

# Public Document Pack

Legal and Democratic Services



## COMMUNITY AND WELLBEING COMMITTEE

Tuesday 6 October 2020 at 7.30 pm

Place: Remote Meeting

**PLEASE NOTE:** this will be a 'virtual meeting'.

The link to the meeting is: <https://attendee.gotowebinar.com/register/8690286327957740812>  
Webinar ID:248-583-035

**Telephone (listen-only): 020 3713 5012, Telephone Access code:214-198-470**

The members listed below are summoned to attend the Community and Wellbeing Committee meeting, on the day and at the time and place stated, to consider the business set out in this agenda.

Councillor Barry Nash (Chair)  
Councillor Hannah Dalton (Vice-Chair)  
Councillor Kate Chinn  
Councillor Christine Cleveland  
Councillor Bernice Froud

Councillor Luke Giles  
Councillor Christine Howells  
Councillor Julie Morris  
Councillor Phil Neale  
Councillor Peter Webb

Yours sincerely

A handwritten signature in black ink, appearing to read "K. Beldan". The signature is written in a cursive, flowing style.

Chief Executive

For further information, please contact Democratic Services, [democraticservices@epsom-ewell.gov.uk](mailto:democraticservices@epsom-ewell.gov.uk) or 01372 732000

## Public information

### Please note that this meeting will be a 'virtual meeting'

This meeting will be held online and is open to the press and public to attend as an observer using free GoToWebinar software, or by telephone.

A link to the online address for this meeting is provided on the first page of this agenda and on the Council's website. A telephone connection number is also provided on the front page of this agenda as a way to observe the meeting, and will relay the full audio from the meeting as an alternative to online connection.

Information about the terms of reference and membership of this Committee are available on the [Council's website](#). The website also provides copies of agendas, reports and minutes.

Agendas, reports and minutes for the Committee are also available on the free Modern.Gov app for iPad, Android and Windows devices. For further information on how to access information regarding this Committee, please email us at [Democraticservices@epsom-ewell.gov.uk](mailto:Democraticservices@epsom-ewell.gov.uk).

### Exclusion of the Press and the Public

There are no matters scheduled to be discussed at this meeting that would appear to disclose confidential or exempt information under the provisions Schedule 12A of the Local Government (Access to Information) Act 1985. Should any such matters arise during the course of discussion of the below items or should the Chairman agree to discuss any other such matters on the grounds of urgency, the Committee will wish to resolve to exclude the press and public by virtue of the private nature of the business to be transacted.

### Questions from the Public

Questions from the public are permitted at meetings of the Committee. Any person wishing to ask a question at a meeting of the Committee must register to do so, as set out below.

Up to 30 minutes will be set aside for written or oral questions from any member of the public who lives, works, attends an educational establishment or owns or leases land in the Borough on matters within the Terms of Reference of the Community and Wellbeing Committee which may not include matters listed on a Committee Agenda.

All questions whether written or oral must consist of one question only, they cannot consist of multi parts or of a statement.

The question or topic may not relate to a specific planning application or decision under the Planning Acts, a specific application for a licence or permit of any kind, the personal affairs of an individual, or a matter which is exempt from disclosure or confidential under the Local Government Act 1972. Questions which in the view of the Chairman are vexatious or frivolous will not be accepted.

To register to ask a question at a meeting of the Committee, please contact Democratic Services, email: [democraticservices@epsom-ewell.gov.uk](mailto:democraticservices@epsom-ewell.gov.uk), telephone: 01372 732000.

Written questions must be received by Democratic Services by noon on the tenth working day before the day of the meeting. For this meeting this is **Noon, 22 September 2020**

Registration for oral questions is open until noon on the second working day before the day of the meeting. For this meeting this is **Noon, 2 October 2020**

## **AGENDA**

### **1. QUESTION TIME**

To take any questions from members of the Public.

### **2. DECLARATIONS OF INTEREST**

Members are asked to declare the existence and nature of any Disclosable Pecuniary Interests in respect of any item of business to be considered at the meeting.

### **3. MINUTES OF THE PREVIOUS MEETING (Pages 5 - 8)**

The Committee is asked to confirm as a true record the Minutes of the Meeting of the Committee held on 19 March 2020 (attached) and to authorise the Chair to sign them.

### **4. EPSOM AND EWELL BIODIVERSITY ACTION PLAN (Pages 9 - 68)**

This report asks the committee to agree the next 10 year Biodiversity Action Plan 2020-30, which builds on the successes and knowledge gained from the original 10 yr plan 2010-20.

### **5. BUDGET TARGETS REPORT 2021/22 (Pages 69 - 72)**

This report informs the Committee of the Council's revenue budget targets presented to the Strategy & Resources Committee. The report seeks guidance on the preparation of the Committee's service estimates for 2021/22.

### **6. HIGH SHERRIF ANNUAL YOUTH AWARDS (Pages 73 - 82)**

This report seeks agreement to the Council's response to a request from the Surrey High Sheriff to increase the Council's financial support to the High Sheriff Youth Awards in 2020/21.

### **7. IMPROVING HEALTHCARE TOGETHER 2020-2030 OUTCOME (Pages 83 - 96)**

The report provides an update on the Clinical Commissioning Groups' (CCGs) decision following the Improving Healthcare Together 2020-2030 public consultation.

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**Minutes of the Meeting of the COMMUNITY AND WELLBEING COMMITTEE held  
on 19 March 2020**

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**PRESENT -**

Councillor Barry Nash (Chair); Councillor Hannah Dalton (Vice-Chair); Councillors Kate Chinn, Alex Coley (as nominated substitute for Councillor Christine Cleveland), Bernice Froud, Luke Giles, David Gulland (as nominated substitute for Councillor Julie Morris), Colin Keane (as nominated substitute for Councillor Christine Howells), Phil Neale and Peter Webb

In Attendance:

Absent: Councillor Christine Cleveland, Councillor Christine Howells and Councillor Julie Morris

Officers present: Damian Roberts (Chief Operating Officer), Stewart Cocker (Countryside Manager) (Items 25-29 only), Serena Powis (Community and Voluntary Sector Liaison Officer) and Sarah Keeble (Democratic Services Officer)

**25 QUESTION TIME**

No questions had been submitted or were asked by members of the public.

**26 DECLARATIONS OF INTEREST**

The following declarations of interests were made by Councillors in relation to items of business on the agenda for the meeting:

Voluntary Sector Grants and Funding 2020/21

Councillor Peter Webb, Other Interest: In the interests of openness and transparency Councillor Peter Webb declared that he is an advisor for the Citizens Advice Bureau..

**27 MINUTES OF THE PREVIOUS MEETING**

The minutes of the meeting of the Community and Wellbeing Committee held on 21 January 2020 were agreed as a true record and signed by the Chair.

**28 VOLUNTARY SECTOR GRANTS AND FUNDING 2020/21**

The Committee received a report proposing support for voluntary organisations in 2020/21.

The following matters were considered:

- a) **Increase in notional grants for accommodation.** The Committee noted that new licence agreements for Town Hall accommodation would be issued to the relevant voluntary organisations this year following the expiry of the existing three-year agreements. The notional grant value of these agreements had been increased to reflect the current market value of the accommodation provided.
- b) **Parking arrangements.** Officers informed the Committee that the grant/subsidy provided for parking was based on historic agreements and that additional parking permits for Hook Road car park were available to the voluntary organisations at a subsidised cost of £120 per annum. The full cost of permits was £630 per annum.

Following consideration, it was resolved:

- (1) **That the Community and Wellbeing Committee approved the proposed support for voluntary organisations in 2020/21, as detailed in Annex 1 to the report.**

## 29 EPSOM & EWELL BIODIVERSITY ACTION PLAN - 2019 ANNUAL UPDATE

The Committee received a report detailing progress during 2019 in the implementation of the Epsom & Ewell Local Biodiversity Action Plan 2010-2020.

The following matters were considered:

- a) **Progress made throughout the last business year 2019-2020.** The Committee noted the number of positive actions and activities achieved as a result of the Action Plan during the last year, including the increased input from voluntary groups.
- b) **Environmental Stewardship Agreement.** The Committee noted that the current 2010-2020 Environmental Stewardship Agreement had provided nearly a quarter of a million pounds in funding for the Borough in the past 10 years, but was due to end in 2020. Officers were working with Natural England and the Forestry Commission to confirm a future Scheme.
- c) **Climate Change Action Plan.** The Committee noted the strong links between the Borough's Biodiversity Action Plan and Climate Change Action Plan. The Borough performed very well in terms of tree cover in comparison to other parts of the Country (43% coverage in the Borough's parks and open spaces in comparison to the national average of 13%). The Committee noted that increased tree planting was not necessarily beneficial to biodiversity as it might not be possible without the destruction of other, more diverse habitats. Increased tree planting would also not significantly improve CO2 absorption and would require the repayment of significant habitat protection grant funding if carried out in some areas of the Borough.

- d) **Green corridors and integration of the Biodiversity Action Plan with the Local Plan.** The Committee was informed that the Council's Countryside Management Service worked closely with its Planning Officers. The Biodiversity Action Plan and provision of 'Green Corridors' was integrated with the previous Local Plan. Officers would ensure that the link between the two services continued in the future.

Following consideration, it was resolved:

- (1) **That the Committee noted progress during 2019 in implementing the Epsom and Ewell Local Biodiversity Plan.**

### 30 RESPONSE TO PUBLIC CONSULTATION ON IMPROVING HEALTHCARE TOGETHER 2020 TO 2030

The Committee received a report proposing a response to the Improving Healthcare Together 2020-2030 NHS consultation and a Council Position Statement on the consultation.

The Committee received a presentation from the Chief Operating Officer highlighting the proposals set out in the Improving Healthcare Together 2020-2030 public consultation. The Committee noted the following matters:

- The provision of £500 million in Government funding to improve existing buildings at Epsom and St Helier hospitals and the provision of a new specialist emergency care hospital in Epsom, St Helier or Sutton. A minimum of £80 million of this investment to be in Epsom and St Helier Hospital buildings.
- 85% of services would remain at Epsom hospital in the event of the new specialist emergency care hospital being sited in St Helier or Sutton.
- The provision of 24 hour, 365-day-a-year Urgent Treatment Centre (UTC) at Epsom Hospital in the event of the new specialist emergency care hospital being sited in St Helier or Sutton. A UTC would support 2 out of 3 cases which would normally be served by an Accident and Emergency Department.
- The investment and changes in services would be made in the context of very significant financial challenges being faced by the local Healthcare Trusts. The proposals put forward in the consultation intended to reduce ongoing building maintenance costs and the Trusts' dependency on agency staffing.

The Committee considered the following matters:

- a) **Needs of Borough residents.** The Committee considered the varying needs of residents within the Borough. It was considered that residents' preferences on the location of a new Emergency Care Hospital might depend on where they lived in the Borough, and their access to the proposed sites. The Committee noted that the Council was one of a

number of bodies likely to submit a response to the consultation, and that its response should support an outcome that best met the needs of the Borough as a whole. The Committee also noted that the Epsom site was centrally located (geographically) in the NHS Trust and well positioned for access from East Surrey, whilst the other two proposed sites were very London centric and had neither of these benefits.

- b) **Position statement and consultation response.** The Committee noted that the proposed Position Statement and consultation response strongly recommended that the proposed specialist emergency care hospital be located at the Epsom site, and that if this were not the case, the Council's second preference was for the Sutton site as outlined in the consultation documentation.

Following consideration, it was resolved:

**That the Committee:**

- (1) **Agreed the Position Statement relating to the future location of the new specialist emergency care hospital as set out in the Annex to the report.**
- (2) **Agreed the consultation response to Improving Healthcare Together 2020-2030 as set out in the Annex to the report.**

*The meeting began at 7.30 pm and ended at 8.20 pm*

COUNCILLOR BARRY NASH (CHAIR)

## EPSOM AND EWELL BIODIVERSITY ACTION PLAN

<b>Head of Service:</b>	Ian Dyer, Head of Operational Services
<b>Wards affected:</b>	(All Wards);
<b>Urgent Decision?(yes/no)</b>	No
<b>If yes, reason urgent decision required:</b>	
<b>Appendices (attached):</b>	Epsom and Ewell Biodiversity Action Plan 2020-30.

### Summary

This report asks the committee to agree the next 10 year Biodiversity Action Plan 2020-30, which builds on the successes and knowledge gained from the original 10 yr plan 2010-20. The key objectives of the new plan are to:

- Raise awareness and engagement in Biodiversity and develop our partnerships
- Ensure the protection and enhancement of our current Biodiversity resource.
- In line with the Local Plan, identify and realise new opportunities for Biodiversity.
- Seek to secure sustainable long-term funding.
- Identify further opportunities to act locally where managing biodiversity can assist with global priorities of environmental sustainability e.g. climate change.

### Recommendation (s)

#### The Committee is asked to:

- (1) **Recommend that the Council adopts the Local Biodiversity Action Plan 2020-30, as currently drafted and agrees that this Council should support the working group to work in partnership with locally based organisations and individuals to implement and develop the plan.**

## 1 Reason for Recommendation

- 1.1 Biodiversity provides the support systems that sustain human existence. It provides many of the essentials of life, our oxygen, water, food, clothing, health and relaxation. Protection and enhancement of Epsom and Ewell's Biodiversity is vital. We must 'act locally and think globally'.

- 1.2 The Biodiversity Action Plan will help inform the Local Plan and it reflects targets laid out within the Council's Climate Change Action Plan.
- 1.3 Implementing the plan will also help to fulfil seven Key Service Priorities (see section 6) and ensure we adhere to our statutory responsibilities (see section 5).

## **2 Background**

- 2.1 The Borough's first biodiversity action plan was produced by the Epsom & Ewell Local Biodiversity Action Plan Working Group and approved by Epsom & Ewell Borough Council in 2010.
- 2.2 The 2020-30 plan builds on the successes and knowledge gained over the previous 10 yrs. The objectives and targets have been honed to provide clear guidance to protect and enhance the Borough's Biodiversity.
- 2.3 The new plan has 5 overall objectives and 27 targets. It should be noted that the 'Working Group' has no set budget to directly assist in implementing the plan and consequently is restricted to a coordinating/prioritising role with the plan as an essential guide and tool. That said, all members of the 'Working Group' continue to be able to contribute to the implementation of the plan through the course of their normal duties.
- 2.4 It is a target within the new plan to ensure adequate resource is found for the continuing protection and enhancement of biodiversity within Epsom and Ewell.
- 2.5 This plan is so important because Epsom and Ewell is an amazing place! It contains 13 Sites of Nature Conservation Importance, 2 Sites of Special Scientific Interest, 4 Local Nature Reserves, 13 Ancient Woodlands, 2 reserves managed by Surrey Wildlife Trust and 2 managed by the Woodland Trust, 12 out of the 19 priority habitats found in Surrey, and 113 species of principal importance!
- 2.6 New additions to the plan include reference to the upcoming Environment Bill, which will mandate Biodiversity Net-Gain (current policy is no net loss of Biodiversity.) Biodiversity Net Gain means the delivery of infrastructure and housing is not at the expense of biodiversity. Biodiversity net gain requires development to ensure habitats for wildlife are enhanced and left in a measurably better state than they were pre-development.

- 2.7 Another new addition refers to the National Planning Policy Framework (NPPF) 2019 (chapter 15), which requires biodiversity objectives to be included in local development documents. Planning policies and decisions should contribute to and enhance the natural and local environment; a key method will be improving the management and protection of land within Biodiversity Opportunity Areas, of which there are three in Epsom and Ewell. Ensuring habitat connectivity and 'coherent ecological networks' is vital to a well-functioning ecosystem.
- 2.8 The plan highlights the recognition over the last 10 years, of the further benefits of biodiversity known as Ecosystem Services. Not only is it good for wildlife but it provides us with oxygen, water, food through pollination, clothing. It is also so important to our health and well-being, highlighted during the covid-19 pandemic. Access to well-managed green spaces is vital to us all.

### **3 Risk Assessment**

Legal or other duties

#### **3.1 Impact Assessment**

- 3.1.1 If we do not implement the Biodiversity Action Plan, the authority may be considered not to be fulfilling its Biodiversity Duty as outlined in the Natural Environment and Rural Communities Act. (See section 5)

#### **3.2 Crime & Disorder**

- 3.2.1 By implementing the Biodiversity Action Plan, we will ensure our green spaces are well looked after, it will help our residents to understand and appreciate the importance of their local biodiversity and therefore the sites will be valued and respected. It may help towards decreasing anti-social behaviour.

#### **3.3 Safeguarding**

- 3.3.1 A great deal of the work outlined in the plan and our site management plans rely on our regular volunteering groups. It is a great opportunity for everyone to become involved in the green spaces in the community. Over the lifetime of the last plan, we have provided opportunities for vulnerable adults to volunteer with us, which has proved very successful and enjoyable for them. Our volunteering policies ensure their welfare is safeguarded.

#### **3.4 Dependencies**

- 3.4.1 None for the purposes of this report

### **4 Financial Implications**

- 4.1 Officer time will be needed to implement this plan. This includes time involving the working group meetings and attending the Surrey Nature Partnership Biodiversity Working Group and other partnership's meetings.
- 4.2 One potential income stream could come from the Community Infrastructure Levy. Another is the Green Infrastructure Fund, which will be provided from the implementation of Biodiversity Net Gain. It is recommended that the spending of these funds be guided by this plan. Other external sources of funding will also be sought.
- 4.3 However, to successfully implement this plan it may be necessary for the Council to consider appropriate levels of funding.
- 4.4 **Section 151 Officer's comments:** Officer time required by the plan will be met from within existing resources. No further Council funding is currently available for allocation to the plan.

## 5 Legal Implications

- 5.1 The Council has a duty under the Natural Environment and Rural Communities Act (2006) to have regard to Biodiversity in exercising all its functions.
- 5.2 Under the Countryside and Rights Of Way Act, Epsom & Ewell Borough Council, like all public bodies who own a SSSI, has a duty under section 28G of the Wildlife and Countryside Act 1981 as amended by the Countryside & Rights of Way Act 2000 (CROW), to further the conservation and enhancement of the SSSI.
- 5.3 The forthcoming Environment Bill will mandate 'Biodiversity Net Gain' – meaning the delivery of infrastructure and housing is not at the expense of biodiversity.
- 5.4 The National Planning Policy Framework (NPPF) 2019 (chapter 15) requires biodiversity objectives to be included in local development documents. By agreeing the Biodiversity Action Plan, these legal obligations will be adhered to.
- 5.5 **Monitoring Officer's comments: None arising from the content of this report.**

## 6 Policies, Plans & Partnerships

- 6.1 **Council's Key Priorities:** The following Key Priorities are engaged:
  - Maintain clean and attractive streets and open spaces.
  - Enhance the borough's natural assets, preserving and increasing biodiversity.

Work with partners to reduce our impact on the environment and move closer to becoming carbon neutral.

Encourage high quality design, which balances the built environment with new open green spaces.

Work with partners to improve the health and wellbeing of our communities, focusing in particular on those who are more vulnerable.

Enable community and voluntary sector run activities, which enhance wellbeing and community safety outcomes.

Promote Epsom & Ewell as a great place to live, work and study, and encourage inward investment

**6.2 Service Plans:** The matter is included within the current Service Delivery Plan:-

Council's Biodiversity Action Plan to reflect commitment to climate change.

Understand how the Council can increase the level of carbon capture from Council owned and managed land.

Work with relevant specialist groups in the community to drive up sustainable practice both inside and outside the organisation.

**6.3 Climate & Environmental Impact of recommendations:**

By agreeing the Biodiversity Action Plan, there can only be positive outcomes for the Borough's environment. The plan also reflects the Borough's Climate Change Action Plan.

**6.4 Sustainability Policy & Community Safety Implications:**

Managing the Biodiversity resource of the borough is inherently sustainable.

Having well-managed open spaces for wildlife and people encourages more people to use, respect and value them and therefore makes them safer places to be.

**6.5 Partnerships:** The working group itself is a partnership between different departments of the EEBC, Surrey County Council, Surrey Biological Records Centre and a local environmental expert.

