear Hold Build which focuses and targets crime in Epsom. A large part of this surrounds the Town Centre. The initiative investigates factors influencing crimes such as ASB, VAWG (Violence Against Woman and Girls) and Drugs. One of these factors is the NTE and premises open in these hours. Epsom is a small town not Guildford sized or London style. This is a premises that will attract persons to the area and congregate. It will cause persons to make noise, commit crimes and prevent Epsom from being a safe Town Centre. The concern is that Epsom Grill will become is a flash point for Crime.

Increasing the hours that persons can congregate in the area for and extend the time where intoxicated violence can take place does not uphold the Licensing Objectives of Prevention of Crime and Disorder, Public Safety or Public Nuisance.

Therefore, Surrey Police request that the committee do not grant the extended hours of the licence. Should the subcommittee be minded to grant the application that the below be considered.

Keep all existing conditions as per current licence with the below added.

1. The licensable activities cease at 03:00
2. Deliveries ONLY after 02:00 made to a home or business address with a valid postcode and not made to places such as parks, roadsides, or landmarks
3. The management and staff will make all reasonable attempts to ensure that the premises is not open to members of public after 02:00.
4. All deliveries will be made from the rear of the premises.
5. At least one SIA door staff employed every Friday and Saturday night from 23:00 till 03:00
6. The SIA security staff employed at the premises shall be responsible for maintaining order and minimising noise and anti-social behaviour to the front of the premises
7. Door staff will proactively encourage customers to leave the area after being served.
8. Management and staff will be responsible for ensuring that a noise nuisance is not created to the rear of the premises, from either people or vehicle noise, during home delivery operations.

This representation relates to the following licensing objective(s)

Please tick one or more boxes

- 1) the prevention of crime and disorder
- 2) public safety
- 3) the prevention of public nuisance
- 4) the protection of children from harm

<input checked="" type="checkbox"/>
<input checked="" type="checkbox"/>
<input checked="" type="checkbox"/>
<input type="checkbox"/>

If your representation does not relate to one of the above objectives your representation will be invalid.

Please tick ✓

- I understand that this representation may result in a hearing before a Licensing Sub-Committee and if the decision of that Sub-Committee is appealed against, a hearing in the Magistrate's Court.
- I understand that this representation will become a public document and will be included in the agenda for any Licensing Sub-Committee hearing that may be held as a result of this representation.

<input checked="" type="checkbox"/>
<input checked="" type="checkbox"/>

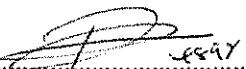
IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO KNOWINGLY OR RECKLESSLY MAKE A FALSE STATEMENT IN CONNECTION WITH THIS REPRESENTATION. THIS IS PUNISHABLE, ON CONVICTION, BY A FINE OF UP TO £5,000.

This representation must be signed by:

a person making a representation or

Agenda Item 3
Appendix 5

a person authorised to do so by a Responsible Authority.

Signed  Date 20.11.25

Address for correspondence

Contact address for correspondence if different from that given in Sections A or B, above.

Jenny Billin
Licensing Enforcement Officer
Epsom Town Hall
The Parade

Post town: Epsom	Post code: KT17 9SD
------------------	---------------------

Daytime Telephone number (if any) 01483 638476 / 07967986441

e-mail address (optional)
licensingeastern@surrey.police.uk or jenny.billin@surrey.police.uk

All representations must be made by sending this form to the Licensing Authority to arrive there during the period of 28 consecutive days starting on the day after the day on which the application to which it relates was given to the Licensing Authority by the applicant. In the case of representations following a closure order this period is 7 days after the day on which the Licensing Authority received the notice under section 165(4) of the Act.

Representations received outside these time limits will be deemed to be invalid.

Copy to Licensing Authority

This page is intentionally left blank

From: Billin, Jenny 16229 <Jenny.Billin@surrey.police.uk>
Sent: 11 December 2025 09:31
To: Paul Holliday <PHolliday@epsom-ewell.gov.uk>
Subject: [Caution External] Epsom Grill - Addendum

Caution: This is an external email and could contain malicious content. Do not open any link or attachments if you were not expecting them. If the e-mail looks suspicious, please report this via the 'Report Phishing' button found within Outlook.

Dear Licensing,

Surrey Police would like to address a point made within the application to Vary Licensing Hours for Epsom Grill.

The applicant has included in their application, that they have used 'several TENs in the past few years'. Below is a list of those TENs used by the applicant. I have included the reason for the TEN. Other than Bank Holiday TENs, all the others have been for Derby or Christmas. These are considered special events and therefore TENs around this time are taken with a lighter touch. These TENs have also included a SIA person from 23:00 till close. Derby TENs for the majority would have had a licensing officer working those evenings. Whilst I can confirm that activity took place, there were 3 incidents of Affray on 8th June 2025 02:15 near to the premises. It was not established if the persons involved were associated with the premises due to conflicting accounts.

- 23.00 31 May 2024 – 04.00 2 June 2024 (Derby. Abdullah GILGIL) x1 SIA
- 23.00 24 December 2024 – 04.00 26.12.2024 (Christmas. Bilal GILGIL) x1 SIA
- 23.00 30 December 2024 – 04.00 1 January 2025 (NYE. Bilal GILGIL) x1 SIA
- 23.00 20 April 25 – 03.00 21 April 2025 (BH. Bilal GILGIL) Notice received 08/04/2025 9 working days' notice
- 23.00 4 May – 03.00 5 May 2025 (BH. Bilal GILGIL) Notice received 22/04/2025 9 working days' notice
- 23.00 6 June – 04.00 8 June 2025 (Derby. Bilal DARI) x1 SIA. Notice received 29/05/2025 5 working days' notice

In RED are LATE TENs. LATE TENs are issued where the applicant has given less than 10 working days' notice to the Council. There were also 2 counter notices issued this year (25/05 and 06/06) both were for number of LATE TENs limit met by the applicant Bilal GILGIL. Having TENs does not necessarily show that the premises can run on a permanent basis on extended hours, as there would have been no advertisement to the longer hours to members of public. There is also concern that 6 TENs in 2 years are not 'several TENs', especially if they are looking to amend Friday and Saturday till 04:00 permanently. A premises may have up to 15 TENs or a total of 21 days per calendar year. It would be expected that the applicant makes use of the entire availability of TENs to bolster their evidence to

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operate a premises at a later opening hour safely and under the objectives. This has not been done by the premises. For reference Surrey Police have not objected to a future TEN applied for by the premises to operate till 04:00 24th – 28th December. The reasons for not objecting fall in line with the reasonings above and the other granted TENs. These are only temporary hours and not permanent.

Regards,



16229 Jenny Billin
Licensing Enforcement Officer
Eastern Division
Surrey Police, PO Box 101, Guildford, GU1 9PE
Alternative Email: licensingeastern@surrey.police.uk
Tel: 01483 638476 / 07967986441

CLASSIFICATION - OFFICAL

LGBTQ+ Liaison Officer



Website: surrey.police.uk
[Twitter](#) | [Facebook](#) | [YouTube](#) | [LinkedIn](#)