Over the last 10 yrs firm partnerships have been made between organisations such as City of London, South East Rivers Trust, Natural England, Surrey Wildlife Trust, Woodland Trust, Surrey Botanical Society, Butterfly conservation, British Dragonfly Society, to name a few. All of which have resulted in benefits for the management of Biodiversity within Epsom and Ewell and will be continued in to the future.

## **7 Background papers**

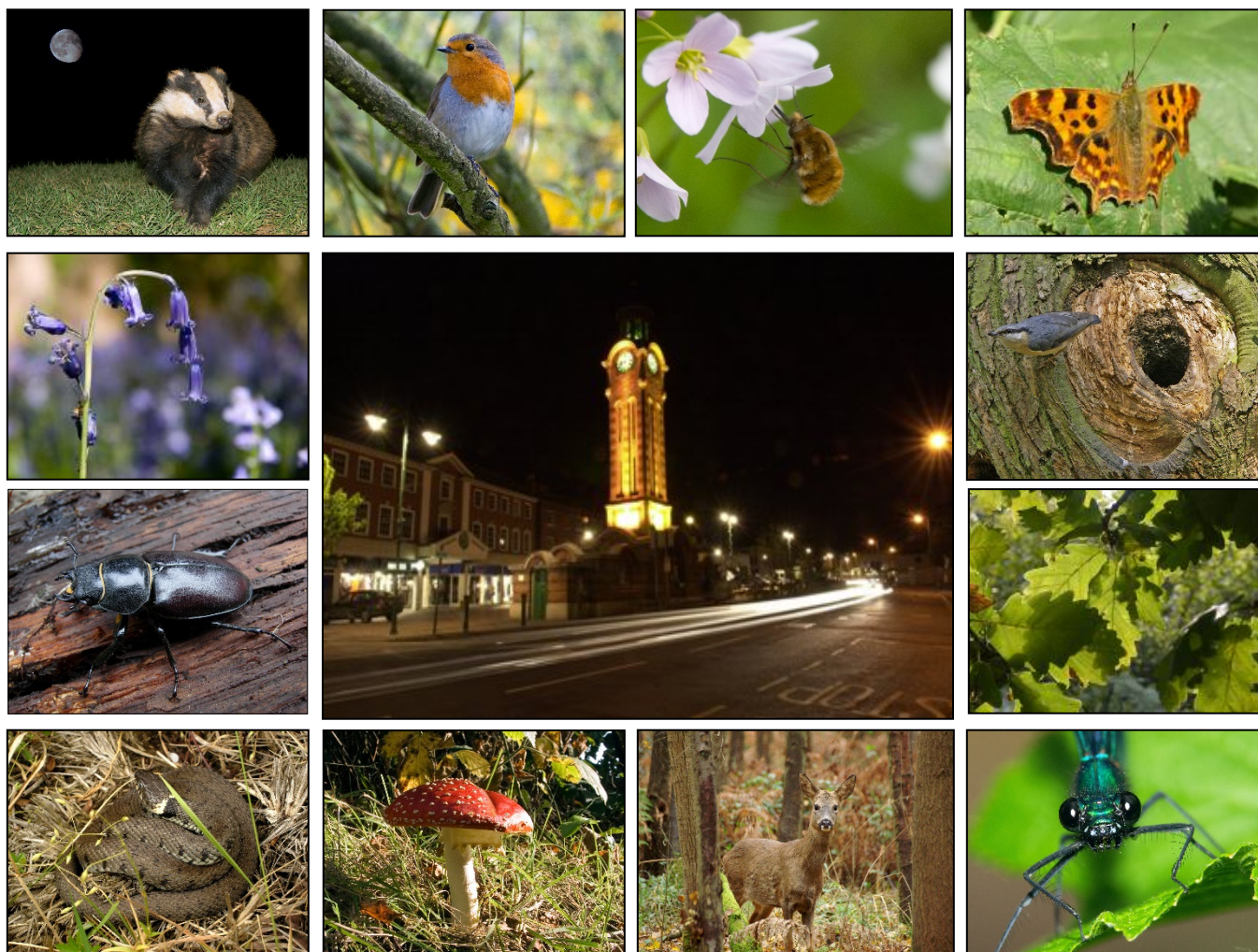
7.1 The documents referred to in compiling this report are as follows:

### **Other papers:**

- Epsom and Ewell Biodiversity Action Plan 2010-20
- The National Planning Policy Framework (NPPF) 2019 (chapter 15)
- Wildlife and Countryside Act 1981 as amended by the Countryside & Rights of Way Act 2000 (CROW)
- Natural Environment and Rural Communities Act 2006
- Environment Bill 2020
- EEBC owned site management plans



# Epsom & Ewell Biodiversity Action Plan 2020-30



# Contents

<b>FOREWORD</b>	4
<b>ACKNOWLEDGEMENTS</b>	5
<b>1.0 INTRODUCTION</b>	6
<b>1.1 What is biodiversity?</b>	6
<b>1.2 The importance of Biodiversity</b>	6
<b>1.3 Protecting Biodiversity – Our Legal Obligations</b>	6
<b>1.4 How does biodiversity benefit community and business in Epsom &amp; Ewell?</b>	8
<b>1.5 The impact of climate change on biodiversity in Epsom &amp; Ewell</b>	10
<b>1.6 What is a local biodiversity action plan?</b>	10
<b>1.7 What benefits will an Epsom &amp; Ewell Biodiversity Action Plan bring?</b>	11
<b>1.8 Designing a Local Biodiversity Action Plan for Epsom &amp; Ewell</b>	12
1.8.1 Aim	12
1.8.2 Methodology	12
1.8.3 Partnership	12
<b>1.9 Summary of success during the 2010-20 Biodiversity Action Plan</b>	13
<b>2.0 BIODIVERSITY WITHIN EPSOM AND EWELL</b>	15
<b>2.1 Habitats</b>	15
2.1.1 Habitats of principal importance in Epsom and Ewell	16
2.1.2 Urban habitats Important to Epsom and Ewell’s green infrastructure and habitat connectivity	18
<b>2.2 Species of principal importance</b>	20
<b>3.0 CURRENT STATUS AND DISTRIBUTION OF BIODIVERSITY WITHIN EPSOM AND EWELL</b>	21
<b>3.1 Protected sites in Epsom &amp; Ewell</b>	22
<b>4.0 CURRENT ACTION</b>	24
<b>4.1 Existing biodiversity initiatives and delivery mechanisms in Epsom &amp; Ewell</b>	24
<b>5.0 FACTORS AFFECTING BIODIVERSITY IN EPSOM AND EWELL</b>	26
<b>5.1 Factors affecting priority and urban habitats</b>	26
<b>6.0 POTENTIAL</b>	28
<b>6.1 Biodiversity Net-Gain</b>	28
<b>6.2 Green Infrastructure</b>	28
<b>6.3 Biodiversity Opportunity Areas</b>	30
<b>6.4 Further opportunities</b>	31
<b>6.5 Limiting Factors</b>	31
<b>6.6 Costs</b>	31
<b>6.7 Key future and on-going projects in the Borough</b>	32

<b>7.0 OBJECTIVES AND TARGETS .....</b>	<b>33</b>
<b>APPENDIX 1 - REFERENCES .....</b>	<b>37</b>
<b>APPENDIX 2 - ABBREVIATIONS .....</b>	<b>39</b>
<b>APPENDIX 3 – LOCATIONS OF HABITATS WITHIN EPSOM AND EWELL.....</b>	<b>40</b>
<b>Priority Habitats.....</b>	<b>40</b>
<b>Urban Habitats.....</b>	<b>43</b>
<b>APPENDIX 4 – SPECIES OF PRINCIPAL IMPORTANCE FOUND WITHIN EPSOM AND EWELL .....</b>	<b>46</b>
<b>APPENDIX 5 – EPSOM AND EWELL BIODIVERSITY OPPORTUNITY AREA INFORMATION .....</b>	<b>49</b>



When you are a kid size matters and thus the magnificent male Stag Beetles emergence was an eagerly anticipated annual event. A nearby street had some monstrous oaks and a diversion from the normal route to school would pay dividends and fill my jam jars. To be fair these creatures have lost none of their allure over the years but now it's not just their size that matters, it's their importance as a flagship species - they along with the Oaks which nourish their peculiar larvae. So I'm not surprised that you have chosen them as your local heroes to champion the Biodiversity Action Plan - and you have impressive numbers of these giants too!

In simple terms any communities' biodiversity is a measure of its health and stability. The more niches that are filled the better the natural machine will function and prosper. Thus nationally, regionally and locally we have constructed plans which aim to protect and enhance the richness of life at these respective levels. All have their roles but local strategies are tremendously important because they are implicitly governed by those who live, work and influence that community - these are formulated, enacted and enjoyed by those 'on the ground'. They are about 'personal wildlife conservation'!

In these days where doom and gloom are a constant temptation I remain optimistic about our abilities to make a difference because we have such a well-stocked armory of abilities to effectively conserve life. We have studied it, tested it, we know what we need to do. The introduction of grazing on Epsom Common has seen superb revivals in butterfly and plant diversity and even established a future for a population of the charismatic Yellowhammer. This has only been achieved by many years of tireless volunteer endeavor - an essential component of contemporary conservation.



And ultimately this success is good for us too. We uniquely have a conscience so we have to try to do what we know is right, but also we can enjoy a better quality of life as a result, the sight of a Stag Beetle whirring across the dusk sky or the charming song of the Yellowhammer with its 'little bit of bread but no cheese' can make your day. And that's the real key here, it will make your day and not mine, because the borough of Epsom and Ewell is yours. You mend it, restore it and protect it and you can revel, be proud of and enjoy it! Superb!

Chris Packham 2012

## ACKNOWLEDGEMENTS

The production of this plan has been made possible by contributions from the following individuals.

Sarah Cliff	Epsom & Ewell Borough Council
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John Edwards	Surrey County Council
Alistair Kirk	Surrey Biological Records Centre
Kevin Morgan	Surrey Amphibian & Reptile Group
Helen Cocker	Lower Mole Partnership

Photographs courtesy of Stewart Cocker



*Black-tailed skimmer Dragonfly – Orthetrum cancellatum*

## 1.0 INTRODUCTION

### 1.1 What is biodiversity?

Biodiversity encompasses the whole variety of life on Earth. It includes all species of plants and animals, their genetic variation, and the complex ecosystems of which they are part. It is not restricted to rare or threatened species but includes the whole of the natural world from the commonplace to the critically endangered.



### 1.2 The importance of Biodiversity

The intricate network of ecosystems, habitats and species comprising biodiversity provides the support systems that sustain human existence. It provides many of the essentials of life, our oxygen, water, food, clothing, health and relaxation. Consequently, humanity must adopt sustainable ways of living that ensure the protection of biodiversity. Today we live in a world where the economic activities of an ever-increasing human population threaten biodiversity, which is being lost at an ever-increasing rate. Britain alone is known to have lost 100 species during the twentieth century. There is a broad consensus around the world that we need to act now, or risk handing our children a world we would not recognise as planet Earth!

### 1.3 Protecting Biodiversity – Our Legal Obligations

Global agreement was reached in 1992 at a conference held in Rio de Janeiro (The Earth Summit) that 150 nations would plan and implement ways of protecting and enhancing their biodiversity by signing the 'Convention on Biological Diversity'. The strap line 'Act locally think globally' came from the conference to emphasise that the complexity and value of biodiversity is to be found everywhere on the planet and we all must play a part in protecting life on Earth.

In Britain the signing of the convention resulted in 1994, in the creation of the 'UK Biodiversity Action Plan' outlining plans to protect a list of priority habitats and species. The national action plan provided the context and framework for local biodiversity action plans, which can be focused on local priorities, whilst still helping to achieve national and indeed global aims. In addition, the UK government committed itself at the 2002 Johannesburg World Summit to reduce significantly, the rate of biodiversity loss by 2010. An outcome of this commitment was the target to have all Sites of Special Scientific Interest classified as in 'Favorable' condition by 2010.

The protection of biodiversity in Britain is by no means a new concept, some laws protecting certain habitats and species even date back to medieval times. The enactment of the 1949 'National Parks and Access to the Countryside Act' was the beginning of the modern scientific approach to protecting habitats and individual species and this has been added to over the years, for example the 1984 'Wildlife and Countryside Act'. Legislation until recently has focused on threatened habitats and species and the creation of protected Islands in the form of National Nature Reserves, Sites of Special Scientific Interest and Local Nature Reserves.

In more recent times, the view has shifted to one of also protecting biodiversity as a whole (landscape scale approach) and recent legislation reflects this. For example the Natural Environment and Rural Communities Act 2006 gives all public bodies "a duty to have regard to the conservation of biodiversity in exercising their functions" and new agri-environment schemes now pay farmers nationwide to enhance biodiversity across their farms.

Biodiversity action plans (BAPs) have the ability to encompass the new more extensive approach. For example, the aim of the former UK BAP of protecting habitats and species across the nation is by default an extensive and very complex task. Crucially Local BAP's are seen as making the national task more manageable. The UK BAP has been replaced by the 'UK Post-2010 Biodiversity Framework' which is now country based i.e. England, Scotland, Wales & N. Ireland. The value of the UK BAP list of habitats and species remains but emphasis is now placed on habitats and species of principal importance for the purpose of conserving biodiversity, listed and covered under section 41 (England) of the NERC Act (2006). Consequently, these habitats and species need to be taken into consideration by a public body when performing any of its functions. The UK government has aligned its approach to biodiversity management with the Convention on Biological Diversity's (CBD's) Strategic Plan for Biodiversity 2011-2020 and this can be seen in the their 'Biodiversity 2020' Strategy.

The forthcoming Environment Bill will be mandating Biodiversity Net Gain, ensuring that developments leave Biodiversity in a measurably better state than pre-development. This has a huge potential for the Biodiversity of Epsom and Ewell and is discussed further in Chapter 6.

Legislation focused on biodiversity is one aspect of the legislative approach to protecting biodiversity, the other is that of Planning Law/Policy and its guidance on ensuring biodiversity is part of the decision-making in the development management process. The National Planning Policy Framework (NPPF) 2019 (chapter 15) requires biodiversity objectives to be included in local development documents.

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/810197/NPPF\\_Feb\\_2019\\_revised.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/810197/NPPF_Feb_2019_revised.pdf)

#### Extracts from NPPF, Chapter 15

*170. Planning policies and decisions should contribute to and enhance the natural and local environment by:*

- a) protecting and enhancing valued landscapes, sites of biodiversity or geological value and soils (in a manner commensurate with their statutory status or identified quality in the development plan);*
- b) recognising the intrinsic character and beauty of the countryside, and the wider benefits from natural capital and ecosystem services – including the economic and other benefits*
- d) minimising impacts on and providing net gains for biodiversity, including by establishing **coherent ecological networks** that are more resilient to current and future pressures;*
- e) preventing new and existing development from contributing to, being put at unacceptable risk from, or being adversely affected by, unacceptable levels of soil, air, water or noise pollution or land instability. Development should, wherever possible, help to improve local environmental conditions such as air and water quality, taking into account relevant information such as river basin management plans.*

174. To protect and enhance biodiversity and geodiversity, plans should:

a) Identify, map and safeguard components of:

- local wildlife-rich habitats and wider ecological networks, including the hierarchy of international, national and locally designated sites of importance for biodiversity;
- wildlife corridors and stepping stones that connect them;
- areas identified by national and local partnerships for habitat management, enhancement, restoration or creation

b)

- promote the conservation, restoration and enhancement of priority habitats and ecological networks
- promote the protection and recovery of priority species
- identify and pursue opportunities for securing measurable net gains for biodiversity.

Biodiversity Opportunity Areas (BOAs) (discussed further in Chapter 6) are seen as a way of fulfilling the objectives in paragraph 170 and 174 in the NPPF. BOAs establish a network to manage and enhance biodiversity on a landscape scale. Their recognition in the Epsom and Ewell Local Plan will directly meet the NPPF Policies.

The coordination between the local BAP and the emerging Epsom and Ewell Local Plan will ensure the protection of biodiversity across the borough, focusing on preventing the fragmentation of habitats identified in the local BAP.

## 1.4 How does biodiversity benefit community and business in Epsom & Ewell?



Whilst globally, biodiversity has a vital role in providing the basics for sustaining human life, we should not forget that as humans we also value biodiversity in other ways, often at a very personal level and on a local scale. There are a wide range of benefits that biodiversity brings to both individuals, communities and businesses within Epsom and Ewell and it is very much a part of the cultural and economic life of the borough. For example, local surveys of residents and businesses have

shown repeatedly that the large areas of accessible open space in Epsom and Ewell are a key factor in people choosing to live and work in the Borough. This contributes significantly to the Borough's economy and it is biodiversity, in the form of plant and animal life, which makes the open spaces such green and pleasant places.

Over the last 10 years, further benefits of biodiversity and having well-functioning ecosystems have been recognised. Known as **Ecosystem Services**, there is an increasing understanding that we need to incorporate the benefits (services) provided by biodiversity and natural processes in to our economic models. The government published a watershed document, the 'UK National Ecosystem Assessment', which shows very clearly, how we undervalue our natural resources and the services they provide.

The Ecosystem Services are separated in to 4 categories:

Provisioning services: The products obtained from ecosystems

- Food
- Fibre
- Fresh water
- Genetic resources

Regulating services: The benefits obtained from the regulation of ecosystem processes.

- Climate regulation (wind break and cooling effects)
- Hazard regulation (flood and erosion control)
- Noise regulation
- Pollination
- Disease and pest regulation
- Regulation of water, air and soil quality (pollution filtration)

Supporting services: Ecosystem services that are necessary for the production of all other ecosystem services.

- soil formation
- nutrient cycling
- water cycling
- primary production

Cultural services: The non-material benefits people obtain from ecosystems.

- psychological/spiritual or religious enrichment
- cultural heritage
- health benefits
- environmental education benefits (all ages and opportunities to volunteer and play and active role in the local community)
- Safe off road routes for cycling, thereby reducing car journeys

The result of under valuing our natural resources is ultimately an unsustainable future. Addressing this issue, demands a long-term approach that recognises the delicate balance of the ecosystems that provide us with vital ecosystem services such as clean air, fresh water and fertile soils. This concept is as applicable to Epsom & Ewell as anywhere else on the planet.

It is undoubtedly a big and complex subject, however it is possible to identify local issues to illustrate the challenge we are facing. For example, biodiversity on our local open spaces provides a range of vital ecosystem services and in particular a cultural ecosystem service providing residents with well-recognised and significant psychological and health benefits, highlighted during the recent Coronavirus crisis. Just 5 minutes of exercise in a green space can boost mental health. 637 deaths could be prevented per year if 100% of the Surrey population became active.

Some of our open spaces in Epsom & Ewell are showing signs of strain due to high visitor numbers with woodland wildflowers and aquatic life in ponds under pressure from constant daily disturbance. The UK Ecosystem Assessment shows clearly that sustainable management of our open spaces today, not only helps protect their biodiversity but also ensures that wider, in some cases very costly, environmental impacts are avoided.

During 2018 the Surrey Nature Partnership (SNP), to which EEBC is affiliated through the Surrey Nature Partnership Biodiversity Working Group, published a Natural Capital Investment Plan for Surrey. The project focused on developing an understanding of the value of the county's natural assets, which underpin the provision of ecosystem services, 30% of which are thought to be in decline in Surrey. It estimates £90 million as the value of the economic and social/wellbeing benefits of woodland across the county, with the majority of that value being for health and wellbeing.

More information can be found here.

<https://surreynaturepartnership.files.wordpress.com/2014/09/surrey-nature-partnership-briefing-note-on-a-natural-capital-approach-for-surrey-sept-2017.pdf>

## 1.5 The impact of climate change on biodiversity in Epsom & Ewell

The link between climate change and biodiversity has been understood for many years, indeed historically on a planetary scale ecosystems are known to have evolved and adjusted to huge changes in the Earth's climate over time. The issue with man-made (anthropogenic) climate change is the speed with which the change is occurring. The available scientific evidence points to rapid climate change resulting in an overall loss in biodiversity.

In Epsom & Ewell there have already been examples of the effects of climate change in recent years, for example, the Brown Hairstreak butterfly used to be restricted to areas south of the North Downs, but today they can be found in Epsom & Ewell and even further north. It is a seemingly benign indicator, one that for the Borough is in a sense currently positive, but we are also likely to see other animal, and plant species either move north and leave the Borough or perish as temperatures rise.

Research does suggest that especially in largely man made landscapes such as those found in Epsom and Ewell it would be possible to manage and mitigate for climate change to some extent. For example, a significant proportion of Epsom & Ewell's land area is managed public open space and back gardens. Through future management of existing habitats on our open spaces and also residents back gardens, biodiversity could be maintained and in some cases possibly enhanced. For example, climate change seems to be causing an increase in the intensity of rainfall leading to a greater risk of localised flooding. It is possible to reduce flood risk by naturalising watercourses benefiting both biodiversity and protecting our built environment.

In 2020, EEBC adopted a four year Climate Change Action Plan. With regard to biodiversity, there are a few objectives. Firstly, one that calls for the adoption of this new 2020 – 2030 Local Biodiversity Action Plan. The others call for an understanding of how we could increase the carbon capture of Council owned land, increasing the Borough's tree cover if appropriate, use of sustainable planting schemes across the Borough and encouraging our residents to take part by raising awareness of how they can help. In section 7, objective 5 covers how this plan will seek to assist with these actions from the Climate Change Action Plan.

## 1.6 What is a local biodiversity action plan?

A local biodiversity action plan (BAP or LBAP) is a long-term plan aimed at protecting, maintaining and where possible enhancing biodiversity at a local level taking into account both local, regional, national and sometimes international priorities. A plan can focus on habitats or individual species and may contain separate habitat (HAP) and species action plans (SAP).

In particular, local BAP's can be an effective way of ensuring the protection and enhancement of 'Habitats and Species of Principle Importance' and at the same time taking local, often unique characteristics into account. For example in Epsom and Ewell a local BAP can highlight the Stag

Beetle a national priority species, which is found across the borough within both natural and urban habitats and not just on sites like Epsom Common Local Nature Reserve.

A local BAP is not a substitute for other policies and initiatives that aim to protect and enhance biodiversity at the local level e.g. site management plans or planning law. To be successful a local BAP needs to be inclusive to ensure that local biodiversity priorities are accurately identified and resources effectively used. Consequently, no one organisation is likely to be able to deliver a local BAP and the national guidance on local BAP's emphasises the importance of local partnerships in agreeing and implementing a local BAP.

A local BAP aims to describe the biodiversity within the area covered by the plan, identify priorities, define objectives, set targets and implement actions. This approach enables resources to be targeted and results to be monitored all within set time limits. The former but still relevant national guidance outlines the purpose for local biodiversity action plans as:-

- 1 Ensure that national targets for species and habitats of principal Importance listed and covered under section 41 (England) of the NERC Act (2006)), are translated into effective action at the local level
- 2 Identify targets for species and habitats appropriate to the local area and reflecting the values of people locally
- 3 Develop effective local partnerships to ensure that programs for biodiversity conservation are maintained in the long term
- 4 Raise awareness of the need for biodiversity conservation in the local context
- 5 Ensure opportunities for conservation and enhancement of the whole biodiversity resource are fully considered and, if possible, enacted
- 6 Provide a basis for monitoring progress in biodiversity conservation, at both local and national level.

## 1.7 What benefits will an Epsom & Ewell Biodiversity Action Plan bring?



There is currently a wide range of activities and initiatives carried out by organisations and individual volunteers working to protect and enhance biodiversity within Epsom and Ewell. There is a continuous need for a plan with a vision outlining the priority actions that need to be taken to protect and enhance biodiversity across the borough over the long term, which would also help ensure current endeavors are appropriate and effective. A local BAP enables the effective use of the resources available in Epsom and Ewell with regard to protecting and

enhancing biodiversity over the long term.

The Epsom and Ewell Biodiversity Working Group ensures that the plan does not sit on a shelf gathering dust and is subject to regular scrutiny by individuals already involved in working to protect and enhance biodiversity.

Working to ensure the long-term sustainability of biodiversity in Epsom and Ewell safeguards one of the borough's key assets and plays an important role in maintaining the local economy and improving the health of residents.

## 1.8 Designing a Local Biodiversity Action Plan for Epsom & Ewell

### 1.8.1 Aim

This plan aims to conserve and enhance habitat types and species of principal importance within the borough of Epsom and Ewell as identified and listed under section 41 (England) of the NERC Act (2006) and coordinates with the Surrey Nature Partnership Biodiversity Working Group. In addition the plan will seek to identify actions that will afford wider protection to biodiversity across the borough through the use of the local authority planning process. It will also seek to create awareness that managing the Borough's Biodiversity is a key part of the infrastructure of the Borough. Just as important as roads, schools, business and housing development etc.

### 1.8.2 Methodology

This second BAP updates and builds on the previous plan, incorporating new legislation and guidance e.g the 25yr environment plan and the Environment Bill. It will also help inform the emerging Epsom and Ewell Local Plan.

### 1.8.3 Partnership

The Epsom and Ewell LBAP originates from a partnership between the Epsom and Ewell Environment Forum (No longer active) and Epsom and Ewell Borough Council. The EELBAP working group was formed and now meets three times a year to review all aspects of the plan and its implementation. The lead body is Epsom Ewell Borough Council, which owns and manages the majority of publically accessible open and green space making up a large part of the Borough's extensive Green Belt. In addition the Borough is the local planning authority and responsible for controlling development within the Borough.

The 'Working Group' currently comprises the following individuals:

- Head of Planning, Epsom & Ewell Borough Council
- Countryside Manager, Epsom & Ewell Borough Council
- Senior Countryside Officer, Epsom & Ewell Borough Council
- Countryside Officer (Ecologist) Epsom & Ewell Borough Council
- Tree Officer, Epsom & Ewell Borough Council
- County Ecologist, Surrey County Council
- Surrey Biological Record Centre Manager, Surrey Wildlife Trust
- Countryside Partnerships Manager
- Locally based ecologist and environmental consultant.

Over the last 10 yrs the EELBAP working group has encouraged and supported a wide cross-section of organisations and individuals working to protect and enhance biodiversity in the borough and every effort will be made for this to continue. The Biodiversity Working Groups of Epsom and Ewell and Surrey Nature Partnership work closely with each other, which is seen as an essential part of both developing this plan as well as implementing it.



*Volunteers and staff from the Epsom Common Association, Lower Mole Partnership, City of London (Ashted Common) and Epsom & Ewell Borough Council, carrying out woodland management during Jan 2018*

## 1.9 Summary of success during the 2010-20 Biodiversity Action Plan

- The need to protect and enhance the Borough's Biodiversity was written in to local planning policy and the Epsom & Ewell Borough Council Countryside Team, with regular strategic input from the Working Group, provides in-house advice on biodiversity to both the Planning Policy and Development Management Teams.
- Raising the profile of key issues e.g. damage caused by inappropriate public access.
- Protecting and enhancing biodiversity has become a Key Priority for the Borough Council.
- An annual progress report on implementation of the plan is taken to committee, agreed by Councillors, and published on the Borough Council website to raise awareness.
- Increased surveying and monitoring across the Borough particularly improving our knowledge of protected habitats and species. For example, Identification of 113 NERC species.
- Better-coordinated and larger scale chalk grassland habitat restoration at Juniper Hill on Epsom Downs.
- Conservation enhancement for the Small Blue butterfly in partnership with the Lower Mole Partnership and Butterfly Conservation.
- More effective engagement with the Lower Mole Partnership, South East Rivers Trust, Surrey Wildlife Trust, Woodland Trust, Butterfly Conservation, Surrey Botanical Society, Surrey Bat Group, British Dragonfly Society, Surrey Amphibian and Reptile Group, Surrey Biological Records Centre, Zoological Society of London.
- Favourable condition of Epsom Common SSSI and Stones Road SSSI.
- Significant increase in volunteers carrying out practical conservation, surveying and monitoring.
- The management of Epsom Common is seen as the national example of restoring a SSSI.
- Facilitation of the re-evaluation of the Borough's Ancient Woodland and SNCIs.
- Successful implementation and review of site management plans with the adoption of a one hundred year approach for the Borough's Local Nature Reserves.

- Management plans have enabled the capture of significant external funding enabling and aiding the management of biodiversity in the Borough's open spaces. During the lifetime of the previous plan 2010 – 2020 over three quarters of a million pounds was secured.
- Updating of habitat management plans for Epsom Downs and Nonsuch Park.
- A significant contribution to the process of agreeing the Woodland Trust's tree planting proposals following their acquisition of Langley Vale Farm to create their World War One Centenary Woodland
- Creation of a Buffer zone including a new pond to help protect Stones Rd SSSI and creation of a new nature reserve on the site of a former allotment.
- Improved veteran tree management along with them now being considered heritage assets in planning terms and are material considerations in planning applications.
- Pond restoration – Field Pond in Horton Country Park Local Nature Reserve.
- Pond and wetland creation in Horton Country Park Local Nature Reserve.
- Expansion of conservation grazing on Epsom Common.
- Engagement with the South East Rivers Trust resulting in numerous habitat improvements along the Hogsmill River.
- Working together with The Orchard Project to manage the Traditional Orchards in Horton Country Park Local Nature Reserve.
- Increased bat surveying across the Borough
- Access improvements to protect fragile habitats.

## 2.0 BIODIVERSITY WITHIN EPSOM AND EWELL

### 2.1 Habitats

This plan is focused primarily on the protection and enhancement of habitats as prioritised by the habitats and species of principle importance listed and covered under section 41 (England) of the Natural Environment and Rural Communities Act 2006 (NERC Act 2006). Across the UK as a whole there are 56 habitats of 'Principal Importance'.

Listed below are the currently identified habitats of principal importance present within Epsom and Ewell, and also includes the more urban habitats found in the Borough, which are important to Epsom and Ewell's Green Infrastructure. Appendix 3 contains a comprehensive list of the locations of the currently identified priority habitats and urban habitats in Epsom & Ewell.

It is important to note that habitats do not generally have distinct boundaries and tend to merge into one another or be contained within other habitats. For example Epsom Common LNR has several of the habitats listed below distributed across the site.

The table below lists the habitats of principal importance covered under section 41 of the NERC Act (2006) present within Epsom and Ewell

<b>Habitat Type</b>	<b>Priority Habitat name</b>
Arable and horticulture	Arable field margins
Boundary and linear features	Hedgerows
Freshwater	Ponds
Freshwater	Rivers
Grassland	Lowland calcareous grassland
Grassland	Lowland dry acid grassland
Grassland	Potential Lowland meadows. Currently our meadows would be classed as neutral grassland but have the potential to become classified as Lowland Meadows if the correct management continues.
Heathland	Lowland heathland
Wetland	Reedbeds
Woodland	Traditional Orchards
Woodland	Lowland mixed deciduous woodland
Woodland	Wet woodland
Woodland	Wood-pasture and parkland

### 2.1.1 Habitats of principal importance in Epsom and Ewell

All are listed as habitats of principal importance in England. Full habitat classifications can be found at <https://jncc.gov.uk/our-work/uk-bap-priority-habitats/>

#### **Arable Field Margins**

Arable field margins are herbaceous strips or blocks around arable fields that are managed specifically to provide benefits for wildlife. Examples of this habitat can be found at Langley Bottom Farm (now known as Langley Vale Memorial Woodland) and Northey Fields SNCI.



#### **Hedgerows**

A hedgerow is defined as any boundary line of trees or shrubs over 20m long and less than 5m wide, and where any gaps between the trees or shrub species are less than 20m wide. All hedgerows consisting predominantly (i.e. 80% or more cover) of at least one woody UK native species are covered by this priority habitat. There are numerous examples all over the Borough but particularly in Horton Country Park LNR, Epsom Downs SNCI, Northey Fields SNCI, Priest Hill SNCI and Langley Vale Memorial Woodland SNCI.



#### **Ponds**

Epsom and Ewell has remarkably few lakes and ponds and so those found on Epsom Common LNR and the ponds found in several parks and on Horton Country Park LNR are a very scarce and valuable habitat within the Borough. Priority habitat ponds are defined as permanent and seasonal standing water bodies up to 2ha in extent, which meet certain criteria.

Ponds, which we know qualify, include Great Pond and Blake's Pond Epsom Common LNR and Field Pond on Horton Country Park LNR.



on

#### **Rivers**

This habitat type includes a very wide range of types, encompassing all natural and near-natural running waters in the UK (i.e. with features and processes that resemble those in 'natural' systems). These range from torrential mountain streams to meandering lowland rivers. A good example of this is the Hogsmill River and sections of its tributaries. The first section of the river is chalk stream, which is an internationally important habitat.



#### **Lowland calcareous grassland**

This consists of a mixture of grasses and herbs occurring on, well-drained, nutrient-poor soils overlaying chalk. For example, Epsom and Walton Downs SNCI. Where grazing has ceased a natural succession of more woody species has developed, which is an important habitat for many species of bird, mammal and invertebrate. However, a well-managed scrub component is essential in maintaining the highest possible levels of biodiversity on chalk grassland. Examples of this habitat are found at Juniper Hill on Epsom and Walton Downs SNCI.



### **Lowland Dry Acid Grassland**

This typically occurs on nutrient-poor soils with a pH ranging from 4-5.5. It is characterised by a range of plant species such as Heath bedstraw *Galium saxatile*, Sheep's fescue *Festuca ovina*, Common bent *Agrostis capillaris*, Sheep's sorrel *Rumex acetosa*, and Tormentil *Potentilla erecta*. It often has a high cover of bryophytes and can be variable in terms of species richness. Lowland acid grassland often forms a mosaic with dwarf shrub heath (see Lowland Heathland below). Good examples of this habitat can be found on Epsom Common LNR.



### **Lowland Meadows**

The UK has seen a 97% decline of this habitat over the last 60 yrs and the creation of lowland meadows, is an objective of the England Biodiversity Strategy (Biodiversity 2020). Currently, Epsom and Ewell does not have this habitat but the hay meadows in Horton Country Park LNR are being managed as such and are gradually reaching the standard of the priority habitat classification. Indeed, there are areas within the meadows that are species-rich and they will be managed to continue this improvement.



### **Lowland Heathland**

This is a broadly open landscape on impoverished, acidic mineral and shallow peat soil, which is characterised by the presence of plants such as heathers and dwarf gorses. Examples of this habitat lie in the remnant heathland on Epsom Common LNR.

In terms of distinguishing between lowland heathland and genuine acid grassland, less than 25% dwarf shrub cover should be assessed as grassland, over 25% as heathland.



### **Reedbeds**

Reedbeds are designated as wetland dominated by Common Reed *Phragmites australis*, wherein the water table is at or above ground level for most of the year. Currently there is only one area in Epsom and Ewell where this is present, the recently created wetland at the southern end of Horton Country Park LNR. It is hoped that during the lifetime of this plan a wetland scheme with reedbeds incorporated, will be created on the area known as Chamber Mead on the Hogsmill LNR.



### **Lowland Mixed Deciduous Woodland**

Woodland is defined as vegetation dominated by trees more than 5m high when mature, forming a distinct though sometimes open canopy, with canopy cover more than 25%. Lowland mixed deciduous woodland includes woodland growing on the full range of soil conditions, from very acidic to base-rich, and takes in most semi-natural woodland in southern and eastern England. It occurs largely within enclosed landscapes, usually on sites with well-defined boundaries, at relatively low altitudes, although altitude is not a defining feature.

Epsom and Ewell contains several areas of woodland although none particularly large. Ancient woodlands (existed before 1600 AD) can be found across the Borough,



although the majority (6 of 13) are within Horton Country Park LNR. Woodland can be found on the other large open space areas such as Epsom Downs, Nonsuch Park and Epsom Common LNR.

### **Traditional Orchards**

Traditional orchards are defined, for priority habitat purposes, as groups of fruit and nut trees planted on vigorous rootstocks at low densities in permanent grassland; and managed in a low intensity way. We have two examples of traditional orchards in Epsom and Ewell, both found in Horton Country Park LNR. Orchards are hotspots for biodiversity supporting a wide range of wildlife.



### **Wet woodland**

This habitat occurs on poorly drained or seasonally wet soils, usually with alder, birch and willows as the predominant tree species, but sometimes including ash, oak, pine and beech on the drier riparian areas. In Epsom and Ewell there are small areas of this type of woodland found on the margins of Great Pond on Epsom Common LNR.

### **Wood-pasture and parkland**

This habitat is a mosaic of habitats valued for their trees, especially veteran and ancient trees, and the plants and animals that they support. Grazing animals are fundamental to the existence of this habitat. Specialised and varied habitats within wood-pasture and parkland provide a home for a wide range of species, many of which occur only in these habitats, particularly insects, lichens and fungi, which depend on dead and decaying wood. Individual trees, some of which may be of great size and age, are key elements of the habitat and many sites are also important historic landscapes. In Epsom and Ewell this habitat is found on Epsom Common LNR.



## 2.1.2 Urban habitats Important to Epsom and Ewell's green infrastructure and habitat connectivity



**Managed Greenspace:** This encompasses a huge variety of areas managed primarily for recreation or amenity. It includes residents' gardens, town parks, playing fields and open spaces, green corridors, golf courses, allotments, cemeteries and churchyards, school and hospital grounds, roadside verges, street trees and corporate grounds. Within this category the greenspace might be private or managed by local authorities or local communities. It is an aim of this plan to investigate the possibility of managing our urban greenspaces in a

more biodiverse way. In Epsom and Ewell, a change in grassland management has significant potential to increase the biodiversity of the Borough. To achieve this, it will require changes to the management of roadside verges, along with larger areas of grassland within our parks and open spaces. It is also an aim of this plan to communicate with our residents as to how they can assist with improving the Biodiversity of the Borough. Back gardens can provide key links to ensure good connectivity between habitats. Those residents living on chalk soil in particular could be advised on how to manage the high biodiversity potential within their gardens.



Regenerating Habitats: Human induced or naturally regenerating habitats occur on all types of disturbed ground. There is a process to some extent dependent on local conditions by which land is successively dominated, first by annual plants and then tall herbs or "ruderal" species. Left to its own devices such an area will after 12 years or so, become scrub and ultimately woodland. Examples include industrial land, railway sidings and embankments abandoned allotments, neglected gardens, demolition sites, and other vacant plots.

In Epsom and Ewell, these areas are particularly important for reptiles and amphibians, which are protected species and can support other important plant and animal species. Related habitats include "hard surfaces" such as buildings, roofs, walls and gravestones, all of which can be colonised by plants; and tunnels, which are frequently used by bats as roosting sites. Churchyards can be especially valuable for mosses and lichens and may have species-rich grassland communities.



Areas of urban semi-natural habitat: These persist in the urban areas from a more rural past: e.g. various unimproved grasslands, heathland, ancient species-rich hedgerows and woodland. These areas can support a varied range of plant and animal life, some of which may be protected.



Urban wetlands: Rivers, brooks, ponds, and springs, canals, flooded mineral workings, reservoirs, artificial lakes and sewage treatment works. Epsom and Ewell contains much of the catchment of the Hogsmill River including several tributaries and associated ponds. As mentioned in the priority habitat section, ponds are a rare resource in Epsom and Ewell so garden ponds also make up a vital contribution to this habitat within the Borough.

## 2.2 Species of principal importance

Under section 41 of the NERC Act 943 species of principal importance are listed in the following groups:

- Birds
- Fish (excluding purely marine species)
- Fungi (including lichens)
- Herptiles (amphibians and reptiles)
- Marine species
- Non-vascular plants
- Terrestrial invertebrates
- Terrestrial Mammals
- Vascular plants

Within the habitats listed above live a wide range of plant and animal species. 113 species of principal importance are currently (2020) recorded within Epsom and Ewell (See Appendix 4), however this may well be an underestimate and there is a need to improve the available data and to constantly monitor and research the Borough's biodiversity. Species of principal importance can be conserved by protecting the habitat in which they are found. Importantly the monitoring of these species can be used as an indicator of success with regard to managing the habitat and the species itself. Guided by the NERC act, species of principal importance will be identified and targeted as resources permit and more data and knowledge is gained about the species present in Epsom and Ewell. Separate species action plans may well be produced in the future for species of principal importance within the Borough.

For the purpose of highlighting and publicising the importance of conserving biodiversity in Epsom and Ewell, the previous plan used the Stag Beetle as a totemic species, due to it being a national priority species with a stronghold in Epsom and Ewell. We will continue to use the Stag Beetle for this purpose along with the Oak Tree due to its importance for supporting biodiversity with the Borough.



*Stag Beetle - Lucanus cervus*



*Oak Tree – Quercus robur  
on the Hogsmill Local Nature Reserve*

### 3.0 CURRENT STATUS AND DISTRIBUTION OF BIODIVERSITY WITHIN EPSOM AND EWE

The Borough of Epsom and Ewell covers an area of 3,411 hectares and with a population of approx. 70,000, is the smallest most densely populated District in the County of Surrey. Yet within its borders, the Borough has 12 out of the 19 priority habitats and is almost a microcosm of Surrey.

The wide variety of habitats is a consequence of two main factors. Firstly, the borough's geology which is characterised by a North/South divide with the chalk of 'Epsom Downs' in the South and to the North the London Clay of the Thames basin which begins at the foot of the Downs. Secondly, 42% of the borough is 'Green Belt' much of which is publicly accessible and currently managed to both protect and enhance biodiversity.



*Fungi on Epsom Common Local Nature Reserve*

### 3.1 Protected sites in Epsom & Ewell

Within Epsom and Ewell there are sites designated for their biodiversity value (See Map 1 below) and which currently help to protect some of the habitats identified in Chapter Two. The Borough has **13 Sites of Nature Conservation Importance (SNCI)**.

**Included within these are:**

**2 Sites of Special Scientific Interest (SSSI)**, most of Epsom Common and Stones Road Pond. A SSSI is a nationally important site and affords a very high degree of protection.

**4 Local Nature Reserves (LNR)**, including Epsom Common which is Surrey's largest LNR. The other LNRs are Horton Country Park LNR, The Hogsmill LNR and Howell Hill LNR.

**13 Ancient Woodlands** (currently identified 2011), the majority of which can be found in Horton Country Park LNR.

**2 Surrey Wildlife Trust Reserves**, Howell Hill LNR and Priest Hill.

**2 Woodland Trust Reserves**, Warren Farm and Langley Vale Memorial Woodland

These are in addition to very large areas of semi-natural managed open space such as Epsom and Walton Downs and Nonsuch Park.

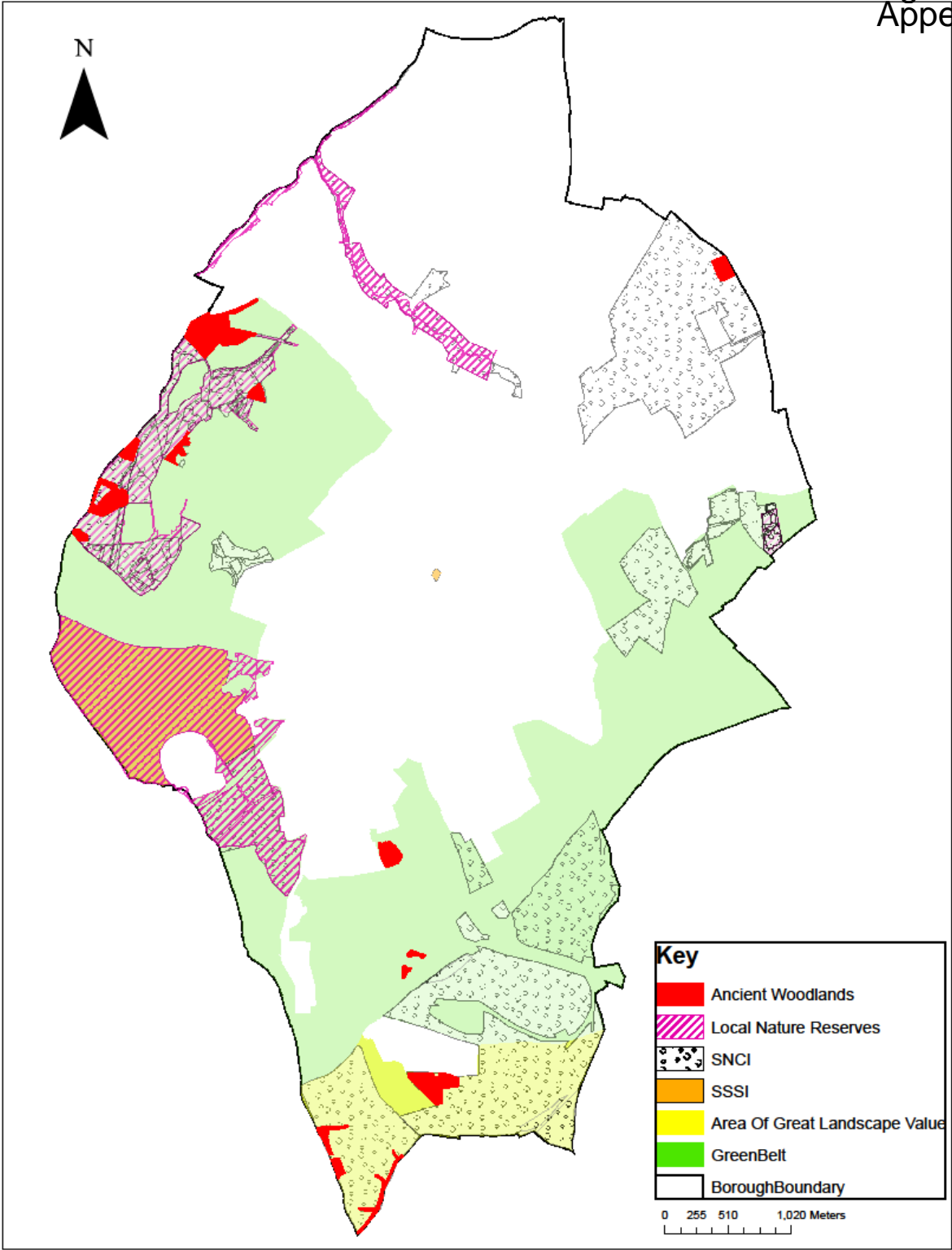
Sites of Nature Conservation Importance were designated in the 1990's by Surrey Wildlife Trust and reviewed in 2013. Whilst SNCI are not a statutory designation they arose from national guidance on planning policy. Incorporated into the Epsom and Ewell 'Local Plan' they have helped protect biodiversity by guiding planning decisions.

Along with national legislation protecting wildlife, for example the 'Wildlife and Countryside Act, the 'Greenbelt', 'Ancient Woodland', 'Protected Hedgerows, 'Tree Preservation Orders' and areas identified as 'Strategic Open Space,' EEBC also affords biodiversity some protection by limiting and controlling development. In addition, some land in the borough is owned by trusts, which aim to protect and enhance biodiversity. For example, Priest Hill and Langley Vale Memorial Woodland.

Please Note:- Appendix 3 lists by site all the currently known priority habitats and urban habitats in Epsom and Ewell. In addition this plan has set as a 'Target' - Target 2.1 Map all priority habitats in Epsom & Ewell.



*Thames Water covered reservoir SNCI*



Map 1  
Sites designated for their biodiversity value  
in Epsom & Ewell 2015

## 4.0 CURRENT ACTION

### 4.1 Existing biodiversity initiatives and delivery mechanisms in Epsom & Ewell

As described in 1.5 above, a local BAP is not intended to be a substitute for existing biodiversity initiatives. It is vital that during the drafting of a BAP other biodiversity initiatives within Epsom and Ewell and neighboring authorities are taken in to account. The local BAP needs to aid and support other activities and the people or organisations delivering them. The table below shows all the known (2020) activities either conserving, enhancing or monitoring biodiversity in Epsom and Ewell, along with the delivery organisations.

Activity	Delivery
Epsom & Ewell Green Spaces Strategy	Epsom & Ewell Borough Council
Epsom & Ewell Sustainability Statement	Epsom & Ewell Borough Council and Environment Agency
Protection of Sites of Nature Conservation Importance in Epsom and Ewell	Epsom and Ewell Borough Council, Natural England, Surrey County Council, Surrey Wildlife Trust, Environment Agency,
Epsom Common Local Nature Reserve Management Plan 2016-2116.	Epsom & Ewell Borough Council, Natural England, Epsom Common Association, Lower Mole Partnership
Epsom Common and Horton Country Park Environmental Stewardship Higher Level Scheme 2010 – 2020 (NB at time of writing, we are in the process of applying for the next Countryside Stewardship agreement for Epsom Common LNR))	Epsom & Ewell Borough Council, Natural England, Forestry Commission and Epsom Common Association
Epsom Common and Horton Country Park Local Nature Reserves Basic Payment Scheme. Uncertain what will replace post-Brexit.	Epsom & Ewell Borough Council and Natural England
Epsom Downs Management Plan	Epsom & Ewell Borough Council, Surrey Wildlife Trust, Downs Conservators, Lower Mole Partnership
Horton Country Park Local Nature Reserve Management Plan 2017-2117	Epsom & Ewell Borough Council, Friends of Horton Country Park, Lower Mole Partnership, Natural England
Hogsmill Local Nature Reserve 2017-2117	Epsom & Ewell Borough Council, Friends of the Hogsmill, Lower Mole Partnership
Nonsuch Park Management Plan	Joint Management Committee, Epsom & Ewell Borough Council, London Borough of Sutton, Surrey County Council, Surrey Wildlife Trust and Nonsuch Watch.
Howell Hill and Priest Hill Nature Reserves	Surrey Wildlife Trust
Warren Farm and Langley Vale Memorial Woodland	Woodland Trust

Stones Road Pond Site of Special Scientific Interest	Surrey County Council, Epsom & Ewell Borough Council, Natural England, Herpetological Conservation Trust, Lower Mole Partnership
Park's management plans	Epsom & Ewell Borough Council
Monitoring and protection of birds	Epsom & Ewell Borough Council, Natural England, Surbiton and District Bird Watchers, RSPB, Surrey Biological Information Centre, Epsom Common Association,
Monitoring and protection of mammals	Epsom & Ewell Borough Council, Natural England, East Surrey Badger Group, Surrey Bat Group, Surrey Mammal Group, Surrey Biological Information Centre, Epsom Common Association
Monitoring and protection of invertebrates	Epsom & Ewell Borough Council, Natural England, Surrey Biological Information Centre, City of London, Epsom Common Association,
Monitoring and protection of herptiles and fish	Epsom & Ewell Borough Council, Natural England Epsom Common Association, Environment Agency, Herpetological Conservation Trust, Surrey Amphibian and Reptile Group, Surrey Biological Information Centre
Monitoring and protection of plants	Epsom & Ewell Borough Council, Natural England, Surrey Biological Information Centre, Epsom Common Association, Forestry Commission, Surrey Botanical Society
Schools wildlife gardens	Epsom & Ewell Borough Council, Surrey County Council
Gardens	Residents

## 5.0 FACTORS AFFECTING BIODIVERSITY IN EPSOM AND EWELL

Historically the greatest impact on biodiversity in the borough has been the scale of human settlement. For many centuries Epsom and Ewell were small rural settlements surrounded by land that was either arable field, pasture, woodland or common waste. The impact on biodiversity was likely to have been neutral perhaps even positive. Indeed many of the older farming practices actually promote biodiversity and increase the diversity of flora and fauna. With the arrival of the railway in the mid nineteenth century, the scale of human settlement increased dramatically until the present day where much of the land has been built upon. Luckily, a significant proportion of land in the Borough is in public ownership and managed as public open space helping to protect biodiversity. There is little doubt however that biodiversity has been harmed by the urbanisation of the Borough and today the threat to biodiversity continues with pressures to keep on building more property. Conversely, it should also be noted that development should not always be seen as negative and may in fact offer considerable opportunities for enhancing biodiversity within the Borough. Additionally in recent years, it has been recognised that man's global impact on the environment is threatening to cause a significant change in climate, which may have a profound and possibly negative impact on the Borough's biodiversity (discussed further below in 5.2).

### 5.1 Factors affecting priority and urban habitats

The list in the table below is not intended to be exhaustive, but serves to illustrate the breadth of factors that this plan needs to assess and prioritise with a view to deciding what actions to take. Interestingly there appear to be few if any wholly positive factors, with a number having the ability to be positive or negative. This highlights the Importance of managing such factors to ensure they have a positive or at worst neutral Impact.

Factor	Positive	Negative	Positive Or Negative
Land use change			√
Habitat fragmentation		√	
Land/habitat featuremanagement regime			√
Natural succession e.g. scrub encroachment			√
Invasive species		√	
Recreational Pressure		√	
Pollution (atmosphereic, water,light)		√	
Climate Change			√
Public awareness			√
Financial Resources			√

Development pressure			√
Lowering of the water table		√	
Use of pesticides			√
Use of fertilisers		√	
Soil erosion		√	
Nutrient enrichment		√	
Loss of ancient trees or hedgerows/lack of younger trees		√	
Vandalism		√	

## 6.0 POTENTIAL

Identifying how biodiversity can be protected and enhanced through setting objectives and targets is the key aim of this plan. Before moving on to that stage it is important to identify the main areas where the potential for improvements lie and any limiting factors.

The recognition of biodiversity as a key decision making factor in Local Authority Planning Policy and Development Control roles makes a very significant contribution to ensuring the long term protection and enhancement of biodiversity across the borough. Potential is further enhanced by legislation making public bodies statutorily responsible for incorporating the protection and enhancement of biodiversity into their business models and policies.

We can also tie in with findings from the publication written in 2018 by the Surrey Nature Partnership via Surrey Wildlife Trust, The State of Surrey's Nature. It provides a current stock-take of the county's biodiversity. The report aims to quantify Surrey's most threatened wildlife but also celebrates why Surrey's biodiversity is so special. This will help clarify responsibilities at the County level, and serve to further inform our priorities at the local level. It will also be a base-line from which to measure future biodiversity trends and changes.

### 6.1 Biodiversity Net-Gain

The forthcoming Environment Bill will mandate 'biodiversity net gain' – meaning the delivery of infrastructure and housing is not at the expense of biodiversity. Biodiversity net gain requires development to ensure habitats for wildlife are enhanced and left in a measurably better state than they were pre-development. The condition of habitats must be assessed before submitting plans, which demonstrate how they will improve biodiversity – such as through improved habitats, the creation of green corridors, planting more trees, or forming local nature spaces. Green improvements on site will be encouraged, but where they are not possible, developers will need to pay a levy for habitat creation/improvement elsewhere. Nationally the minimum requirement will be 10% net-gain but locally it is possible to extend the requirement with some local authorities already choosing 20%. For example, there is opportunity through our own planning policies to zone the borough in to areas requiring 10%, 15% and 20% depending on their existing importance to biodiversity, need for improvement, or their importance as green corridors.

It is also important that we ensure the mitigation hierarchy is used: avoid, minimize, restore, offset. Offsetting should only be considered as a last resort. Through planning policy, the sites that can benefit from offsetting funds should be identified across the borough to ensure a strategic approach that aims to maintain good habitat connectivity as the key priority, as well as enhancing biodiversity within sites.

### 6.2 Green Infrastructure

Having a Green Infrastructure Strategy is an important way of protecting and enhancing the Borough's biodiversity. Our Green Infrastructure Strategy should aim to provide a network of wherever possible, publically accessible interconnected green spaces to facilitate the dispersal of species across the Borough, a 'coherent and resilient ecological network'. In Epsom and Ewell, it is vital to prevent our larger open spaces and nature reserves, where the majority of priority habitats lie, from becoming islands of wildlife importance surrounded by an urban sea. An effective Green Infrastructure strategy can ensure our greenspace fulfills a variety of important functions including provision for biodiversity, but crucially also vital green spaces that deliver health, recreational and cultural benefits on a very significant scale.

The section below is taken from - Biodiversity 2020: A strategy for England's wildlife and ecosystem services,

## What is a 'coherent and resilient ecological network'?

### What we mean by an ecological network

Much of England's wildlife is now restricted to wildlife sites, which consist largely of semi-natural habitats. However, surviving in small, isolated sites is difficult for many species, especially in the longer term and given climate change.

We want a large number of high quality sites which contain the range and area of habitats that species require. We also want ecological connections that allow species, or their genes, to move between these sites. For many species, habitat does not have to be a continuous, physical connection for them to disperse.

An ecological network is this network of high quality sites, protected by buffer zones, and connected by wildlife corridors and smaller, but still wildlife-rich, "stepping-stone" sites.

The ecological networks for different species work at varying scales: some species need a large area, others a much smaller area. An ecological network for England therefore consists of a range of networks.

### What we mean by coherent and resilient

A coherent ecological network is one that has all the elements necessary to achieve its overall objectives; the components are complementary and mutually reinforcing so that the value of the whole network is greater than the sum of its parts.

A resilient ecological network is one that can absorb, resist or recover from disturbances and damage caused by natural influences and human activities (including climate change), while continuing to meet its overall objectives of supporting biodiversity and providing ecosystem services.

### Components of an ecological network

Ecological networks generally have five components.

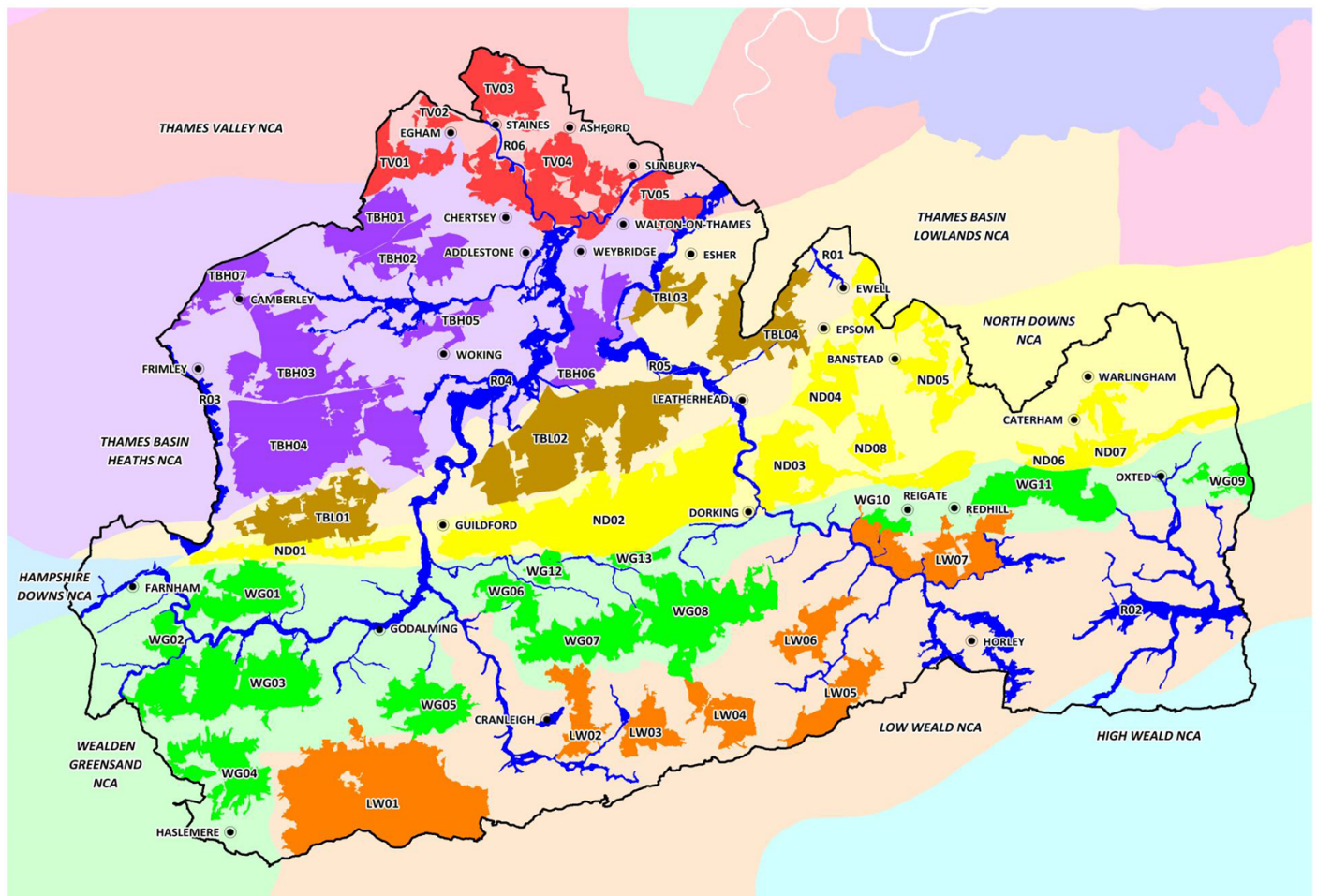
- Core areas of high nature conservation value which contain rare or important habitats or ecosystem services. They include protected wildlife sites and other semi-natural areas of high ecological quality.
- Corridors and 'stepping stones' enabling species to move between core areas. These can be made up of a number of small sites acting as 'stepping stones' or a mosaic of habitats that allows species to move and supports ecosystem functions.
- Restoration areas, where strategies are put in place to create high value areas (the 'core areas' of the future), restoring ecological functions and wildlife.
- Buffer zones that protect core areas, restoration areas, and 'stepping stones' from adverse impacts in the wider environment.
- Sustainable use areas, areas of surrounding land that are managed in a sustainable and wildlife friendly way.

In Epsom and Ewell, our core areas are our designated sites, SSSIs, LNRs and NSIs. Our corridors and stepping stones include back gardens, railway embankments, parks and open spaces, hedgerows etc. It is the aim of this plan to highlight the importance of such areas and designate restoration areas, buffer zones and sustainable use areas to protect the Borough's Biodiversity.

## 6.3 Biodiversity Opportunity Areas

The Surrey Nature Partnership's Biodiversity Working Group have identified areas called Biodiversity Opportunity Areas (BOAs) based on broad habitat types with the aim of protecting and enhancing the county's biodiversity on a landscape scale. They identify the most important areas for wildlife conservation remaining in Surrey and each include a variety of habitats, providing for an 'ecosystem approach' to nature conservation across and beyond the county boundaries. Improved habitat management in these areas, as well as efforts to restore and re-create Priority Habitats will be most effective in enhancing connectivity to benefit recovery of Priority Species in a fragmented landscape. It is seen therefore as the way to achieve a "coherent and resilient ecological network" in Surrey. BOAs are protected under Epsom and Ewell's Local Plan and are material considerations in planning applications.

Epsom and Ewell falls in to three Surrey BOAs; **Thames Basin Lowlands (TBL04)**, **North Downs (ND04)** and **River Biodiversity Opportunity Area (R01)**. More detail can be found in Appendix 5.



## 6.4 Further opportunities

The following list identifies further opportunities for protecting and enhancing biodiversity across the borough, which will aid in deciding upon this plan's objectives, targets and actions.

- An active Epsom and Ewell Biodiversity Working Group
- More comprehensive use of GIS mapping to record the extent of biodiversity.
- Production and implementation of management plans for habitats of principal importance.
- More comprehensive recording and monitoring of habitats and enhancement initiatives.
- Greater integration of biodiversity in to Planning Policy
- More active involvement of local residents, schools and local businesses in protecting and enhancing biodiversity. Focus on using social media to raise awareness.

## 6.5 Limiting Factors

Chapter 5 lists examples of limiting factors, which can negatively affect habitats. In addition and as listed in this chapter above there are broad areas of positive potential for improving and enhancing biodiversity across the borough. Conversely, however, failure to take up these opportunities will act as a significant limiting factor in this plan's success.

## 6.6 Costs

It should be noted that managing (conserving and enhancing) the Borough's biodiversity and on-going initiatives require adequate financial resourcing. Over the lifetime of the previous plan, significant progress was made in managing the Borough's biodiversity, with volunteers playing an increasingly significant role. In chapter 7 under objective 4, this plan sets out ways we can investigate potential future funding streams which with continued commitment and support for managing biodiversity from the Borough Council, is key to ensuring adequate financial resource is provided.

At the time of writing this plan, the world is dealing with the Covid 19 crisis. The prolonged lock down has highlighted more than ever the importance of public access to our open spaces and the need for management that ensures our biodiversity can cope with increased visitor pressure. Funding for nature conservation has a history of being constantly squeezed and often not seen as a priority. Biodiversity is a cornerstone of the planet's life support system that allows humans to exist, providing oxygen, fertile soils/food, clean water, medicines and for many, shelter (wood). It is an objective of this plan to continue securing income streams and to highlight that investing in our local biodiversity is a long term investment in the future of our planet and its ability to support human lives.

## 6.7 Key future and on-going projects in the Borough

- Mapping the Borough's habitats to help inform management of biodiversity across the Borough
- Improved management of chalk grassland on Epsom & Walton Downs and Epsom Downs golf course, with significant further scrub clearance and subsequent cut and clear annual grass cutting regime.
- Improved grassland management at Nonsuch Park with the introduction of an annual cut and clear regime
- Pond restoration/creation with emphasis on ponds associated with Great Crested Newt populations, for example, in Horton Country park, Epsom Common and Nonsuch park
- Raise awareness within the planning team and with local residents of the need for bat surveys for roof alteration/loft conversions on householder applications. If bat roosts are known to be nearby, make them aware
- More comprehensive bat surveying throughout the Borough to better inform planning decisions and prioritising habitat management/enhancements
- Continued and enhanced biological monitoring effort to help inform management of biodiversity across the Borough
- Continuation of grazing on Epsom Common LNR
- Continuation of veteran tree management and recording throughout the Borough
- Continuation of hay meadow management at Horton Country Park LNR
- Continuation of woodland management in Horton Country Park LNR
- Continuation with implementing the management plans of the Borough's major open spaces.

## 7.0 OBJECTIVES AND TARGETS

The objectives have been developed through an assessment of the information outlined in the preceding chapters of this report.

Targets are the broad measures for achieving the objectives. The criteria for targets is that they should preferably be:

Specific (but not site specific)  
Measurable (as well as achievable and relevant)  
Time bound (within the next 50 years)

### **Objective 1: Raise awareness and engagement in Biodiversity and develop partnerships to ensure that the conservation and enhancement of biodiversity in Epsom and Ewell maintained in the long term.**

Target 1.1: EELBAP working group to continue to meet regularly and maintain a presence at the meetings of the Surrey Nature Partnership Biodiversity Working Group.

Target 1.2: Continue to encourage and support active groups and volunteers involved in efforts to conserve and enhance biodiversity in Epsom and Ewell.

Target 1.3: Set up a Forum that meets annually, to discuss key issues regarding the status of Biodiversity in Epsom and Ewell. To include groups active in Epsom and Ewell, such as Surrey Wildlife Trust, Woodland Trust, Surrey Botanical Society, Butterfly Conservation, Dragonfly Society, South East Rivers Trust, Surrey Amphibian Reptile Group, Lower Mole Partnership, Surbiton and District Bird Watching Society, East Surrey badger group etc.

Target 1.4: Encourage and support awareness raising initiatives and partnerships that improve biodiversity awareness amongst private landowners and businesses.

Target 1.5: Raise awareness and engagement in Biodiversity by improved use of social media; organise events such as a BioBlitz; organise talks throughout the year on key issues/successes. Key messages could include:

- Celebrating success
- What species to look out for
- Promote citizen science e.g. recording species via iRecord/iSpot
- Importance of key habitats e.g. Chalk Streams and Chalk Grasslands
- Pests/non-natives and diseases to look out for
- Responsible dog walking
- Pressure to ensure positive management
- Wildlife gardening and danger of using pesticides
- Promote Stag Beetle and Oak as totemic species and highlight the drastic global reduction in the population of insects as a totemic issue
- The wider benefits to the community of improving biodiversity such as:
  - Promote the economic benefits of conserving and enhancing biodiversity through working with partners to disseminate the results of Natural Capital and Ecosystem Services research.

- Promote the health and wellbeing benefits of having good access to nature and raise awareness of the opportunities to access nature in Epsom and Ewell, through local parks and open spaces and through green infrastructure.
- Raise awareness that the good management of biodiversity and thereby well-functioning ecosystems can assist in combating climate change.
- Encourage local schools to have nature friendly grounds and promote pupil contact with their local green spaces.

**Objective 2: Ensure the conservation and enhancement of protected sites\*, plus habitats and species of principal importance\*\*.**

Target 2.1: Map all priority habitats and species across the Borough  
Regularly review their management and promote the use of management plans and positive biodiversity management techniques e.g. timing hedgerow cutting correctly, cutting and clearing grassland, encouraging appropriate public access.  
Ensure actions to conserve biodiversity across the Borough are recorded.

Target 2.2: Work with partners to identify a Nature Recovery Network, which will include sites for habitat restoration/creation/designation or species reintroductions when opportunities arise.

Target 2.3: Identify, enhance and protect green infrastructure and fragmented habitats. Promote positive biodiversity management techniques in these areas and ensure actions are recorded.  
Assist in writing the Borough's Green Infrastructure Strategy.

Target 2.4: Ensure the planning process protects and enhances areas currently recognised for their nature conservation value or potential, for example SSSIs SNCIs BOAs, LNRs

Target 2.5: The Council and its partners will aim to monitor condition/status of the designated sites, habitats and species of principal importance, at least every 10 yrs. Share records with relevant groups and organisations. Promote the use of iRecord/iSpot.

\*Protected sites include Sites of Special Scientific Interest (SSSIs), Sites of Nature Conservation Importance (SNCIs), Local Nature Reserves (LNRs), Ancient Woodlands, Biodiversity Opportunity Areas (BOAs)

\*\*Habitats and Species of principal importance as listed in the Natural Environment and Rural Communities Act 2006 (NERC), Habitats and Species protected under the Wildlife and Countryside Act 1981 and Conservation of Habitats and Species Regulations 2018 as amended.

**Objective 3: In line with the Local Plan, ensure EEBC identifies and realises new opportunities for nature and maximizes the biodiversity resource across the Borough.**

Target 3.1: Take every opportunity to enhance biodiversity and green infrastructure by embedding a biodiversity net gain principle at the design stage for all development, in line with the Local Plan and the government's decision to mandate the Biodiversity Net Gain principle through the planning process. This should include and emphasis on maintaining habitat connectivity throughout the borough via the implementation of a green infrastructure policy.

Target 3.2: Retain and develop in-house ecological advice to the Council to assist in implementing the Local Plan, ensuring development in the Borough achieves measurable net gains for biodiversity.

Target 3.3: Establish a Borough wide way of recording and monitoring the biodiversity losses and gains due to development.

Target 3.4: Data gathered regarding biodiversity from the ecological reports needed to determine planning permission to be made available and shared with Surrey Biological Records Centre and other partners.

Target 3.5: In line with the Epsom and Ewell Local Plan, NPPF and British Standard, the EEBC Planning Team will protect biodiversity by:

- Planning conditions affecting biodiversity should be discharged and implemented as agreed. Seek to find officer time to check compliance with planning conditions.
- Ensure that no planning application is validated until all necessary ecological surveys have been completed, to help ensure planning applications are delivered within the required period.
- Encourage the use of sustainable long-term mitigation techniques e.g. bat boxes/bird boxes made out of long lasting materials and agreements to carry out necessary management techniques in perpetuity.
- Ensure the mitigation hierarchy is followed; avoid, minimize, restore, offset. (Ensure that receptor sites are identified and agreed within our planning policies).

**Objective 4: Seek to secure sustainable funding available for the long-term conservation, enhancement and monitoring of biodiversity in Epsom and Ewell.**

Target 4.1: As appropriate, identify both the costs associated with delivering the Biodiversity Action Plan's objectives and potential funding streams: For example, Community Infrastructure Levy (CIL), government agri-environment schemes (e.g Basic Payments, Countryside Stewardship), land fill tax grants, health and wellbeing grants and other appropriate grant schemes.

Target 4.2: Underpinned by the mitigation hierarchy, create an open spaces 'Green Infrastructure Enhancement Fund' via developer contributions to help reduce the impact on biodiversity of the development itself and increased use/visitor numbers caused by development.

Target 4.3 Propose a system that sees businesses using our open spaces paying an appropriate annual license fee, to help in maintaining the Borough's Green Infrastructure. For example, commercial dog walking and personal training businesses.

Target 4.4 With reference to the Council's Biodiversity Duties promote the ecological and financial benefits of a long-term approach to managing biodiversity. Create a funding safety net, provided by the Council to ensure the continued delivery of biodiversity management within the Borough as directed by Council Policy (agreed management plans).

**Objective 5: Identify further opportunities to act locally where managing biodiversity can assist with global priorities of environmental sustainability.**

Target 5.1 Assist the Borough in implementing its Climate Change Action Plan.

Target 5.2 Investigate how much carbon dioxide the Borough's tree cover absorbs.

Target 5.3 Support and promote appropriate locations for street tree planting (right tree, right place, and right reason), natural regeneration of woodland, sustainable planting schemes and other plant-based measures (e.g. roof gardens) that help tackle climate change issues.

Target 5.4 Work with partners in the Hogsmill Catchment Partnership to address the climate change induced issues of water quantity and quality in the globally important Hogsmill River, one of only 200 chalk streams on the planet

Target 5.5 Work with partners to maximize the biodiversity benefits that can be gained from tackling flood threats, both within the Borough and neighboring districts.

Target 5.6 Promote the biodiversity benefits of 'Sustainable Urban Drainage' (SUDS) by encouraging residents and businesses to retain/invest in gardens, flower beds, trees and water butts.

Target 5.7 Work with partners to control the spread of non-native and invasive species, pests and diseases ensuring bio-security.

Target 5.8 Seize opportunities to combat the drastic global reduction in the population of insects. Make this the totemic issue for the 2020-2030 Epsom and Ewell Biodiversity Action Plan.

## APPENDIX 1 - REFERENCES

1	A Biodiversity Action Plan For Sussex 1998 Sussex Biodiversity Partnership
2	'Biodiversity by Design' A TCPA ' 2004 By Design' Guide Town & Country Planning Association
3	Chalk Grassland (including Chalk Scrub) HAP, 1999, CG HAP Working Group
4	DEFRA (2002) Working With The Grain Of Nature: a biodiversity strategy for England
5	EEBC District-wide Local Plan, 2000
6	EEBC Green Spaces Strategy, undated
7	EEBC Nature Conservation Strategy, 1992 (Draft)
8	EEBC Sustainability Strategy, 2001
9	Epsom & Walton Downs Habitat Management Plan, 2015
10	Farmyard HAP, 2002. Farmland WG
11	Guidance for Local BAPs, nos.1-4, undated. UK Local Issues Advisory Group (1997)
12	Lowland Heathland (including Acid Grassland & Bog),HAP, 1999. LH HAP WG.
.	Lowland Unimproved Neutral & Dry Acid Grassland, HAP, 2002. LUMDAG WG.
	Planning Policy Statement 9: Biodiversity & Geological Conservation, 2004 (Draft)
	SCC Biodiversity & Nature Conservation SPG. 2002 (Draft)
16	SCC Rural Strategy. Action Plan 2003
17	Small Blue Species Action Plan, 2004 (Draft)
18	Species Of Conservation Importance In Surrey. Framework for establishing a special audit. Helen Burges on behalf of the Surrey Biodiversity Partnership March 2007
19	Spelthorne Biodiversity Action Plan 2008-2010 Second Draft 05 March 2008
20	Standing Open Water & Large Reed beds HAP, 2002. SOWLR WG
21	Surrey BAP, 1999. Surrey Biodiversity Partnership
22	Surrey Road Verge HAP, 2004 (Consultation Draft).
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24	University of Surrey 'Provision of Accessible Greenspace in Epsom & Ewell, 2003
25	Urban BAP 'Wildlife on your doorstep' 2002. UKBAP Working Group
26	Wetland HAP (rivers, streams, fen, marsh, swamp, linear reed bed, 2002. Wetland HAP WG.
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28	Wood Pasture & Parkland HAP, 2002. WP & P WG.
29	Writing Borough Biodiversity Action Plans – A brief guide. William Moreno London Biodiversity Partnership

30	25 yr environment plan
31	Biodiversity 2020: A strategy for England's Wildlife and Ecosystem Services – DEFRA
32	<a href="#">Naturally Richer – A Natural Capital Investment Strategy for Surrey</a> - Surrey Nature Partnership
33	Biodiversity Opportunity Areas: The basis for realising Surrey's ecological network - Surrey Nature Partnership
34	UK National Ecosystem Assessment
35	Climate Change Affects Biodiversity Anup Shah 2014 Globalissues.org
36	NERC Report card 15 Biodiversity Climate Change Impacts
37	Epsom & Ewell BC Climate Change Action Plan 2020-2024
38	The State of Surrey's Nature Report – Surrey Wildlife Trust

## APPENDIX 2 - ABBREVIATIONS

AGLV	Area of Great Landscape Value
AW	Ancient Woodland
BAP	Biodiversity Action Plan
CA	Conservation Area
EEBC	Epsom & Ewell Borough Council
HAP	Habitat Action Plan
LNR	Local Nature Reserve
NNR	National Nature Reserve
SAP	Species Action Plan
SCC	Surrey County Council
SNCI	Site of Nature Conservation Importance
SNPBWG	Surrey Nature Partnership Biodiversity Working Group
SSSI	Site of Special Scientific Interest

## APPENDIX 3 – LOCATIONS OF HABITATS WITHIN EPSOM AND EWELL

### Priority Habitats

Notes: Areas in hectares are from various sources and are intended to convey the order of size of a site rather than being precise. Sites often contain more than one habitat

Arable Field Margins and Hedgerows	
Location/ Name	Area (H) If known
Downs Farm	45 (Calcareous grassland?)
Horton Country Park	(Hay Meadows & rough grassland)
Horton Farm	35
Horton Park Farm (Hobbledown)	9
Langley Bottom Farm	73 (Notable arable plants)
Northey Fields	18 (Notable arable plants)
North Looe Farm	63 (Calcareous grassland?)
Land either side of Rifle Butts Alley	20 (Calcareous grassland?)

Ponds	
Location/ Name	Area (H) If known
Epsom Common – 6 ponds	
Horton Country Park - 12 ponds	
Stones Road – 2 ponds	

Rivers	
Location/ Name	Area (H) If known
River Hogsmill	
Tributaries from Epsom Common	
Tributaries from Horton Country Park	

Lowland Calcareous Grassland	
Location/ Name	Area (H) If known
Howell Hill	4.80
Juniper Hill	8.2
Howell Hill Farmyard?	
Chalk Lane & Durdans Fields	37.5
Epsom Cemetery	8.2
Epsom and Walton Downs	186
Epsom Downs Golf Course	55
Langley Bottom Farm	73

North Looe Farm	63
Priest Hill	30

### Lowland Dry Acid Grassland and Heathland

Location/ Name	Area (H) If known
Epsom Common Bramble Heath	0.3
Epsom Common Castle Heath	0.35
Epsom Common Horton Heath	0.5

### Reedbeds

Location/ Name	Area (H) If known
Horton Country Park wetland	
Hogsmill LNR	

### Traditional Orchards

Location/ Name	Area (H) If known
Horton Country Park Lambert's Orchard	
Horton Country Park Long grove Orchard	

### Lowland Mixed Deciduous Woodland

Location/ Name	Area (H) If known
Epsom Common	
Ashley Road Woods	
Epsom Downs	
Juniper Hill	
Durdans	
Headley Road	
Warren Farm	
Cuddington Golf Course	
Epsom Common	
Langley Bottom Wood	
Langley Vale Woodland	
Burnham's Grove	
Butcher's Grove (AW)	
Four Acre Wood (AW)	
Godbold's Copse	
Great Wood (AW)	(2)

Hendon Grove	
Hollymore Grove	
Long Grove Wood	
Pond Wood (AW)	(6)
Porters Grove	
Sherwood Grove	
Stone's Copse	
Tobin's Copse	
Lamberts Orchard	
The Manor Woods	

Wet Woodland	
Location/ Name	Area (H) If known
Epsom Common (to the south west of Great Pond)	

Wood Pasture and Parkland	
Location/ Name	Area (H) If known
Epsom Common	
Nonsuch Park Open Space	(137)

## Urban Habitats

Notes: Areas in hectares are from various sources and are intended to convey the order of size of a site rather than being precise. Sites often contain more than one habitat with some being semi natural habitats. If known the semi natural habitats are noted in the table below.

Managed Green Space (86 sites)		
Location/ Name	Semi natural habitats (If Known)	Area (H) If known
Private Gardens across the Borough		
Railway embankments		
Road side verges		
Epsom Golf Course	Chalk grassland & Scrub	(63)
Epsom Cemetery	Chalk grassland & Scrub	(7.2)
St Mary's Cemetery Meadow	Chalk grassland & Scrub	
Woodcote Park	Chalk grassland & Scrub	(108)
Alexandra Recreation Ground		(6.38)
Auriol Recreation Ground		(5.80)
Banqueting Site	Woodland	
Chessington Road Recreation Ground (Baker's Field)		(1.83)
Court Recreation Ground	NB Veteran Trees	(8.00)
Gibraltar Recreation Ground		(3.95)
London Road Recreation Ground		(2.43)
Poole Road Recreation Ground	NB Veteran Trees	(6.39)
Mounthill Gardens		(2.43)
Nonsuch Park		(137)
Shadbolt Park		(3.10)
Bourne Hall Park		(2.71)
Elizabeth Welchman Gdns		(1.17)
Ewell Court Park		(5.48)
Rosebery park		(4.50)
Cherry Orchard Farm		
Warren Farm		
Christchurch Churchyard		
Clay Hill Green		
Ewell By Pass, adj Nonsuch		
Fair Green		
Gadesden Road Open Space		
Glyn House Grounds		
Green Lanes Open Space		
Hatch Furlong		
Hambledon Copse	Woodland	
R/O Kings Church		
Longmead Contours		
Nonsuch Ind.Est.Landscaping		
Park Avenue West Open Space		
Royal Avenue Open Space	Nb Veteran Trees	
St. Margaret Churchyard		

St. Martin's Churchyard	NB Veteran trees	
St. Mary's Churchyard	NB bats	
The Dell	Woodland	
The Grove		
Timbercroft Island		
Upper Mill		
Woodcote Green	Woodland	
Macks Land		
Ebbisham Sports Club		
Epsom Bowling Club		
Epsom Lawn Tennis Club		
Epsom Sports Club		
Ewell Tennis Club		
Lintons Centre Playing Field		
London Fire Brigade Playing Field		
Old Haileyburian Rugby Playing Field		
Old Salesian Club Playing Field		
Sutton & Epsom Rugby Playing Field		
Sutton Cricket Club Playing Field		
Wandgas Athletic Playing Field		
Auriol Middle School		
Blenheim School		
Cuddington Junior School		
Danetree Middle School		
Epsom & Ewell High School		
Epsom Junior & Middle School		
Ewell Castle School		
Epsom College	Chalk grassland & Scrub	
Glyn, Kingsway School		
Glyn, Reigate Road School		
Kingswood House School		
Nonsuch High School		
Nescot College	Chalk grassland & Scrub	
Riverview Junior School		
Rosebery School		
St. Joseph's School		
Stoneleigh Junior & Middle School		
The Mead, Junior School		
Wallace Fields Junior/Middle School		
West Ewell County Junior School		
Alexandra Road Allotment		
Barn Elms Allotment		
Epsom Common Allotment		
Hessle Grove Allotment		
Kingston Road Allotment		
Lane End Allotment		
Park Avenue West Allotment		
Stones Road Allotment		

West Ewell Allotment	
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Urban Semi-Natural Habitat (5 sites)		
Location/ Name	Semi natural habitats (If Known)	Area (H) If known
Hogsmill Local Nature Reserve	Meadows, Woodland, Wetland	38.3
Dancer Dick Wood	Woodland	
Grafton Road SCC land		
Lower Mill	Woodland	
Nonsuch Park	Woodland: Meadows	

Urban Wetlands		
Location/ Name	Semi natural habitat (If known)	Area (H) If known
Bourne Hall Pond		
Ewell Court Lake		
The Horse Pond (Bourne Hall)		
Upper Mill Pond		
Lower Mill Pond		
Hogsmill tributaries x3		
Hogsmill LNR -1 pond		
Hogsmill River		
Nonsuch Park – 4 ponds		
Stones Road Pond (SSSI)	(0.25)	
Woodcote Park Lake		
Shadbolt Park Pond		
Rosebery Park Pond		
Woodcote Green Pond		

## APPENDIX 4 – SPECIES OF PRINCIPAL IMPORTANCE WITHIN EPSOM AND EWELL

The following list contains the species of principle importance found within the Borough of Epsom & Ewell. Please note the list is under constant review, some species may no longer be present, and some species may not have been recorded to date. The list is as defined by Section 41 of the Natural Environment and rural Communities Act 2006.

Species	Group	Status of record	Key
Common Toad	Amphibian	x	
Great Crested Newt	Amphibian	x	
Brown Long-eared Bat	Bat	x	x = 2010-19
Noctule Bat	Bat	x	x = 1990-2009
Soprano Pipistrelle	Bat	x	ex = extinct
Red-shanked carder bee	Bee		
Bull finch	Bird	x	
Cuckoo	Bird	x	
Curlew	Bird	x	
Duncock	Bird	x	
Grasshopper Warbler	Bird	x	
Grey Partridge	bird	x	
Herring Gull	Bird	x	
House Sparrow	Bird	x	
Lapwing	Bird	x	
Lesser Redpoll	Bird	x	
Lesser spotted woodpecker	Bird	x	
Linnet	Bird	x	
Reed Bunting	Bird	x	
Sky lark	Bird	x	
Song thrush	Bird	x	
Spotted Flycatcher	Bird	x	
Starling	Bird	x	
Tree Pipit	Bird	x	
Turtle Dove	Bird	x	
Wood Warbler	Bird	x	
Yellowhammer	Bird	x	
Brown Hairstreak	Butterfly	x	
Dingy skipper	Butterfly	x	
Grizzled skipper	Butterfly	x	
Small Blue	Butterfly	x	
Small Heath	Butterfly	x	

White Admiral	Butterfly	x	
White-letter Hairstreak	Butterfly	x	
Altantic Eel	Fish	x	
Hornet robberfly	Fly		
Phantom hoverfly	Fly		
Phoenix fly	Fly		
Bearded tooth	Fungi	x	
Oak polypore	Fungi		
Orchard tooth	Fungi		
Zoned rosette	Fungi		
Stag Beetle	Insect	x	
European Water Vole	Mammal	ex	
Harvest Mouse	Mammal	x	
Hazel Dormouse	Mammal	x	
West European Hedgehog	Mammal	x	
Autumnal rustic	Moth		
Beaded chestnut	Moth		
Blood vein	Moth	x	
Brindled beauty	Moth		
Broom moth	Moth		
Brown-spot pinion	Moth		
Buff Ermine	Moth	x	
Centre-barred sallow	Moth		
Cinnabar	Moth		
Crescent	Moth		
Dark spinach	Moth		
Dark-barred twin-spot carpet	Moth		
Deep-brown dart	Moth		
Dot Moth	Moth	x	
Double dart	Moth		
Dusky brocade	Moth		
Dusky thorn	Moth		
Dusky-lemon sallow	Moth		
Ear moth	Moth		
Feathered gothic	Moth		
Figure of eight	Moth		
Flounced chestnut	Moth		
Garden dart	Moth		
Garden tiger	Moth		
Green-brindled crescent	Moth		
Grey Dagger	Moth	x	
Heart moth	Moth		
Hedge rustic	Moth		
Knot grass	Moth		
Lackey	Moth		

Large nutmeg	Moth		
Latticed heath	Moth		
Mellet's downy-back	Beetle		
Minor shoulder-knot	Moth		
Mottled rustic	Moth		
Mouse moth	Moth		
Oak Hook-tip	Moth	×	
Oak lutestring	Moth		
Powdered quaker	Moth		
Pretty chalk carpet	Moth		
Rosy minor	Moth		
Rosy rustic	Moth		
Rustic	Moth	×	
Sallow	Moth		
September Thorn	Moth	×	
Shaded Broad-Bar	Moth	×	
Shoulder-striped wainscot	Moth		
Small emerald	Moth		
Small phoenix	Moth		
Small Square-spot	Moth	×	
Spinach	Moth		
Sprawler	moth	×	
Streak	Moth		
White Ermine	Moth	×	
Basil thyme	Plant		
Chalk eye-bright	Plant	×	
Chamomile	Plant	×	
Ground pine	Plant		
Juniper	Plant	×	
Man Orchid	Plant	×	
Penny royal	Plant	×	
Red Hemp Nettle	Plant	×	
White helleborine	Plant		
Adder	Reptile	×	
Common Lizard	Reptile	×	
Grass Snake	Reptile	×	
Slow-worm	Reptile	×	

## APPENDIX 5 – EPSOM AND EWELL BIODIVERSITY OPPORTUNITY AREA INFORMATION

### Thames Basin Lowlands TBL04 – Ashted and Epsom Woodland, Prince's Coverts and Horton Country Park

- [https://surreynaturepartnership.files.wordpress.com/2019/10/appendix-5\\_thames-basin-lowlands-biodiversity-opportunity-area-policy-statements.pdf](https://surreynaturepartnership.files.wordpress.com/2019/10/appendix-5_thames-basin-lowlands-biodiversity-opportunity-area-policy-statements.pdf)

**NB habitats and species in bold are found in Epsom and Ewell.**

Habitats of Principal Importance (Priority habitats):

**Mixed deciduous woodland, Wet woodland, Wood pasture & parkland, Heathland, Acid grassland, Hedgerows, Ponds**

Species of Principal Importance (Priority species):

Plants: Glandular eyebright\*, Green hound's-tongue

Fungi/Lichens: Oak polypore, Zoned rosette, Orchard tooth (all fungi); Parmelina carporrhizans (=quercina)\*, Sclerophora pallida\* (both lichens)

Invertebrates: **Brown hairstreak, Dingy skipper, Grizzled skipper, Small heath, White admiral, Whiteletter hairstreak**, Clay fan-foot, Heart moth, Necklace ground-beetle\*, New Forest mud beetle\*, **Stag beetle**, Shining guest ant, Phantom hoverfly, Small mesh-weaver (a spider), Silky gallows-spider, Thin weblet\* (a spider), Triangle hammock-spider, Horehound long-horn (a micro-moth)

Vertebrates: **Bullfinch, Cuckoo, Dunnock, Grasshopper warbler\***, Grey partridge, **Lesser spotted woodpecker, Linnet**, Marsh tit, Nightjar, Reed bunting, **Skylark, Song thrush**, Spotted flycatcher, Tree pipit, Woodlark, Wood warbler\*, Yellowhammer; **Adder, Grass snake, Slow-worm, Common lizard, Common toad, Great crested newt**; Bechstein's bat, **Brown long-eared bat, Common dormouse, Harvest mouse, Hedgehog, Noctule bat, Soprano pipistrelle bat**

Further important species interest: **Corky-fruited water-dropwort**, Greater bladderwort, Greater yellow-rattle, Lesser pondweed, Marsh speedwell, Meadow-thistle, Needle spike-rush, Pale sedge, Purple willow, Round-leaved crowfoot, Saw-wort, Wood small-reed; **Purple emperor**, Bibloporus minutus, Procraerus tibialis, **Rhizophagus oblongicollis** (all beetles), Ctenophora bimaculata, Oedalea apicalis (both flies); Barn owl, **Kingfisher**

\*Probably extinct in BOA

Key ecosystem services

Agricultural production; Timber production; Carbon sequestration; Flooding regulation; Pollination services; Recreational (walking, equestrian, angling, golf)

Socio-Economic

Employment profile: Leisure & tourism sector (esp. equestrian, golf & visitor attractions); Equine livery & services

LEP: Coast-to-Capital

Objectives & Targets

TBL04/O1: SSSI units to achieve favourable condition. T1: 95% by 2020 (by area)

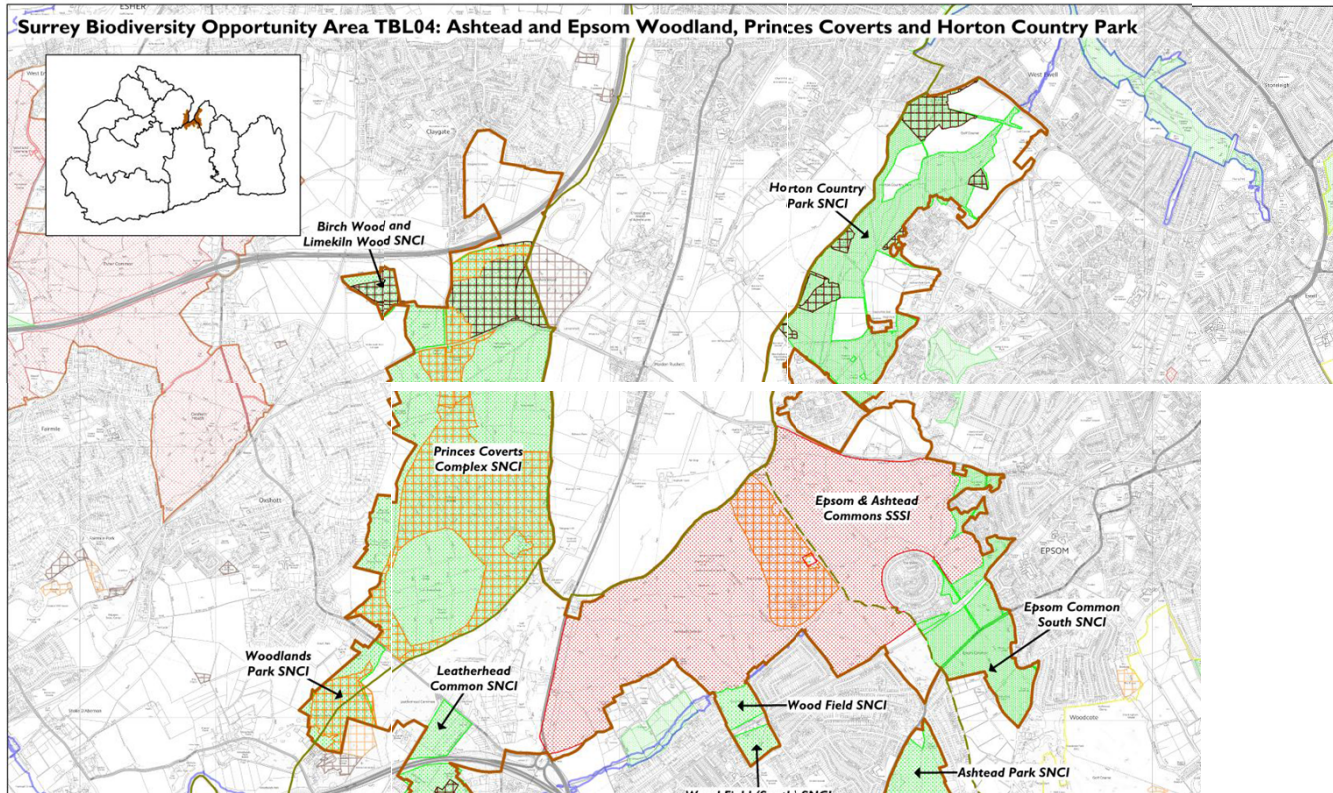
TBL04/O2: SNCI protected by planning policy & in positive management. T2: All by 2020

TBL04/O3: Priority habitat restoration & creation:

- ☐ Mixed deciduous woodland(restoration only; Ancient woodland prioritised)/T3a: 75% by area
- ☐ Wet woodland/T3b : 1.5 by 2020
- ☐ Wood pasture & parkland/T3c: 6 ha by 2020
- ☐ Heathland/T3d: 8.25 ha by 2020
- ☐ Acid grassland T3e: 7.75 ha by 2020
- ☐ Hedgerows/T3f: 1.7 km by 2020

TBL04/O4: Priority species recovery.

- ☐ T4: By 2020, evidence of at least stabilisation & preferably recovery in the local populations of listed Priority species: White-letter hairstreak, Heart moth, Adder, Harvest mouse



## **North Downs ND04 – Epsom Downs to Nonsuch Park:**

[https://surreynaturepartnership.files.wordpress.com/2019/10/appendix-6\\_north-downs-biodiversity-opportunity-area-policy-statements.pdf](https://surreynaturepartnership.files.wordpress.com/2019/10/appendix-6_north-downs-biodiversity-opportunity-area-policy-statements.pdf)

Important Arable Plant Area: Langley Vale Farm (Plantlife)

Habitats of Principal Importance (Priority habitats):

**Calcareous grassland, Mixed deciduous woodland**, Beech & Yew woodland, **Arable field margins, Hedgerows**

Species of Principal Importance (Priority species):

Plants: Basil thyme, **Broad-leaved cudweed, Chalk eyebright**, Glandular eyebright\*, Ground-pine, **Juniper, Man orchid**, Red hemp-nettle, White helleborine

Invertebrates: **Brown hairstreak, Grizzled skipper, Small blue, Small heath, White-letter hairstreak**, Chalk carpet\*, **Stag beetle**, Red-shanked carder bee

Vertebrates: **Bullfinch, Dunnock, Lapwing, Linnet**, Marsh tit, **Skylark, Song thrush**, Spotted flycatcher,

Tree sparrow\*, Yellowhammer; **Adder, Common lizard, Slow-worm, Common toad, Great crested**

**newt; Brown long-eared bat, Common dormouse, Harvest mouse, Hedgehog, Noctule bat, Soprano pipistrelle**

\* probably extinct in BOA

Further important species interest: **Autumn lady's-tresses, Bastard-toadflax**, Cat-mint, Chalk fragrant-orchid, **Corky-fruited water-dropwort**, Corn gromwell, Dense-flowered fumitory, Green hellebore, Harsh downy-rose, Meadow clary, Narrow-fruited cornsalad, Night-flowering catchfly, Prickly poppy, Rough poppy, **Round-headed rampion**, Short-styled field-rose, Tall broomrape, Venus' looking-glass

Key ecosystem services

Agricultural production; Water provision and storage (aquifer); Pollination services; Recreation (competitive equestrian, walking, golf, cycling, model aviation)

Socio-Economic

Employment profile: Agriculture sector; Equine livery & services; Leisure & tourism sector (equestrian, golf, hospitality)

LEP: Coast-to-Capital

Objectives & Targets

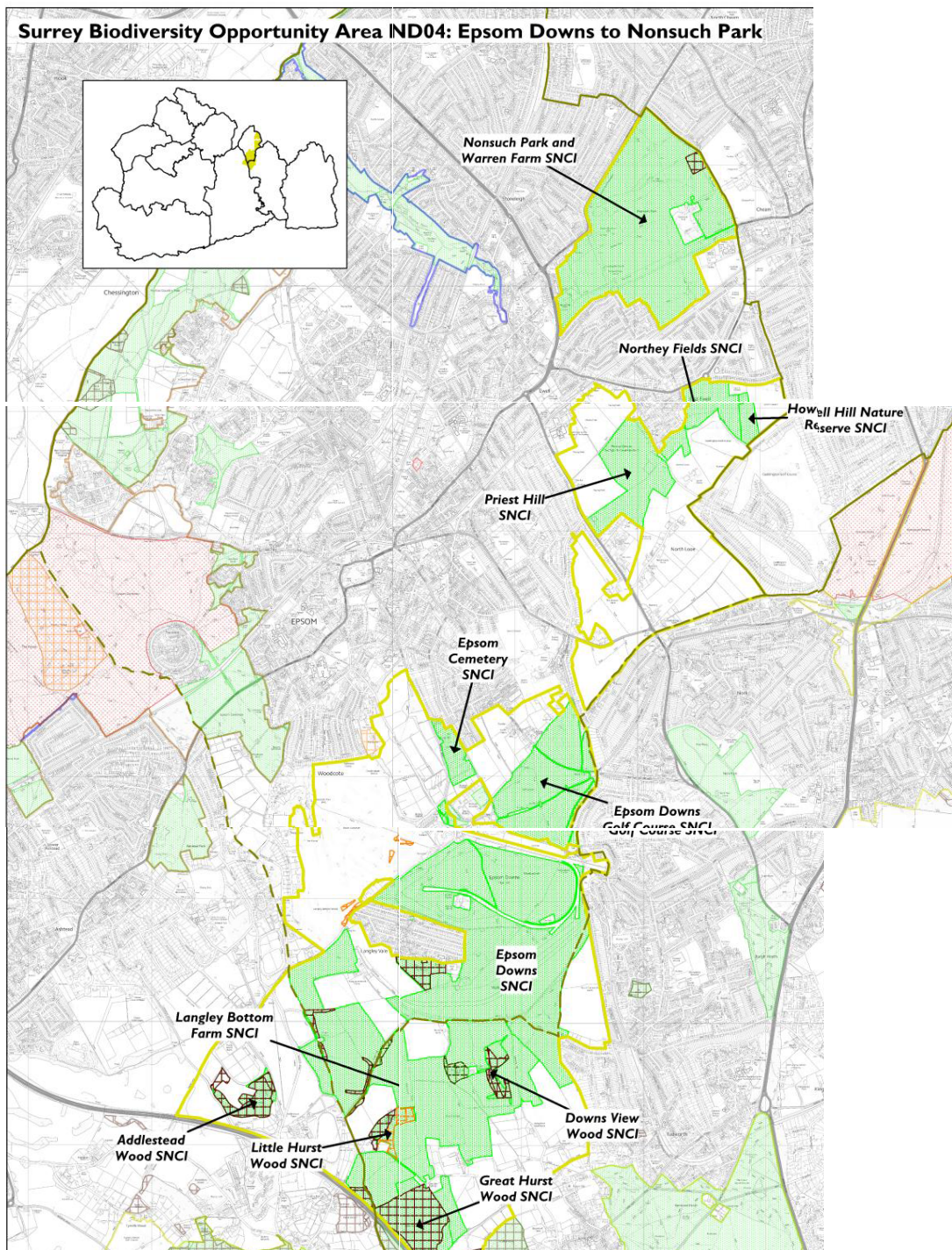
ND04/O1: SNCI protected by planning policy & in positive management. T1: All by 2020

ND04/O2: Priority habitat restoration & creation:

- ☐ Calcareous grassland/T2a: 9.25 ha by 2020
- ☐ Beech & Yew woodland/T2b: 1.75 ha by 2020
- ☐ Mixed deciduous woodland (restoration only; Ancient woodland prioritised)/T2c: 75% by area
- ☐ Hedgerows/T2d: 1.9 km by 2020

ND04/O3: Priority species recovery.

- T3: By 2020, evidence of at least stabilisation & preferably recovery in the local populations of listed Priority species: Broad-leaved cudweed, Basil thyme, Red hemp-nettle, Small blue, Adder, Skylark



A success story within the North Downs BOA in Epsom and Ewell has been the creation of Priest Hill Nature Reserve, managed by Surrey Wildlife Trust. The site was formerly playing fields and associated sports facilities which lay derelict for many years. The creation of the reserve and its infrastructure including a wardens house, paths and fenced fields to allow grazing was all funded by a developer, as planning gain in advance of a modest development of 15 houses in the Green Belt. Significant calcareous grassland restoration is ongoing, hedge lines and further habitat

features have been re-established, providing a very important green infrastructure link within the Borough. Habitat re-creation on previously-developed land has already attracted the Small blue butterfly to the reserve, while the reintroduction of priority wildflowers Broad-leaved cudweed and Basil thyme is ongoing. Chalk grassland restoration is benefitting breeding Skylark and Linnet and conservation grazing has further enhanced the site for wildlife.

### River Biodiversity Opportunity Area R01: Hogsmill River

[https://surreynaturepartnership.files.wordpress.com/2019/10/appendix-9\\_river-biodiversity-opportunity-area-policy-statements.pdf](https://surreynaturepartnership.files.wordpress.com/2019/10/appendix-9_river-biodiversity-opportunity-area-policy-statements.pdf)

This Biodiversity Opportunity Area includes the Hogsmill River, several tributaries and its Flood Zone, from central Ewell to the county boundary at Tolworth Court Bridge, where it is contiguous with similarly-identified opportunity land in Greater London. Much of the original floodplain was developed with the growth of outer London, although the modern river corridor occupies a chain of public open spaces of mixed formal and semi-natural character. Area: 52.5 ha

Habitats of Principal Importance (Priority habitats):

**Rivers**, Floodplain grazing marsh, Wet woodland, Meadows, **Ponds**, **Hedgerows**

Species of Principal Importance (Priority species):

Invertebrates: **White-letter hairstreak**, **Stag beetle**

Vertebrates: **Bullfinch**, **Dunnock**, **Lesser spotted woodpecker**, **Linnet**, Skylark, **Song thrush**, Spotted flycatcher; **Grass snake**, **Slow-worm**, **Common toad**; **Brown long-eared bat**, **Hedgehog**, **Noctule bat**, **Soprano pipistrelle bat**, **Water vole\***; **Brown trout**, **European eel**

Further important species interest: Black poplar, Horned pondweed; **Grey wagtail**, **Kingfisher**

Key Ecosystem services

Water provision (abstraction and waste); Flooding regulation; Pollination services; Recreation (walking, equestrian, cycling, angling, nature observation)

Socio-Economic

Employment profile: multiple

LEP: Coast-to-Capital

Objectives & Targets

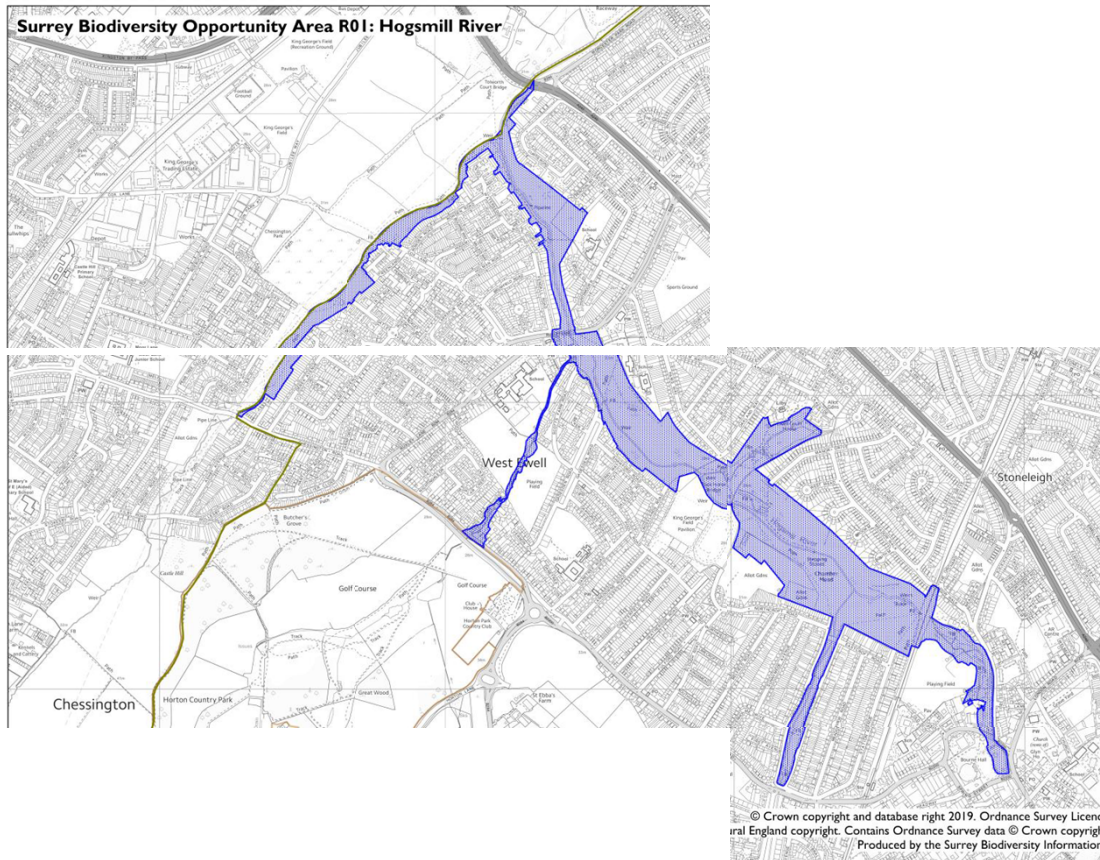
R01/O1: SNCI protected by planning policy & in positive management. T1: All by 2020

R01/O2: Priority habitat restoration & creation.

- ☐ Rivers (in-channel/bankside habitat creation)/T2a: 0.5 km by 2020
- ☐ Floodplain grazing marsh/T2b: 0.75 ha by 2020
- ☐ Meadows/T2c: 0.25 ha by 2020
- ☐ Wet woodland/T2d: 0.25 ha by 2020

R01/O3: Priority species recovery.

□ T3: By 2020, evidence of at least stabilisation & preferably recovery in the local populations of listed Priority species: Water vole Brown trout European eel



## **BUDGET TARGETS REPORT 2021/22**

<b>Head of Service:</b>	Lee Duffy, Chief Finance Officer
<b>Wards affected:</b>	(All Wards);
<b>Urgent Decision?(yes/no)</b>	No
<b>If yes, reason urgent decision required:</b>	N/A
<b>Appendices (attached):</b>	None

### **Summary**

This report informs the Committee of the Council's revenue budget targets presented to the Strategy & Resources Committee. The report seeks guidance on the preparation of the Committee's service estimates for 2021/22.

### **Recommendation (s)**

#### **The Committee is asked to:**

- (1) Note the implications of the budget targets presented to Strategy & Resources Committee on 22 September 2020.**
- (2) Support the changes to services and savings identified in section 3 of this report and that these are included within the budget presented to this Committee in January 2021.**
- (3) Consider how additional savings can be generated to address the Council wide funding gap of £1,290,000 in 2021/22.**

## **1 Reason for Recommendation**

- 1.1 The recommendations will provide a clear framework for officers to develop a balanced budget for 2021/22. Strategy and Resources Committee has agreed one of its key service priorities for 2021/22 is to achieve financial stability for the Council.

## **2 Background**

- 2.1 At its meeting on 22 September 2020 the Strategy and Resources Committee will consider the following General Fund budget targets:

- 2.1.1 That estimates be prepared including the delivery of savings already identified in the Financial Plan for 2021/22 totalling £336,000;
- 2.1.2 That estimates include options to reduce organisational costs by £1,290,000 subject to government grant announcement, in order to minimise the use of working balances and maintain a minimum working balance of £2.5 million in accordance with the medium term financial strategy;
- 2.1.3 That at least £210,000 additional revenue is generated from an increase in discretionary fees and charges;
- 2.1.4 That a provision for pay award is made of £408,000 that would allow for a 2% cost of living increase;
- 2.1.5 That a £950,000 contingency is provided for within the 2021/22 budget to mitigate the potential impact of Covid-19 on the Council's finances in 2021/22;
- 2.1.6 That officers are tasked in delivering a list of costed options that can be implemented to address any budget shortfall for 2021/22.

### 3 Proposals

- 3.1 The budget targets outlined above, totalling £336,000, include operational and efficiency savings across the organisation.
- 3.2 Of the £336,000 targeted savings across the Council, at its meeting on 21 January 2020 this Committee agreed in principle the following service areas to achieve the following savings:

Service Area	2021/22 £'000	2022/23 £'000	2023/24 £'000
Locking of parks	50	-	-
Review of Bourne Hall	30	30	-
Reduce subsidy of operating Community & Wellbeing Centre	-	-	50
<b>TOTAL SAVINGS</b>	<b>80</b>	<b>30</b>	<b>50</b>

### 4 Risk Assessment

Legal or other duties

4.1 Impact Assessment

4.1.1 The Council is facing unprecedented times with increased risk due to uncertainty caused by a number of factors – such as the pandemic and resultant recession, the impact of Brexit and risks of further funding cuts from Central Government and from Surrey County Council – that are likely to impact next year.

4.1.2 The budget strategy involves continuing to deliver a sustainable budget. The strategy identifies a balance between the generation of savings and the use of reserves to manage the Council's transition to a long-term sustainable budget.

4.1.3 The budget needs to provide the Council with options to enable it to manage a further deterioration in its financial position, potentially worse than is currently being predicted.

4.1.4 The budget position for 2021/22 will be reassessed later this year when detailed service estimates have been prepared.

4.1.5 The Council has a statutory duty to set a balanced budget each year, agreed by Full Council.

4.2 Crime & Disorder

4.2.1 None

4.3 Safeguarding

4.3.1 None

4.4 Dependencies

4.4.1 Finance officers will work with Heads of Service and budget managers to identify options to address the budget deficit.

4.5 Other

4.5.1 None

**5 Financial Implications**

5.1 The financial outlook for 2021/22 has been detailed in the Budget Targets report to Strategy and Resources Committee on 22 September 2020.

5.2 The 2021/22 budget figures will change throughout the budget setting process as managers and accountants review budgets and trends.

- 5.3 **Section 151 Officer's comments:** It is important that the budget target recommendations be agreed in order to maintain the future financial health of the Council.

## 6 Legal Implications

- 6.1 The Council has a statutory duty to set a balanced budget, with the level of council tax agreed at Full Council.
- 6.2 The Council will continue to fulfil its statutory obligations on all services provided.
- 6.3 **Monitoring Officer's comments:** None arising from the contents of this report.

## 7 Policies, Plans & Partnerships

- 7.1 **Council's Key Priorities:** The following Key Priorities are engaged: Effective Council
- 7.2 **Service Plans:** The matter is included within the current Service Delivery Plan.
- 7.3 **Climate & Environmental Impact of recommendations:** None
- 7.4 **Sustainability Policy & Community Safety Implications:** None
- 7.5 **Partnerships:** None

## 8 Background papers

- 8.1 The documents referred to in compiling this report are as follows:

### **Previous reports:**

- Budget Targets Report to Financial Policy Panel 8 September 2020
- Budget Targets Report to S&R Committee 22 September 2020

### **Other papers:**

- Budget Book 2020/21
- Medium Term Financial Strategy 2020-2024

## HIGH SHERIFF ANNUAL YOUTH AWARDS

<b>Head of Service:</b>	Rod Brown, Head of Housing & Community
<b>Wards affected:</b>	(All Wards);
<b>Urgent Decision?(yes/no)</b>	No
<b>If yes, reason urgent decision required:</b>	
<b>Appendices (attached):</b>	Annex 1 – Analysis of High Sheriff Youth Awards Annex 2 – Analysis of funding sources for High Sheriff youth Awards

### Summary

This report seeks agreement to the Council's response to a request from the Surrey High Sheriff to increase the Council's financial support to the High Sheriff Youth Awards in 2020/21.

### Recommendation (s)

#### The Committee is asked to:

- (1) **Agree a response the High Sheriff's request for an increase in the financial contribution to the High Sheriff's Youth Award in 2020/21.**

## 1 Reason for Recommendation

- 1.1 Whilst the Council continues to support the work of the High Sheriff Youth Award (HSYA) to make Surrey a safer place, the Council's involvement in the Epsom and Ewell Community Safety Partnership, Health and Wellbeing Action Plan and Leisure Development Action Plan is considered to have a more significant impact on reducing youth crime, anti-social behaviour and improving community safety within the borough.

## 2 Background

- 2.1 The Surrey HSYA is an award scheme operated by the Surrey High Sheriff to provide grants to projects with the aim of helping young people in Surrey stay safer, reduce youth crime and anti-social behaviour.

- 2.2 In 2019/20 the HSYA supported a wide range of projects across Surrey including a Staying Safe workshop with the North Surrey Domestic Abuse Service serving residents in Epsom and Ewell borough as well as those from Elmbridge and Spelthorne.
- 2.3 Each year HSYA fund county-wide projects delivering safety messages to young people, such as Safe Drive Stay Alive which aims to make young people more aware of their responsibilities on the road.
- 2.4 In addition to county-wide awards the HSYA can award small projects from organisations within districts and boroughs which range from £100 to £2,000 and in exceptional circumstances up to £5,000.
- 2.5 Over the past four years the HSYA has distributed between £37,000 and £51,000 to eligible projects. Further details of the projects supported in 2019/20 are listed on the Surrey High Sheriff's website.

### **3 Analysis of previous awards**

- 3.1 There have been few HSYA awards given to projects specifically within the borough. Analysis of the distribution of HSYA awards including a breakdown across the 11 districts and boroughs is attached in Annex 1.
- 3.2 Over the past four years only one project within Epsom and Ewell received a HSYA award and this was in 2016/17. The award represented only 0.6% of the total awards made that year, with 67.5% awarded for county-wide projects.

### **4 HSYA Funding**

- 4.1 The HSYA are supported by each of the 11 districts and boroughs as well as from Surrey County Council and the Surrey Police and Crime Commissioner.
- 4.2 In August 2020, the Chairman of the HSYA requested an increased contribution of £500 from each of the 11 Districts and Boroughs across Surrey to assist the support of the HSYA.
- 4.3 It is reported that the majority of the 11 districts and boroughs have increased their contributions by £500. Annex 2 illustrates the financial support provided to HSYA in 2019/20 and 2020/21.

### **5 Risk Assessment**

Legal or other duties

- 5.1 Impact Assessment

- 5.1.1 The decision to not increase funding to the HSYA is considered to have a low impact on community safety within the borough. Although the borough has benefited from supported projects such as Staying Safe Workshop (involving North Surrey Domestic Abuse Service) and other county-wide initiatives, the HSYA has provided limited funding to projects specifically aimed within the borough.
- 5.1.2 Whilst the contribution made to community safety by HSYA is welcomed, there are many others activities the Council supports which are directly targeted at improving community safety within the borough.
- 5.1.3 The Council has strengthened the approach to effective community safety within the borough including establishing of a new Community Safety and Enforcement Officer role and developing more effective working arrangements with partners such as the police and local housing associations.
- 5.1.4 The Council has also recently established the Epsom and Ewell Community Safety Partnership to better reflect and address the local community safety priorities within the borough.
- 5.1.5 In addition the Council supports a wide range of activities to reduce crime and anti-social behaviour as well as encourage increased physical activity in the Leisure Development Action Plan. The Council's Health and Wellbeing strategy and Action Plan also seeks better life outcomes for those who are from more deprived communities with the borough, often areas of higher crime reporting, with a particular focus on the health and wellbeing of young people.
- 5.2 Crime & Disorder
  - 5.2.1 The HSYA are intended to make a positive contribution to reducing crime and anti-social behaviour.
- 5.3 Safeguarding
  - 5.3.1 The projects supported by HSYA will provide increased opportunities for greater safeguarding and oversight of young people.
- 5.4 Dependencies
  - 5.4.1 The continuation of the HSYA is dependent on the continued contribution of all current funding organisations.
  - 5.4.2 The continued pandemic is likely to further limit the effectiveness of the projects supported by HSYA in reducing crime and anti-social behaviour as restrictions are placed on gatherings.

## 6 Financial Implications

- 6.1 There is no identified further budget for additional payments to support the HSYA. The current funding for the HSYA is from the budget provided for Leisure Development.
- 6.2 As there is no identified budget, any further financial contribution would need to be identified.
- 6.3 **Section 151 Officer's comments:** Financial implications are contained in the body of the report.

## 7 Legal Implications

- 7.1 The Council has recently left the East Surrey Community Safety Partnership and with local partners created the Epsom and Ewell Community Safety Partnership to better reflect the local community safety priorities.
- 7.2 There is no existing agreement or legal obligation on the Council to continue to make financial contributions to the HSYA.
- 7.3 **Monitoring Officer's comments:** none for the purposes of this report

## 8 Policies, Plans & Partnerships

- 8.1 **Council's Key Priorities:** The following Key Priorities are engaged:
  - Safe and Well** – a place where people feel safe, secure and lead healthy, fulfilling lives.
  - Green and Vibrant** – A better place to live where people enjoy their surroundings promoting health and wellbeing
- 8.2 **Service Plans:** The matter is not included within the current Service Delivery Plan 2020/21.
- 8.3 **Climate & Environmental Impact of recommendations:**
  - 8.3.1 None arising directly from this report.
- 8.4 **Sustainability Policy & Community Safety Implications:**
  - 8.4.1 These have been addressed in the report.
- 8.5 **Partnerships:**
  - 8.5.1 These have been addressed in the report.

## 9 Background papers

- 9.1 The documents referred to in compiling this report are as follows:

**Previous reports:**

- Community Safety Partnership Environment and Safer Communities Committee 16<sup>th</sup> July 2020

**Other papers:**

- High Sherriff Youth Awards Annual report 2019-2020

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Awards to Boroughs			Qty	2019/20		Qty		2018/19		Qty	2017/18		Qty	2016/17	
Elmbridge			1.5	5,146	10.10%	1		2000	4.30%	1	1,000	1.90%	1	1,000	2.70%
Epsom & Ewell													1	230	0.60%
Guildford			5	15,606	30.70%	2		6875	14.70%	3	6,940	13.50%	1	2,000	5.30%
Mole Valley			1	2,027	4.00%								1	2,000	5.30%
Reigate & Banstead															
Runnymede						2		4000	8.60%						
Spelthorne			1.5	3,146	6.20%	2		5700	12.20%	1	5,000	9.70%			
Surrey Heath			2	5,256	10.30%								1	1,000	2.70%
Tandridge			1	1,500	3.00%	1		4500	9.60%				1	1,000	2.70%
Waverley			3	8,111	16.00%	3		7833	16.80%	3	4,300	8.40%	4	5,000	13.30%
Woking			2	1,964	3.90%	2		3955	8.50%	3	4,900	9.50%			
Countywide			4	8,050	15.80%	6		11800	25.30%	8	17,361	33.70%	9	25,359	67.50%
East Surrey										2	6,950	13.50%			
West Surrey										1	5,000	9.70%			
			21	50,806	100.00%	19		46,663	100.00%	22	51,451	100.00%	19	£37,589	100.00%

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## Annex 2 District and Borough HSYA funding

Funding source	2019/20 contribution (£)	2020/21 Contribution (If known) (£)
Elmbridge	1000	1500
Epsom and Ewell	500	
Guildford	1500	2000
Mole Valley	500	1000
Reigate and Banstead	1000	1500
Runnymede	1000	1500
Spelthorne	1000	1500
Surrey Heath	1000	1500
Tandridge	500	TBC
Waverly	1000	1500
Woking	2000	2500
Surrey County Council	20000 for the past 8 years	20000
Surrey Police and Crime Commissioner	5000	10000

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## IMPROVING HEALTHCARE TOGETHER 2020-2030 OUTCOME

<b>Head of Service:</b>	Rod Brown, Head of Housing & Community
<b>Wards affected:</b>	(All Wards);
<b>Urgent Decision?(yes/no)</b>	No
<b>If yes, reason urgent decision required:</b>	
<b>Appendices (attached):</b>	Annex 1 Council consultation response Annex 2 Council Position Statement

### Summary

The report provides an update on the Clinical Commissioning Groups' (CCGs) decision following the Improving Healthcare Together 2020-2030 public consultation.

### Recommendation (s)

#### The Committee is asked:

- (1) To consider the outcome of the CCGs Improving Healthcare Together 2020-2030 consultation, and
- (2) To note that the London Borough of Merton are requesting a review of the decision

## 1 Reason for Recommendation

- 1.1 For the Committee to consider the decision taken on 3 July 2020 by the Joint Clinical Commissioning Groups with reference to Sutton as their preferred location for the new acute hospital, with continued provision and investment in district hospital services at both Epsom and St Helier. For information, London Borough Merton (LB Merton) are requesting a review of the decision by the Secretary of State Health and Social Care.

## 2 Background

- 2.1 In January 2020 the NHS Surrey Downs Clinical Commissioning Group, NHS Sutton Clinical Commissioning Group and NHS Merton Clinical Commissioning Groups (the CCGs) started a public consultation known as "Improving Healthcare Together 2020-2030" (IHCT). Consultation ended 1<sup>st</sup> April 2020.

- 2.2 The proposals consulted upon included an £80m investment in both Epsom and St Helier Hospitals making these hospitals “District Hospitals” and the construction of a new acute services hospital in one of three locations: Epsom Hospital, St Helier Hospital or Sutton (alongside the Royal Marsden Hospital).
- 2.3 It was proposed that the new hospital would include a modern, consultant led, Accident and Emergency department. Currently the Accident and Emergency service at Epsom has limited emergency surgical services with, in many instances, patients requiring transport to other hospitals such as St Helier Hospital or St Georges to receive surgery.
- 2.4 During the public consultation it was confirmed that should the new hospital not be located at Epsom, there would be provision of a 24 hour, 365 days a year Urgent Treatment Centre (UTC) facility at Epsom Hospital to respond to all but the most complex medical emergencies.
- 2.5 In assessing the three alternative location options for the new hospital, extensive analysis was done including, but not restricted to, analysis of travel times to the new locations. Details of the analysis completed and further information is available on the IHCT website at <https://improvinghealthcaretogether.org.uk>
- 2.6 The public consultation process included publication of a range of consultation documents, stakeholder reference groups and independent analysis associated with the IHCT programme which were published on a dedicated IHCT website. In addition, a range of public consultation meetings were held by the IHCT programme and separate to this the Council’s Health Liaison Panel held a well-attended public meeting on 26<sup>th</sup> February 2020 at Bourne Hall which was helpful in informing the Council’s response.

### **3 Consultation outcome**

- 3.1 The Council’s Community and Wellbeing Committee considered a report on the Council’s response to the IHCT consultation at the 19<sup>th</sup> March 2020 meeting. The Committee agreed the Council’s consultation response, as well as a Position Statement relating to the future location of the new specialist emergency care hospital.
- 3.2 The Committee’s response cited Epsom as the preferred location for the new acute hospital and if this was not the case, the Council’s second preference was for the Sutton site, the Council supported the proposal for reinvestment. These are set out in Annex 1 and 2 respectively and attached to this report.

- 3.3 On 3<sup>rd</sup> July 2020, at a specially arranged Committee in Common meeting, a joint CCG decision making body, met to consider the outcome of the IHCT consultation. The Committee in Common decided that Sutton was their preferred location for the new acute hospital, with further investment and continued provision of district hospital services at both St Helier and Epsom.
- 3.4 Whilst 85% of existing services will remain at Epsom and St Helier hospitals, the decision to locate the new acute hospital at Sutton will include locating six core services from either Epsom and/or St Helier hospitals into the new facility. These six core services which will be relocated in the new acute hospital are:
- major emergency department
  - emergency surgery
  - critical care
  - inpatient paediatrics
  - births
  - acute medicine
- 3.5 Epsom and St Helier hospitals will still continue to provide district hospital services, including
- Outpatient services and treatments including antenatal and postnatal care
  - Diagnostic services including X-ray, endoscopy, pathology, ultrasound, radiology and MRI scans
  - Urgent Treatment Centre operating 24 hour 365 days a year
  - Hospital rehabilitation beds
  - Planned care procedures, such as day case operations, minor surgery, injections, chemotherapy and radiotherapy
  - South West London Elective Orthopaedic Centre (SWELEOC) would remain at Epsom
- 3.6 Further information on the CCG's decision is available on the IHCT website

#### **4 Post consultation**

- 4.1 It is anticipated that construction of the new facility at Sutton and completion of the IHCT programme will take several years, with an indicative timeline for the combined services in the new acute hospital, now known as the specialist emergency care hospital (SECH) being 2025 at the earliest. Of the three locations considered, the Sutton site was the quickest to build.
- 4.2 Since the decision on the future location of the SECH, it is understood that London Borough of Merton (LB Merton) has indicated it intends to write to the Secretary of State of Health and Social Care, requesting an independent review of the decision. LB Merton consider the outcome to represent a downgrading of St Helier Hospital.
- 4.3 In their consultation response, LB Merton raised numerous issues including a challenge of the case for centralising acute services in one hospital. They refused to express any preference for either Epsom or St Helier, although neither did they support Sutton as a site for the SECH.
- 4.4 LB Merton published their response to the consultation together with other relevant documents on their website <https://www.merton.gov.uk/healthy-living/st-helier-hospital>
- 4.5 Amongst other concerns LB Merton consider the use of Sutton would move health services away from deprived areas and into a more affluent area. They also argue that the impact of COVID-19 has not been properly taken into account and that it is too early to assess the impact of the pandemic on future health services in their area.

#### **5 Consideration of any further response**

- 5.1 It is now some three months since the CCG's Committees in Common decision on the location of the new SECH was announced on 3<sup>rd</sup> July 2020. However, the Committee may wish to consider whether, even at this stage, any formal written representation to the Secretary of State for Health and Social Care is considered appropriate.
- 5.2 If the Committee was to consider a formal written representation to the Secretary of State for Health and Social Care regarding the CCG's decision on the 3<sup>rd</sup> July 2020, the Committee would need to identify specific grounds for any representation.
- 5.3 Although the current projected timescale for the delivery of the SECH extends to 2025, it is probable that any further additional review might delay delivery of the new facility further and potentially put the proposed investment in hospital facilities at risk.

Legal or other duties

5.4 Impact Assessment

- 5.4.1 The Committees in Common commissioned independent consultants to complete an Integrated Impact Assessment on the options being considered as part of the consultation. The report has been reviewed and agreed by a Steering Group, which was independently chaired by Professor Andrew George.
- 5.4.2 The final Integrated Impact Assessment Report (IIA report) was produced on 1<sup>st</sup> June 2020 incorporating a review of the consultation responses, including any new impacts or mitigating actions not identified earlier.
- 5.4.3 Following the public consultation, access, travel and transport to services was identified as a major area of concern. The IIA Report included refreshed deprivation and travel times' analysis. The final report is available on the IHCT website.  
<https://improvinghealthcaretogether.org.uk/document/final-integrated-impact-assessment-report/>
- 5.4.4 Amongst the findings, the IIA Report identified that the option to site the SECH at Epsom would have the greatest reduction in accessibility for patients and visitors to acute services in terms of journeys lasting under 30 minutes.
- 5.4.5 Sutton was identified as giving the greatest accessibility to the local community, represented by the residents within the three CCGs. St Helier was identified as the second best option.
- 5.4.6 The IIA Report identified that the Epsom option would disadvantage deprived communities disproportionately as these communities were more densely located in Sutton and Merton. Conversely the St Helier option would disproportionately impact older people who were more concentrated in the Surrey Downs CCG area.

5.5 Crime & Disorder

- 5.5.1 There are close synergies between improving the health outcomes for the local community through excellent service delivery and improving community safety where prevention, early intervention and treatment are key factors.

5.6 Safeguarding

- 5.6.1 High quality hospital services have an important role in protecting vulnerable people including those experiencing domestic abuse and safeguarding them from harm.

5.7 Dependencies

- 5.7.1 A final decision is awaited from the Secretary of State for Health and Social Care on the proposed hospital investment approved by the local Joint Clinical Commissioning Groups in July.

**6 Financial Implications**

- 6.1 It is not anticipated there will be any direct financial costs for the Council related to this matter.
- 6.2 **Section 151 Officer's comments:** None for the purposes of this report.

**7 Legal Implications**

- 7.1 When a health body has under consideration any proposal for a substantial development of the health service in the area of a local authority, under Regulation 23 of the Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013 they are required to consult the authority.
- 7.2 Where a health body consults more than one local authority under Regulation 23, those local authorities must appoint a joint overview and scrutiny committee for the purposes of the consultation.
- 7.1 South West London & Surrey Joint Health Scrutiny Committee sub-committee – Improving Healthcare Together 2020-2030 was formed by the London Borough of Croydon, the Royal Borough of Kingston, the London Borough of Merton, Surrey County Council, the London Borough of Sutton and the London Borough of Wandsworth to scrutinise Epsom and St Helier University Hospitals NHS Trust's Improving Healthcare Together 2020-2030 programme,.
- 7.2 Separate to the statutory obligation to consult the Joint Health Scrutiny Committee above, there has been an extensive public consultation. Following the consideration by the Council's Health Liaison Panel the Council submitted a consultation response, set out in Annex 1, on behalf of the Council.
- 7.3 **Monitoring Officer's comments:**
- The Council submitted their response to the consultation and it is now difficult for the Council, at this late stage, to justify a change of position. Merton Council's response to the consultation was on completely different grounds to those put forward by this Council. Merton's were based around the deprivation in Merton and therefore their position is different to this Council's.

This Council acknowledged the benefits of a single site critical care unit. Following the extensive research, analysis and public consultation it supported the siting of the new hospital at Sutton and did not comment on the loss of the 15% of services from Epsom despite this being noted in our position statement

## 8 Policies, Plans & Partnerships

- 8.1 **Council's Key Priorities:** Investment in high quality hospital services that support the health and wellbeing of Epsom and Ewell residents, directly contributes to delivering the Safe and Well priority in the Borough's vision and the Council's Four Year Plan.
- 8.2 **Service Plans:** The matter is not included within the current Service Delivery Plan.
- 8.3 **Climate & Environmental Impact of recommendations:**
- 8.4 **Sustainability Policy & Community Safety Implications:**
- 8.5 **Partnerships:** The Council's Health and Wellbeing Strategy agreed by Community and Wellbeing Committee in October 2019 recognises the importance of partnership working in improving the health outcomes for local people.

## 9 Background papers

- 9.1 The documents referred to in compiling this report are as follows:

### Previous reports:

- Community and Wellbeing Committee 19<sup>th</sup> March 2020 Report "Response to public consultation on Improving Healthcare Together 2020-2030" available at <https://democracy.epsom-ewell.gov.uk/ieListDocuments.aspx?CId=214&MId=752&Ver=4>

### Other papers:

- Improving Healthcare Together 2020- 2030 consultation material, available at <https://improvinghealthcaretogether.org.uk>
- London Borough Merton responses to the IHCT Consultation and associated materials available at <https://www.merton.gov.uk/healthy-living/st-helier-hospital>

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**Draft Questions: Hospital Consultation**

**Question 1: Our model of care (or new way of working)**

It's a good solution (tick in box)

Whilst we are of the view that Epsom should be the site of the new acute provision, the Council fully supports the business case for the location of specialist services on one site.

We understand the benefits of the model in respect of being able to have a full complement of specialist consultants and medical staff, as well as access to state of the art facilities for those who are acutely unwell.

We also support the retention of at least 85% of current services within Epsom Hospital should Epsom hospital become a district hospital s, and subsequent investment in those sites not chosen for the location of acute services. Epsom and Ewell are seeing not only a population increase, but also an increase in our aging population and as such, this provision would be a vital resource for our residents.

**Question 2a: Sutton hospital as our preferred location**

It is neither a poor or good solution (tick in box)

The Council would be concerned about the location of a new acute service in Sutton based on the following considerations:

Travel time is of significant concern to our residents, especially during peak-times with a challenge on the time taken being under 30-minutes (particularly of those living South of the borough)

Epsom and Ewell are predicted to see a significant increase in population size, as well as an increase in our ageing population. Such may lead to a greater need to acute services. We do not feel this has been adequately reflected in the business case.

Sutton and Merton residents live in close proximity to St Georges and Kingston hospitals; both with accident and emergency provision.

The build on the Sutton site would be a significant under-taking and remains the most expensive.

Epsom and Ewell also have pockets of deprivation and we are concerned about the accessibility of the Sutton location by these groups.

**Question 2b: St Helier as the location of the new specialist emergency care hospital**

It is neither a poor or good solution (tick in box)

The Council would be concerned about the location of a new acute service at St Helier Hospital based on the following considerations:

Travel time is of significant concern to our residents, especially during peak-times (and more so than the Sutton option), with a challenge on the time taken being under 30-minutes (particularly of those living South of the borough)

Epsom and Ewell are predicted to see a significant increase in population size, as well as an increase in our ageing population. Such may lead to a greater need to acute services. We do not feel this has been adequately reflected in the business case.

Sutton and Merton residents live in close proximity to St Georges and Kingston hospitals; both with accident and emergency provision.

Due to the current poor state of the building, this would be the longest time to build and the most complicated, delaying the availability of acute services to our residents.

Epsom and Ewell also have pockets of deprivation and we are concerned about the accessibility of the St Helier location.

#### **Question 2c: Epsom hospital as the location of the new specialist emergency care hospital**

It is a good solution (tick box)

Epsom and Ewell is predicted to see a significant increase in population size, as well as an increase in our ageing population.

Population growth over the next 10-years, up-until 2030, is likely to see us house 87,600 residents, with an additional 3,200 who will be over the age of 65-years. Such a significant growth in population may lead to a greater need for acute services and therefore give just reason for the location of an acute site within our borough. The business case does stipulate that this build will see the least impact on older people.

In addition to this, despite the Council's disapproval Epsom has recently seen the sale of land with the purpose of housing an extra care facility (inclusive of recovery beds), with the addition of key-worker accommodation. These modern facilities may be used in such a way as to attract the specialisms required, whilst offering the opportunity create a centre of excellence in respect of medical care.

Unlike the other populations within the catchment area, Epsom and Ewell residents are also not within accessibility to St Georges or Kingston Hospitals, and therefore the loss of acute care could be deemed to have a greater impact on our borough residents.

Epsom is the cheapest site to develop.

#### **Question 3:**

St Helier hospital – An improvement to the available public transport system and improved road infrastructure to our borough residents, including subsidised costs.

Sutton hospital - An improvement to the available public transport system and improved road infrastructure to our borough residents, including subsidised costs

#### **Question 4:**

Our residents have reported the following concerns:

- Travel time for all.
- Timely access to acute care, particularly in respect of maternity provision, children, and for our older people.
- provision for mental health care.

The Council supports these concerns, whilst highlighting the need to consider a growing population in relation to these concerns. For example, timely access to acute care is likely to be negatively impact by a growing population whereby there is an increase of cars on the road and therefore increased congestion.

We also need to highlight the needs of our more vulnerable residents, inclusive of mental health but also those with learning difficulties and/or autism, as well as those with physical health concerns. We know there are a disproportionate number of health conditions within these communities that may lead to requiring acute care.

Whilst this consultation process is seeking the views of those who are vulnerable, and the Integrated Impact Assessment gives consideration to certain groups, the consultation document is remiss in documenting how these groups have already been considered in the proposal and the preferred option of Sutton.

**Question 6:**

The preferred solution is to locate the new hospital at Epsom. In light of the increase in costs this option might have across the whole NHS system, our second preference would be the Sutton location.

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## Annex 2

### **Position Statement: responses to the Improving Healthcare Together 2020 -2030**

1. The Council welcomes the decision to invest £500m into the provision of world class health care services for the residents of the borough
2. The Council strongly recommends that the proposed new specialist emergency care hospital should be located at Epsom General Hospital. The alternative locations are too London centric, create travel access difficulties for Epsom and Ewell residents and do not adequately address the future expansion of housing and population anticipated in Epsom and Ewell and East Surrey.
3. Should the new hospital not be located at Epsom hospital, in recognition of the wider financial impact on the NHS regarding the hospital location options, as outlined in the consultation documentation, that Sutton is the Council's second preference.
4. It is recognised that Epsom hospital has never had full A&E trauma services, such as emergency surgery. Should the new emergency care hospital not be located at Epsom, a 24 hour Urgent Treatment Centre unit should be retained at Epsom General Hospital which supports treatment for all but the most serious of cases.
5. This council recognises that 85% of current services will remain at Epsom hospital in the event of Sutton or St Helier being chosen as the preferred site for the new acute hospital.
6. Wherever the new emergency care hospital is built, this council recognises the financial benefits to the Trust in reducing their reliance on expensive agency staff. The Council also recognises that the investment in Epsom hospital will significantly reduce the hospital's operating deficit and therefore make the future of Epsom hospital more certain.

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